

## Federal Fiscal Year (FFY) 2021 Statistical Enrollment Data System (SEDS) Reporting

The following table, “FFY 2021 Unduplicated Number of Children Ever-Enrolled in Medicaid and CHIP,” contains state-reported enrollment data from SEDS as of December 7, 2023. These data were reported by states on the Quarter 4 report for FFY 2021 in SEDS, which requires the submission of enrollment data for children enrolled in Medicaid and/or CHIP during the reporting year beginning October 1, 2020 through September 30, 2021. In the table, the Children’s Health Insurance Program (CHIP) enrollment data consists of all children funded by title XXI (both children in title XXI-funded Medicaid expansion programs and separate CHIPs). The Medicaid enrollment data consist of children in title XIX-funded Medicaid programs. These enrollment data are unduplicated counts of children who were enrolled in Medicaid and CHIP at any point during FFY 2021 (i.e. children enrolled in Medicaid or CHIP as of any date on or between October 1, 2020 and September 30, 2021). A child who was enrolled in more than one program (e.g., separate CHIP and Medicaid) at different times during the FFY is only counted in the program in which the child was last enrolled. Therefore, a child who begins the FFY enrolled in separate CHIP and later becomes eligible for and enrolled in Medicaid would be counted in SEDS only once under the Medicaid enrollment totals.

**Key Findings for FFY 2021 SEDS Reporting:** Overall children’s enrollment in Medicaid and CHIP increased by 570,609 children between FFY 2020 and FFY 2021, an increase of 1.3 percent. In FFY 2021, 1,085,829 more children were enrolled in Medicaid compared to FFY 2020, an increase of 3.1 percent. Children’s enrollment in CHIP decreased by 515,220 children between FFY 2020 and FFY 2021, a drop of 6.3 percent.

**Dataset Specifications:** The enrollment totals reported in this table represent the unduplicated number of children in Medicaid and CHIP (known as “ever-enrolled”) at any point during the fiscal year. Therefore, enrollment totals may appear higher than other sources of enrollment data that use a different methodology, such as the Centers for Medicare & Medicaid Services (CMS) Performance Indicator data. While the CMS Performance Indicator data represent a monthly point-in-time count, the SEDS enrollment totals are not point-in-time estimates and are not representative of the number of children currently enrolled in a state’s Medicaid or CHIP program. Enrollment totals from SEDS count children that churn in and out of the programs throughout the year only once. SEDS enrollment totals are a useful data source for illustrating how many individual children are enrolled annually in Medicaid and CHIP.

**Important Considerations for Data Trends:** The COVID-19 Public Health Emergency (PHE) significantly affected enrollment in Medicaid and CHIP in the second half of FFY 2020 and throughout FFY 2021. For example, the Families First Coronavirus Response Act (FFCRA) made available to states a temporary 6.2 percent Federal Medical Assistance Percentage (FMAP) bump subject to the requirement that states maintain continuous Medicaid coverage starting in March 2020. This requirement increased retention in

Medicaid and reduced churn in and out of the Medicaid program throughout the second half of FFY 2020. These changes contributed to child enrollment growth for Medicaid in 2020 and 2021.

CHIP experienced a decrease in enrollment between FFYs 2020 and 2021. This may be largely attributed to the fact that the FFCRA continuous enrollment condition for additional FMAP increases in Medicaid did not apply to separate CHIPs; as more children stayed enrolled in Medicaid, fewer enrolled in CHIP. States were permitted to make temporary policy changes for separate CHIP in response to the PHE, such as delaying renewals and delaying action on certain changes in enrollee circumstances that would impact eligibility. However, these policy changes in CHIP did not impact CHIP enrollment and retention enough during the COVID-19 PHE to counteract the effects of children remaining enrolled in Medicaid due to the FFCRA continuous enrollment condition.

We expect similar trends in Medicaid and CHIP enrollment for FFY 2022, as states continued implementing temporary policy and operational changes in response to the PHE that ended on May 11, 2023.

Additional factors that influence child enrollment in Medicaid and CHIP include: the economy, state eligibility system functionality, and state operations (e.g., ability to receive and process applications and conduct timely redeterminations, and state practices related to post eligibility verification). Each of these factors impact states and their enrollment trends differently.

State-specific notes can be found at the bottom of the table, which include information about data limitations that affected states' enrollment totals.

**FFY 2021 Unduplicated Number of Children Ever-Enrolled in Medicaid and CHIP**

State	CHIP FFY 2020	CHIP FFY 2021	Medicaid FFY 2020	Medicaid FFY 2021	CHIP and Medicaid FFY 2020	CHIP and Medicaid FFY 2021	CHIP and Medicaid Percent Change, FFY 2020 - 2021
Alabama	210,081	204,696	541,234	572,835	751,315	777,531	3.5%
Alaska	21,029	14,951	109,341	109,092	130,370	124,043	-4.9%
Arizona	120,401	134,122	869,569	876,300	989,970	1,010,422	2.1%
Arkansas	104,865	92,956	401,436	416,590	506,301	509,546	0.6%
California	1,811,756	1,601,751	4,344,769	4,314,865	6,156,525	5,916,616	-3.9%
Colorado	164,505	150,717	468,318	491,402	632,823	642,119	1.5%
Connecticut	21,609	20,410	369,588	380,668	391,197	401,078	2.5%
Delaware	13,573	12,838	107,871	111,607	121,444	124,445	2.5%
Dist. Of Col.	18,186	17,062	81,450	82,477	99,636	99,539	-0.1%

State	CHIP FFY 2020	CHIP FFY 2021	Medicaid FFY 2020	Medicaid FFY 2021	CHIP and Medicaid FFY 2020	CHIP and Medicaid FFY 2021	CHIP and Medicaid Percent Change, FFY 2020 - 2021
Florida	461,726	399,577	2,308,619	2,450,917	2,770,345	2,850,494	2.9%
Georgia	251,620	283,844	1,337,100	1,385,097	1,588,720	1,668,941	5.1%
Hawaii	27,611	25,533	144,370	152,856	171,981	178,389	3.7%
Idaho	38,636	39,980	187,260	182,393	225,896	222,373	-1.6%
Illinois	330,376	336,655	1,335,063	1,357,701	1,665,439	1,694,356	1.7%
Indiana	123,134	105,116	698,678	766,348	821,812	871,464	6.0%
Iowa	101,719	91,640	336,481	346,895	438,200	438,535	0.1%
Kansas	68,955	65,275	240,905	259,252	309,860	324,527	4.7%
Kentucky	101,275	123,953	552,593	548,805	653,868	672,758	2.9%
Louisiana	176,621	181,891	695,689	689,196	872,310	871,087	-0.1%
Maine <sup>i</sup>	32,127	32,771	146,043	138,227	178,170	170,998	-4.0%
Maryland	131,725	118,616	564,993	581,816	696,718	700,432	0.5%
Massachusetts	219,055	222,537	529,964	546,513	749,019	769,050	2.7%
Michigan	69,129	96,739	1,150,183	1,154,404	1,219,312	1,251,143	2.6%
Minnesota	3,363	3,268	627,140	640,118	630,503	643,386	2.0%
Mississippi	84,459	80,058	395,469	417,349	479,928	497,407	3.6%
Missouri	117,301	99,958	567,029	604,390	684,330	704,348	2.9%
Montana <sup>ii</sup>	40,927	30,652	136,470	153,031	177,397	183,683	3.5%
Nebraska	62,225	57,523	169,230	174,328	231,455	231,851	0.2%
Nevada	65,832	63,132	376,794	349,006	442,626	412,138	-6.9%
New Hampshire	17,115	20,261	89,674	89,670	106,789	109,931	2.9%
New Jersey	262,080	250,049	688,821	724,704	950,901	974,753	2.5%
New Mexico	9,613	6,830	397,180	404,719	406,793	411,549	1.2%
New York	751,094	631,462	2,044,688	2,121,659	2,795,782	2,753,121	-1.5%
North Carolina	309,267	305,646	1,118,586	1,192,417	1,427,853	1,498,063	4.9%
North Dakota	5,622	7,592	30,446	37,385	36,108	44,977	24.6%
Ohio	211,086	220,188	1,240,667	1,272,111	1,451,753	1,492,299	2.8%
Oklahoma	219,541	237,437	504,439	515,801	723,980	753,238	4.0%
Oregon <sup>iii</sup>	187,285	216,941	378,487	407,989	565,772	624,930	10.5%
Pennsylvania	357,620	295,698	1,237,634	1,297,856	1,595,254	1,593,554	-0.1%
Rhode Island	32,526	33,974	109,418	108,175	141,944	142,149	0.1%

State	CHIP FFY 2020	CHIP FFY 2021	Medicaid FFY 2020	Medicaid FFY 2021	CHIP and Medicaid FFY 2020	CHIP and Medicaid FFY 2021	CHIP and Medicaid Percent Change, FFY 2020 - 2021
South Carolina	111,645	107,946	633,762	638,211	745,407	746,157	0.1%
South Dakota	16,552	19,262	69,621	76,881	86,173	96,143	11.6%
Tennessee	73,668	68,238	948,273	972,894	1,021,941	1,041,132	1.9%
Texas	905,496	799,975	3,348,893	3,496,128	4,254,389	4,296,103	0.9%
Utah	49,592	42,338	214,602	230,884	264,194	273,222	3.4%
Vermont	4,748	4,823	69,528	71,191	74,276	76,014	2.3%
Virginia	239,439	221,231	688,878	714,419	928,317	935,650	0.8%
Washington	80,322	81,870	815,701	827,192	896,023	909,062	1.5%
West Virginia	36,869	34,417	224,225	232,842	261,094	267,259	2.4%
Wisconsin <sup>iv</sup>	172,724	108,981	510,310	553,810	683,034	662,791	-3.0%
Wyoming	1,352	4,996	37,731	39,626	39,083	44,622	14.2%
<b>TOTALS</b>	<b>8,143,621</b>	<b>7,628,401</b>	<b>35,195,213</b>	<b>36,281,042</b>	<b>43,338,834</b>	<b>43,909,443</b>	<b>1.3%</b>

Data Source: SEDS Form 21E, Form 64.21E, the Combined CHIP Enrollment Total Report, and Form CMS-64.EC (As of 12/7/2023).

<sup>i</sup> The Maine FFY 2020 enrollment totals are artificially high, as duplicate counts of children were included due to reporting system limitations.

<sup>ii</sup> The Montana FFY 2020 enrollment totals are artificially high, as children who transitioned between CHIP and Medicaid are reported in both programs.

<sup>iii</sup> The Oregon FFY 2020 enrollment totals are artificially low due to missing data.

<sup>iv</sup> The Wisconsin FFY 2021 enrollment totals are artificially high, as duplicate counts of children were included due to reporting system limitations. Wisconsin is working to resolve the limitations and resubmit updated data. Corrected figures were not yet available at the time of publication.