

## **Table of Contents**

**State/Territory Name: Massachusetts**

**State Plan Amendment (SPA) #: 14-004**

This file contains the following documents in the order listed:

- 1) Approval Letter
- 2) CMS 179 Form/Summary Form (with 179-like data)
- 3) Approved SPA Pages
- 4) Additional Attachments that are part of the state plan

DEPARTMENT OF HEALTH & HUMAN SERVICES  
Centers for Medicare & Medicaid Services  
JFK Federal Building, Government Center  
Room 2275  
Boston, Massachusetts 02203



**Division of Medicaid and Children's Health Operations / Boston Regional Office**

June 18, 2014

John Polanowicz, Secretary  
Executive Office of Health and Human Services  
One Ashburton Place, Room 1109  
Boston, Massachusetts 02108

Dear Mr. Polanowicz:

We are pleased to enclose a copy of approved Massachusetts State Plan Amendment (SPA) No. 14-004 submitted to CMS on March 28, 2014. This SPA was submitted to revise your approved Title XIX State plan to incorporate the methodology used by the Commonwealth to determine the appropriate FMAP rates, including the increased FMAP rates, available under the provisions of the Affordable Care Act applicable to the medical assistance expenditures for enrollees in the new adult eligibility group adopted by the Commonwealth and described in 42CFR 435.119. This SPA has been approved effective January 1, 2014.

Enclosed are copies of the following State plan pages and attachments to be incorporated within your approved State plan.

- Supplement 18 to Attachment 2.6-A, pages 1-6;
- Attachment A to Supplement 18 to Attachment 2.6-A, page 1; and
- Attachment E to Supplement 18 to Attachment 2.6-A, page 1.

If you have any questions regarding this matter you may contact Julie McCarthy at (617) 565-1244 or by e-mail at [Julie.McCarthy@cms.hhs.gov](mailto:Julie.McCarthy@cms.hhs.gov).

Sincerely,

/s/

Richard R. McGreal  
Associate Regional Administrator

Enclosure/s

cc: Kristin Thorn, Medicaid Director  
Michael Coleman, State Plan Coordinator

<b>TRANSMITTAL AND NOTICE OF APPROVAL OF STATE PLAN MATERIAL FOR: CENTERS FOR MEDICARE &amp; MEDICAID SERVICES</b>	1. TRANSMITTAL NUMBER:  014-004	2. STATE  MA
	3. PROGRAM IDENTIFICATION: TITLE XIX OF THE SOCIAL SECURITY ACT (MEDICAID)	
TO: REGIONAL ADMINISTRATOR CENTERS FOR MEDICARE AND MEDICAID SERVICES DEPARTMENT OF HEALTH AND HUMAN SERVICES	4. PROPOSED EFFECTIVE DATE  01/01/14	

5. TYPE OF PLAN MATERIAL (Check One):

NEW STATE PLAN     
 AMENDMENT TO BE CONSIDERED AS NEW PLAN     
 AMENDMENT

COMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AMENDMENT (Separate Transmittal for each amendment)

6. FEDERAL STATUTE/REGULATION CITATION:  42 CFR 433.10 42 CFR 443.204 42 CFR 433.206	7. FEDERAL BUDGET IMPACT:  a. FFY 2014 - <del>\$330,330,657</del> 00. b. FFY 2015 - <del>\$528,207,923</del> 00.
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8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT:  Supplement 18 to Attachment 2.6-A, pages 1-6 (new) Attachment A to Supplement 18 to Attachment 2.6-A, page 1 (new); Attachment E to Supplement 18 to Attachment 2.6-A, page 1 (new)	9. PAGE NUMBER OF THE SUPERSEDED PLAN SECTION OR ATTACHMENT (If Applicable):  N/A
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10. SUBJECT OF AMENDMENT:

FMAP Rates

11. GOVERNOR'S REVIEW (Check One):

GOVERNOR'S OFFICE REPORTED NO COMMENT     
 OTHER, AS SPECIFIED:  
 COMMENTS OF GOVERNOR'S OFFICE ENCLOSED     
 Not required under  
 NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAL     
 42 CFR 430.12(b)(2)(i)

12. SIGNATURE OF STATE AGENCY OFFICIAL:  /s/	16. RETURN TO:  Michael P. Coleman State Plan Coordinator Executive Office of Health and Human Services Office of Medicaid One Ashburton Place, 11 <sup>th</sup> Floor Boston, MA 02108
13. TYPED NAME:  John Holanowicz	
14. TITLE:  Secretary	
15. DATE SUBMITTED:  03/31/14	

**FOR REGIONAL OFFICE USE ONLY**

17. DATE RECEIVED: 03/28/2014	18. DATE APPROVED: 06/18/2014
PLAN APPROVED - ONLY COPY ATTACHED	
19. EFFECTIVE DATE OF APPROVED MATERIAL: 01/01/2014	20. SIGNATURE OF REGIONAL OFFICIAL: /s/
21. TYPED NAME: Richard R. McGreal	22. TITLE: Associate Regional Administrator, Division of Medicaid & Children's Health Operations, Boston, MA

23. REMARKS: MA and CMS agreed by e-mail to pen & ink changes to Box # 8 to include Attachments A and E.

State Plan Under Title XIX of the Social Security Act

State: Massachusetts

METHODOLOGY FOR IDENTIFICATION OF APPLICABLE FMAP RATES

The State will determine the appropriate FMAP rate for expenditures for individuals enrolled in the adult group described in 42 CFR 435.119 and receiving benefits in accordance with 42 CFR Part 440 Subpart C. The adult group FMAP methodology consists of two parts: an individual-based determination related to enrolled individuals, and as applicable, appropriate population-based adjustments.

Part 1 – Adult Group Individual Income-Based Determinations

For individuals eligible in the adult group, the state will make an individual income-based determination for purposes of the adult group FMAP methodology by comparing individual income to the relevant converted income eligibility standards in effect on December 1, 2009, and included in the MAGI Conversion Plan (Part 2) approved by CMS on 05/28/2014. In general, and subject to any adjustments described in this SPA, under the adult group FMAP methodology, the expenditures of individuals with incomes below the relevant converted income standards for the applicable subgroup are considered as those for which the newly eligible FMAP is not available. The relevant MAGI-converted standards for each population group in the new adult group are described in Table 1.



**Table 1: Adult Group Eligibility Standards and FMAP Methodology Features**

Population Group	Covered Populations Within New Adult Group	Applicable Population Adjustment					
		Resource Proxy	Enrollment Cap	Special Circumstances	Other Adjustments		
	<p><b>Relevant Population Group Income Standard</b></p> <p>For each population group, indicate the lower of:</p> <ul style="list-style-type: none"> <li>The reference in the MAGI Conversion Plan (Part 2) to the relevant income standard and the appropriate cross-reference, or</li> <li>133% FPL.</li> </ul> <p>If a population group was not covered as of 12/1/09, enter "Not covered".</p>						
<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>	<b>E</b>	<b>F</b>		
<b>Parents/Caretaker Relatives</b>	Attachment A, Column C, Line 1 of Part 2 of the CMS approved MAGI Conversion Plan, including any subsequent CMS approved modifications to the MAGI Conversion Plan.	N/A	N/A	N/A	N/A		N/A
<b>Disabled Persons, non-institutionalized</b>	Attachment A, Column C, Line 2 of Part 2 of the CMS approved MAGI Conversion Plan, including any subsequent CMS approved modifications to the MAGI Conversion Plan.	N/A	N/A	N/A	N/A		N/A
<b>Disabled Persons, institutionalized</b>	Attachment A, Column C, Line 3 of Part 2 of the CMS approved MAGI Conversion Plan, including any subsequent CMS approved modifications to the MAGI Conversion Plan.	N/A	N/A	N/A	N/A		N/A
<b>Children Age 19 or 20</b>	Attachment A, Column C, Line 4 of Part 2 of the CMS approved MAGI Conversion Plan, including any subsequent CMS approved modifications to the MAGI Conversion Plan.	No	No	No	No		No
<b>Childless Adults</b>	Attachment A, Column C, Line 5 of Part 2 of the CMS approved MAGI Conversion Plan, including any subsequent CMS approved modifications to the MAGI Conversion Plan.	No	No	No	No		No

## Part 2 – Population-based Adjustments to the Newly Eligible Population Based on Resource Test, Enrollment Cap or Special Circumstances

### A. Optional Resource Criteria Proxy Adjustment (42 CFR 433.206(d))

1. The state:

Applies a resource proxy adjustment to a population group(s) that was subject to a resource test that was applicable on December 1, 2009.

Does NOT apply a resource proxy adjustment (Skip items 2 through 3 and go to Section B).

Table 1 indicates the group or groups for which the state applies a resource proxy adjustment to the expenditures applicable for individuals eligible and enrolled under 42 CFR 435.119. A resource proxy adjustment is only permitted for a population group(s) that was subject to a resource test that was applicable on December 1, 2009.

The effective date(s) for application of the resource proxy adjustment is specified and described in Attachment B.

2. Data source used for resource proxy adjustments:

The state:

Applies existing state data from periods before January 1, 2014.

Applies data obtained through a post-eligibility statistically valid sample of individuals.

Data used in resource proxy adjustments is described in Attachment B.

3. Resource Proxy Methodology: Attachment B describes the sampling approach or other methodology used for calculating the adjustment.

### B. Enrollment Cap Adjustment (42 CFR 433.206(e))

1.  An enrollment cap adjustment is applied by the state (complete items 2 through 4).

An enrollment cap adjustment is not applied by the state (skip items 2 through 4 and go to Section C).

2. Attachment C describes any enrollment caps authorized in section 1115 demonstrations as of December 1, 2009 that are applicable to populations that the state covers in the eligibility group described at 42 CFR 435.119 and received full benefits, benchmark benefits, or benchmark equivalent benefits as determined by CMS. The enrollment cap or caps are as specified in the applicable section 1115 demonstration special terms and conditions as confirmed by CMS, or in alternative authorized cap or caps as confirmed by CMS. Attach CMS correspondence confirming the applicable enrollment cap(s).
3. The state applies a combined enrollment cap adjustment for purposes of claiming FMAP in the adult group:  
 Yes. The combined enrollment cap adjustment is described in Attachment C  
 No.
4. Enrollment Cap Methodology: Attachment C describes the methodology for calculating the enrollment cap adjustment, including the use of combined enrollment caps, if applicable.

**C. Special Circumstances (42 CFR 433.206(g)) and Other Adjustments to the Adult Group FMAP Methodology**

1. The state:  
 Applies a special circumstances adjustment(s).  
 Does not apply a special circumstances adjustment.
2. The state:  
 Applies additional adjustment(s) to the adult group FMAP methodology (complete item 3).  
 Does not apply any additional adjustment(s) to the adult group FMAP methodology (skip item 3 and go to Part 3).
3. Attachment D describes the special circumstances and other proxy adjustment(s) that are applied, including the population groups to which the adjustments apply and the methodology for calculating the adjustments.



**Part 3 – One-Time Transitions of Previously Covered Populations into the New Adult Group**

**A. Transitioning Previous Section 1115 and State Plan Populations to the New Adult Group**

- Individuals previously eligible for Medicaid coverage through a section 1115 demonstration program or a mandatory or optional state plan eligibility category will be transitioned to the new adult group described in 42 CFR 435.119 in accordance with a CMS-approved transition plan and/or a section 1902(e)(14)(A) waiver. For purposes of claiming federal funding at the appropriate FMAP for the populations transitioned to new adult group, the adult group FMAP methodology is applied pursuant to and as described in Attachment E, and where applicable, is subject to any special circumstances or other adjustments described in Attachment D.
- The state does not have any relevant populations requiring such transitions.

**Part 4 - Applicability of Special FMAP Rates**

**A. Expansion State Designation**

The state:

- Does NOT meet the definition of expansion state in 42 CFR 433.204(b). (Skip section B and go to Part 5)
- Meets the definition of expansion state as defined in 42 CFR 433.204(b), determined in accordance with the CMS letter confirming expansion state status, dated 05/23/2014.

**B. Qualification for Temporary 2.2 Percentage Point Increase in FMAP.**

The state:

- Does NOT qualify for temporary 2.2 percentage point increase in FMAP under 42 CFR 433.10(c)(7).
- Qualifies for temporary 2.2 percentage point increase in FMAP under 42 CFR 433.10(c)(7), determined in accordance with the CMS letter confirming eligibility for the temporary FMAP increase, dated \_\_\_\_\_. The state will not claim any federal funding for individuals determined eligible under 42 CFR 435.119 at the FMAP rate described in 42 CFR 433.10(c)(6).



## Part 5 - State Attestations

The State attests to the following:

- A. The application of the adult group FMAP methodology will not affect the timing or approval of any individual's eligibility for Medicaid.
  
- B. The application of the adult group FMAP methodology will not be biased in such a manner as to inappropriately establish the numbers of, or medical assistance expenditures for, individuals determined to be newly or not newly eligible.

### ATTACHMENTS

Not all of the attachments indicated below will apply to all states; some attachments may describe methodologies for multiple population groups within the new adult group. Indicate those of the following attachments which are included with this SPA:

- Attachment A – Conversion Plan Standards Referenced in Table 1
- Attachment B – Resource Criteria Proxy Methodology
- Attachment C – Enrollment Cap Methodology
- Attachment D – Special Circumstances Adjustment and Other Adjustments to the Adult Group FMAP Methodology
- Attachment E – Transition Methodologies

#### PRA Disclosure Statement

According to the Paperwork Reduction Act of 1995, no persons are required to respond to a collection of information unless it displays a valid OMB control number. The valid OMB control number for this information collection is 0938-1148. The time required to complete this information collection is estimated to average 4 hours per response, including the time to review instructions, search existing data resources, gather the data needed, and complete and review the information collection. If you have comments concerning the accuracy of the time estimate(s) or suggestions for improving this form, please write to: CMS, 7500 Security Boulevard, Attn: PRA Reports Clearance Officer, Mail Stop C4-26-05, Baltimore, Maryland 21244-1850.

# OFFICIAL

## Most Recent Updated Summary Information for Part 2 of Modified Adjusted Gross Income (MAGI) Conversion Plan\*

MASSACHUSETTS

05/05/2014

	Population Group A	Net standard as of 12/1/09 B	Converted standard for FMAP claiming C	Same as converted eligibility standard? (yes, no, or n/a) D	Source of information in Column C (New SIPP conversion or Part 1 of approved state MAGI conversion plan) E	Data source for Conversion (SIPP or state data) F
<b>Conversions for FMAP Claiming Purposes</b>						
1	Parents/Caretaker Relatives FPL %	300%	300%	n/a - gross standard	Income conversion plan template for Part 1 MAGI conversions	n/a
2	Noninstitutionalized Disabled Persons FPL %	133%	133% <sup>†</sup>	n/a	ABD conversion template	n/a
3	Institutionalized Disabled Persons SSI FBR%	300%	300%	n/a	ABD conversion template	n/a
4	Children Ages 19-20 FPL %	300%	300%	n/a - gross standard	Income conversion plan template for Part 1 MAGI conversions	n/a
5	Childless Adults FPL%	300%	300%	n/a - gross standard	Income conversion plan template for Part 1 MAGI conversions	n/a

\*The numbers in this summary chart will be updated automatically in the case of modification in the CMS approved MAGI Conversion Plan

<sup>†</sup> Authorized under the MA 1115 waiver, the MassHealth CommonHealth program covers adults aged 19-64 who are totally and permanently disabled and not eligible for Standard coverage but who are employed or not employed and meet a one-time only deductible. There is no income limit for CommoHealth through the 1115 waiver.

n/a: Not applicable.

State Plan under Title XIX of the Social Security Act  
State: Massachusetts  
Methodology for Identification of Applicable FMAP Rates

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## Attachment E: Transition Methodologies

In a letter dated March 5, 2014, CMS provided waiver approval under section 1902(e)(14)(A) of the Social Security Act for Massachusetts to enroll individuals previously covered under the MassHealth Section 1115 Demonstration or the Refugee Medical Assistance program into the new adult group without a prior MAGI determination, effective January 1, 2014. Massachusetts used the income and other information already in its eligibility system to identify non-pregnant adults ages 19 to 64 with incomes at or below 133 percent of the federal poverty level (FPL), including a five percent income disregard, who were not enrolled in Medicare and who were not already enrolled in Medicaid coverage as a parent or caretaker relative or on the basis of disability. The Commonwealth enrolled these individuals into coverage for the new adult group seamlessly as of January 1, 2014.