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# State/Territory Name: Montana

# State Plan Amendment (SPA) #: 17-0022

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TN: MT-17-0022

DEPARTMENT OF HEALTH & HUMAN SERVICES Centers for Medicare & Medicaid Services 7500 Security Boulevard, Mail Stop S2-14-26 Baltimore, Maryland 21244-1850



# **Disabled & Elderly Health Programs Group**

March 9, 2018

Marie Matthews State Medicaid Director Montana Department of Public Health and Human Services P.O. Box 4210 Helena, MT 59620

Attention: Mary Eve Kulawik

Dear Ms. Matthews:

We have reviewed Montana's State Plan Amendment (SPA) 17-0022 received in the Denver Regional Office on December 26, 2017. This SPA proposes changes to reduce the Wholesale Acquisition Cost by 2.99 percent in the "lowest-of" reimbursement methodologies for prescribed brand and generic drugs, including clotting factors. It also proposes a 2.99 percent reduction in the three prescription volume-based professional dispensing fee tiers, thereby establishing rates of \$10.67, \$12.61, and \$14.55 respectively.

In considering the proposed professional dispensing fees and reimbursement methodologies, the state was required to provide data and studies to demonstrate that the rates being paid are sufficient to ensure that beneficiaries will have access to pharmacy services. In keeping with the requirements of section 1902 (a)(30)(A) of the Social Security Act (the Act), we believe the state has demonstrated that their reimbursement is consistent with efficiency, economy, and quality of care, and are sufficient to ensure that care and services are available at least to the extent they are available to the general population in the geographic area.

The state assures that the change in reimbursement for prescribed drugs is not expected to have an effect on access to care for Medicaid beneficiaries. The State provided evidence from analysis reflected in a revised Addendum to Montana Medicaid 2016 Access Monitoring Plan that revealed consistent beneficiary utilization and provider enrollment for the benefit. Based on this information, the Centers for Medicare & Medicaid Services (CMS) infers that the amendment does not affect consistency with the access to care requirements described in section 1902(a)(30)(A) of the Act. While this SPA results in an overall decrease in state expenditures for prescribed drugs, it was determined to be a nominal change in overall reimbursement as described in State Medicaid Director Letter (SMDL) #17-004. Furthermore, Montana has reported to CMS that of all the pharmacies in the state of Montana, including institutional pharmacies which may not have outpatient pharmacies, 77 percent are enrolled in Montana Medicaid. Based on this data, we can infer that Montana Medicaid beneficiaries will have access to pharmacy services at least to the extent available to the general population since Medicaid requires that beneficiaries be provided access to all covered outpatient drugs of participating drug manufacturers with a rebate agreement through a broad pharmacy network. In contrast, commercial insurers often have more limited drug formularies and a more limited pharmacy network.

Based on the information provided, and consistent with the regulations at 42 CFR 430.20, we are pleased to inform you that Montana's SPA 17- 0022 is approved with an effective date of January 1, 2018. A copy of the CMS-179 form, as well as pages approved for incorporation into Montana's state plan will be forwarded by the Denver Regional Office. If you have any questions regarding this amendment, please contact Emeka Egwim, PharmD, R.Ph at (410) 786-1092.

Sincerely,



Meagan T. Khau Deputy Director, Division of Pharmacy

 cc: Mary Eve Kulawik, SPA and Waiver Coordinator, Montana Dan Peterson, Bureau Chief, Montana Dani Feist, Pharmacy Program Officer, Montana Richard C. Allen, Associate Regional Administrator, Denver Regional Office Barbara Prehmus, Denver Regional Office

		FORM APPROVED OMB NO. 0938-0193
TRANSMITTAL AND NOTICE OF APPROVAL OF STATE PLAN MATERIAL	1. TRANSMITTAL NUMBER: 17-0022	2. STATE Montana
FOR: HEALTH CARE FINANCING ADMINISTRATION	3. PROGRAM IDENTIFICATION: TITLE XIX OF THE SOCIAL SECURITY ACT (MEDICAID)	
TO: REGIONAL ADMINISTRATOR HEALTH CARE FINANCING ADMINISTRATION DEPARTMENT OF HEALTH AND HUMAN SERVICES 5. TYPE OF PLAN MATERIAL (Check One):	4. PROPOSED EFFECTIVE DATE 01/01/2018	
□ NEW STATE PLAN □ AMENDMENT TO BE CONSIDERED AS NEW PLAN ☑ AMENDMENT		
COMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AMENDMENT (Separate Transmittal for each amendment)		
6. FEDERAL STATUTE/REGULATION CITATION: Section 1902(a)(30)(A)	7. FEDERAL BUDGET IMPACT: a. FFY 18: (\$589,486) b. FFY 19: (\$809,392) c. FFY 20: (\$202,348)	
8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT:	9. PAGE NUMBER OF THE SUPERSEDED PLAN SECTION OR ATTACHMENT (If Applicable):	
Attachment 4.19B Methods and Standards For Establishing Payment Rates, Service 12 a, Outpatient Drug Services, Pages 1-3 of 3	Attachment 4.19B Methods and Standards For Establishing Payment Rates, Service 12 a, Outpatient Drug Services, Pages 1-3 of 3	
10. SUBJECT OF AMENDMENT: This amendment changes the Wholesale Acquisition Cost (WAC) amount to WAC minus 2.99%, including under clotting factors; changes the Medicare Average Sales Price (ASP) Methodology to ASP + 3.01%; and changes the maximum dispensing fee amount for each tier.		
<ul> <li>11. GOVERNOR'S REVIEW (Check One):</li> <li>☐ GOVERNOR'S OFFICE REPORTED NO COMMENT</li> <li>☐ COMMENTS OF GOVERNOR'S OFFICE ENCLOSED</li> <li>☐ NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAI</li> </ul>	☑ OTHER, AS SPECIFIED: Single Agency Director Review L	
12. SIGNATURE OF STATE AGENCY OFFICIAL: 13. TYPED NAME: Marie Matthews	<ul> <li>16. RETURN TO:</li> <li>Montana Department of Public Health and Human Services</li> <li>Marie Matthews</li> <li>Attn: Mary Eve Kulawik</li> <li>PO Box 4210</li> </ul>	
14. TITLE: State Medicaid Director	Helena MT 59620	
15. DATE SUBMITTED:		
FOR REGIONAL OFFICE USE ONLY		
17. DATE RECEIVED: December 26, 2017	18. DATE APPROVED: March 9, 2018	
PLAN APPROVED – ONE COPY ATTACHED		
19. EFFECTIVE DATE OF APPROVED MATERIAL: January 1, 2018	20. SIGNATURE OF RECIONAL OFFIC	CIAL:
21. TYPED NAME: Richard C. Allen	22. TITLE: ARA, DMCHO	
23. REMARKS:		

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#### MONTANA

### DEFINITIONS

Average Acquisition Cost (AAC) is defined as the calculated average drug ingredient cost per drug determined by direct pharmacy survey, wholesale survey, and other relevant cost information.

Submitted ingredient cost is defined as a pharmacy's actual ingredient cost. For drugs purchased under the 340B Drug Pricing Program, submitted ingredient cost means the actual 340B purchase price. For drugs purchased under the Federal Supply Schedule (FSS) submitted ingredient cost means the FSS purchase price.

#### REIMBURSEMENT METHODOLOGY

- A. Reimbursement for brand and generic prescribed drugs shall not exceed the lowest of:
  - a. The provider's usual and customary charge of the drug to the general public; or
    - b. The allowed ingredient cost plus a professional dispensing fee. Where allowed ingredient cost is defined as the lower of:
      - 1. The AAC; or
      - 2. Submitted ingredient cost.
        - i. If AAC is not available, drug reimbursement will be determined at the lower of:
          - a. Wholesale Acquisition Cost (WAC) minus 2.99%;
          - b. Affordable Care Act Federal Upper Limit (ACA FUL); or
          - c. Submitted Ingredient Cost.
- B. For 340B purchased drugs, specialty or non-specialty, will be reimbursed utilizing the logic outlined in subsection A. 340B providers are required to bill no more than their acquisition cost as their submitted ingredient amount, and will be reimbursed no more than the 340B ceiling price.
- C. All Indian Health Service, tribal, and urban Indian pharmacies are paid under the methodology outlined in subsection A.
- D. For drug purchased under the FSS, providers will be required to bill their actual acquisition cost as their submitted ingredient amount, and will be reimbursed no more than the FSS price.
- E. Clotting factors from Specialty Pharmacies, Hemophilia Treatment Centers (HTC), or Centers of Excellence:
   a. not purchased through the 340B program will be reimbursed the lesser of the Usual and Customary
  - (U&C), Submitted Ingredient Cost or WAC minus 2.99% plus the professional dispensing fee; and
  - when purchased through the 340B program, will be reimbursed the lesser of the U &C or WAC minus 2.99% plus the professional dispensing fee.
- F. Drugs acquired at a Nominal Price (outside of 340B or FSS) will be reimbursed at no more than the actual acquisition cost plus the professional dispensing fee, through use of the methodology outlined in Subsection A.
- G. Montana Medicaid does not pay for investigational drugs.

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- H. For, specialty and non-specialty, physician administered drugs reimbursement is as follows:
  - a. The Department requires that National Drug Codes (NDC) must be submitted for all physician administered drugs. Montana Medicaid will cover only those physician administered drugs manufactured by companies that have a signed rebate agreement with CMS. Reimbursement for physician-administered drugs is made according to the department's fee schedule or the provider's usual and customary charge, whichever is lower. The physician administered drug fee schedule is updated effective the 1st day of each quarter as determined by:
    - The Medicare Average Sales Price (ASP) methodology (of ASP+3.01%) if there is an ASP fee; or
    - 2. The logic outlined in Subsection A, with the exception of the professional dispensing fee. No professional dispensing fee will be paid for physician administered drugs.
  - b. Providers participating in the 340B Drug Pricing Program are required to bill Montana Medicaid their actual acquisition cost, and these drugs will be reimbursed at no more than the 340B ceiling price.

# EXCEPTION:

For outpatient drugs provided to Medicaid participants in state institutions, reimbursement will conform to the state contract for pharmacy services; or for institutions not participating in the state contract for pharmacy services, reimbursement will be the actual cost of the drug and professional dispensing fee. In either case, reimbursement will not exceed, in the aggregate, the AAC plus the professional dispensing fee.

## PROFESSIONAL DISPENSING FEE

- a. The professional dispensing fees assigned will be the calculated cost to dispense not to exceed the specified tier amount:
  - 1. \$14.55 for pharmacies with an annual prescription volume between 0 and 39,999 prescriptions;
  - 2. \$12.61 for pharmacies with an annual prescription volume between 40,000 and 69,999; or
  - 3. \$10.67 for pharmacies with an annual prescription volume greater than 70,000.

Pharmacy providers that are new to the Montana Medicaid program will be assigned the maximum dispensing fee in (1)(a) until a dispensing fee questionnaire can be completed for six months of operation. At that time, a new dispensing fee will be assigned which will be the lower of the dispensing fee calculated for the pharmacy or the maximum allowed dispensing fee provided in (1).

If a pharmacy does not return the annual dispensing fee questionnaire they will be assigned a dispensing fee based on the lowest calculated cost to dispense from the annual dispensing fee questionnaire. Once returned, the pharmacy's calculated cost to dispense will be updated. This assignment will not be retroactive.

An additional professional dispensing fee of \$0.75 will be paid for "unit dose" prescriptions. This "unit dose" professional dispensing fee will offset the additional cost of packaging supplies and materials which are directly related to filling "unit dose" prescriptions by the individual pharmacy and is in addition to the regular professional dispensing fee allowed. Only one unit dose professional dispensing fee will be allowed each month for each prescribed medication. A professional dispensing fee will not be paid for a unit dose prescription packaged by the drug manufacturer.

Approved 03/09/2018

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A compounding fee based on level of effort will be paid for compounded prescriptions in lieu of a professional dispensing fee. Montana Medicaid shall reimburse pharmacies for compounding drugs only if the client's drug therapy needs cannot be met by commercially available dosage strengths and/or forms of the therapy. Reimbursement for each drug component shall be determined in accordance with "lower of" pricing methodology. The compounding fee for each compounded drug shall be based on the level of effort required by the pharmacist. The levels of effort compounding fees payable are level 1: \$12.50, level 2: \$17.50, and level 3: \$22.50.