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**State/Territory Name: South Carolina** 

State Plan Amendment (SPA) #:12-024

This file contains the following documents in the order listed:

- 1) Approval Letter
- 2) CMS 179 Form
- 3) Approved SPA Pages

## DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare & Medicaid Services 7500 Security Boulevard, Mail Stop S2-26-12 Baltimore, MD 21244-1850



## **Financial Management Group**

March 27, 2015

Mr. Christian L. Soura Interim Director Department of Health and Human Services P.O. Box 8206 Columbia, South Carolina 29202-8206

RE: State Plan Amendment (SPA) SC 12-024

Dear Mr. Soura:

We have reviewed the proposed amendment to Attachment 4.19-A of your Medicaid state plan submitted under transmittal number (TN) 12-024. Effective November 1, 2012 this amendment proposes to revise the payment methodology for inpatient hospital services. Specifically, this amendment proposes to update the base year to calculate the interim DSH payments and the trend factor to trend to the DSH payment period; eliminate retrospective cost settlements for certain hospitals and establish prospective payment rates and update the swing bed and administrative day rates.

We conducted our review of your submittal according to the statutory requirements at sections 1902(a), 1902(a)(13), 1902(a)(30), 1903(a) and 1923 of the Social Security Act and the implementing Federal regulations at 42 CFR Part 447. We have found that the proposed changes in payment methodology comply with applicable requirements and therefore have approved them with an effective date of November 1, 2012. We are enclosing the CMS-179 and the amended approved plan pages.

If you have any questions, please call Stanley Fields at (502) 223-5332.

Sincerely,

//s//

Timothy Hill Director

Cc:

Tim Weidler, NIRT Davida Kimble, ROIV Asher Mikow, NIRT Stanley Fields, ROIV NIRT Anna Dubois, ROIV NIRT Mary Holly, ROIV Cheryl Wigfall, ROIV Clarence Lewis, ROIV

HEALTH CARE FINANCING ADMINISTRATION		OMB NO. 0938-0193
TRANSMITTAL AND NOTICE OF APPROVAL OF	1. TRANSMITTAL NUMBER:	2. STATE
STATE PLAN MATERIAL	SC 12-024	South Carolina
STATETEAN MATERIAL		
	3. PROGRAM IDENTIFICATION: TI	TI E XIX OF THE
FOR: HEALTH CARE FINANCING ADMINISTRATION		
	SOCIAL SECURITY ACT (MEDICAID)	
TO: REGIONAL ADMINISTRATOR	4. PROPOSED EFFECTIVE DATE	
HEALTH CARE FINANCING ADMINISTRATION	November 1, 2012	
DEPARTMENT OF HEALTH AND HUMAN SERVICES		
5. TYPE OF PLAN MATERIAL (Check One):		
☐ NEW STATE PLAN ☐ AMENDMENT TO BE CONSIDERED AS NEW PLAN ☐ AMENDMENT		
COMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AMENDMENT (Separate Transmittal for each amendment)		
6. FEDERAL STATUTE/REGULATION CITATION:	7. FEDERAL BUDGET IMPACT: N	
42 CFR, Subpart C	projected to closely approximate costs.	
	a. FFY 2013 \$	
	b. FFY 2014 \$	
8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT:	9. PAGE NUMBER OF THE SUPERS	SEDED PLAN SECTION
	OR ATTACHMENT (If Applicable):	
Attachment 4.19-A Pages 1, 2, 2a, 3, 4, 10, 11, 12, 13, 15, 16, 19, 22, 23, 24,	Attachment 4.19-A, Pages 1, 2, 2a, 3, 4	1. 10. 11. 12. 13. 15. 16. 19.
25, 27, 28, 28a, 28a.1, 29, 29a, 30, 31, 33, 33a	22, 23, 24, 25, 27, 28, 28a, 28a, 1, 29, 2	
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10. SUBJECT OF AMENDMENT:		
Inpatient Hospital and DSH Reimbursement		
11. GOVERNOR'S REVIEW (Check One):		
☐ GOVERNOR'S OFFICE REPORTED NO COMMENT	☑ OTHER, AS SPE	CIFIED:
COMMENTS OF GOVERNOR'S OFFICE ENCLOSED	Mr. Keck was designated by the Governor	
NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAL	to review and appro-	
	or service man appear	
12. SIGNATURE OF STATE AGENCY OFFICIAL:	16. RETURN TO:	
	10. KETOKIV TO.	
//s//		111
	South Carolina Department of Health and Human Services	
13. TYPED NAME:	Post Office Box 8206	
Anthony E. Keck	Columbia, SC 29202-8206	
14. TITLE:		
Director		
15. DATE SUBMITTED:	-	
December 18, 2012		
FOR REGIONAL OFFICE USE ONLY		
17. DATE RECEIVED: 12-18-12	18. DATE APPROVED: 03-27-15	
PLAN APPROVED – ON	E COPY ATTACHED	
19. EFFECTIVE DATE OF APPROVED MATERIAL:	20. SIGNATURE OF REGIONAL OF	FICIAL:
11-01-12	//s//	- 1-0-1-1 <del>-0</del> -1
21. TYPED NAME:	22. TITLE: Timothy Hill	
	22. TITLE. Tilliouly Hill	
Director de la cidad de la cid		
23. REMARKS: Approved with following changes as authorized by the state agency:		
Block # 7a changed to read: FFY 13 \$14,344,248 and 7b FFY 14 \$0.		

STATE PLAN UNDER TITLE XIX OF THE SOCIAL SECURITY ACT

#### STATE OF SOUTH CAROLINA

METHODS AND STANDARDS FOR ESTABLISHING PAYMENT RATES - INPATIENT HOSPITAL AND PSYCHIATRIC RESIDENTIAL TREATMENT FACILITY CARE

#### I. General Provisions

#### A. <u>Purpose</u>

This plan establishes:

- 1. a retrospective reimbursement system for qualifying South Carolina rural acute care hospitals and qualifying burn intensive care unit hospitals as defined in the plan;
- 2. a prospective reimbursement system for all other acute and non-acute care hospitals providing inpatient hospital services including all long-term psychiatric hospitals (i.e. both private and governmental);
- 3. a prospective payment reimbursement system for private and governmental psychiatric residential treatment facilities. It describes principles to be followed by Title XIX inpatient hospital and psychiatric residential treatment providers and presents the necessary procedures for setting rates, making adjustments, calculating retrospective cost settlements for qualifying acute care hospitals, auditing cost reports and managing the hospital disproportionate share (DSH) program.

#### B. Objectives

Effective October 1, 1997, the Balanced Budget Act (BBA) of 1997 repeals the OBRA 1981 requirement. In its place, the BBA of 1997 provides for a public process for determination of hospital payment rates. This public process will take place for all changes in payment for inpatient hospital and disproportionate share.

Inpatient hospital reimbursement shall be made in accordance with the upper payment limit requirements of Section 447.272.

## C. Overview of Reimbursement Principles

- 1. The South Carolina Medicaid Program will reimburse qualified providers for inpatient institutional services using one or more of the following methods effective for discharges occurring on or after November 1, 2012:
  - a.Prospective payment rates will be reimbursed to contracting out-of-state acute care hospitals with SC Medicaid fee for service inpatient claim utilization of less than 200 SC Medicaid fee for service claims during its cost reporting period via a statewide per discharge rate.

- b.Reimbursement for out of state border general acute care hospitals with S.C. Medicaid fee for service inpatient claims utilization of at least 200 claims and all S.C. nongeneral acute care hospitals (i.e. long term acute care hospitals, and free standing short-term psychiatric hospitals using a cost target established at 93%) will be based on a prospective payment system. However, Direct Medical Cost (DME) costs (including the capital related portion) and Indirect Medical Education (IME) costs associated with interns/residents and allied health alliance training programs will no longer be considered an allowable Medicaid reimbursable cost for out of state border hospitals. The DME and IME cost component of the SC long term acute care hospitals and the SC freestanding short-term psychiatric hospitals associated with interns/residents and allied health alliance training programs will be recognized at eighty-seven.three percent (87.3%) of allowable SC Medicaid inpatient hospital DME costs (including the DME capital related portion) and IME costs during the rate setting process.
- c.Effective for discharges occurring on or after November 1, 2012, all SC general acute care hospitals except those designated as SC critical access hospitals, SC isolated rural and small rural hospitals as defined by Rural/Urban Commuting Area classes, certain SC large rural hospitals as defined by Rural/Urban Commuting Area classes and located in a Health Professional Shortage Area (HPSA) for primary care for total population, certain SC large rural hospitals as defined by Rural/Urban Commuting Area classes with an average of 35 full time equivalent occupied beds or less based upon hospital fiscal year 2008 thru 2011 cost report census data, and qualifying burn intensive care unit hospitals which contract with the SC Medicaid Program will receive prospective payment rates using a cost target established at 93%. However, the DME and IME cost component of these SC general acute care hospitals with interns/residents and allied health alliance programs will be allowed at eighty-seven.three percent (87.3%) of allowable SC Medicaid inpatient hospital DME (including the DME capital related costs) and IME costs during the rate setting process.
- d. Effective for discharges occurring on or after November 1, 2012, SC general acute care hospitals designated as SC critical access hospitals or those identified as SC isolated rural and small rural hospitals as defined by Rural/Urban Commuting Area classes will continue to receive retrospective cost settlements that represent ninety-seven percent (97%) of allowable SC Medicaid inpatient costs which includes base, capital, DME and IME costs. Additionally, certain SC large rural hospitals as defined by Rural/Urban Commuting Area classes and are located in a Health Professional Shortage Area (HPSA) for primary care for total population or have an average of 35 full time equivalent occupied beds or less based upon hospital fiscal year 2008 thru 2011 cost report census data will continue to receive ninety-seven percent (97%) of allowable SC Medicaid inpatient costs which includes base, capital, DME and IME costs. Interim payment rates will be calculated using a cost target established at 97%.

- e. All qualifying hospitals that employ a burn intensive care unit and contract with the SC Medicaid Program will receive an annual retrospective cost settlement for inpatient services provided to SC Medicaid patients. Effective for discharges occurring on or after November 1, 2012, the retrospective cost settlement amount for qualifying hospitals with a burn intensive care unit will continue to be limited to ninety-seven percent (97%) of allowable SC Medicaid inpatient costs which includes base, capital, DME and IME costs. Interim payment rates will be calculated using a cost target established at 97%. In order for a hospital to qualify under this scenario, a hospital must:
  - a. Be located in South Carolina or within 25 miles of the South Carolina border;
  - b. Have a current contract with the South Carolina Medicaid Program; and
  - c. Have at least 25 beds in its burn intensive care unit.
- f. Effective for services provided on or after October 1, 2012, all SC contracting non-state owned governmental long-term care psychiatric hospitals and all contracting SC long-term psychiatric hospitals owned by the SC Department of Mental Health will receive prospective per diem payment rates.
- 2. Medicaid reimbursement to a hospital shall be payment in full. Hospitals may not separately bill the patient or the Medicaid program for medical services rendered during an inpatient stay, except as provided in Section III of this plan and/or coinsurance. Hospitals

- 5. An outlier set-aside adjustment (to cover outlier payments described in 9 of this section) will be made to the per discharge rates.
- 6. Payment for services provided in private freestanding long-term care psychiatric facilities shall be based on the statewide average per diem for psychiatric long-term care provided by governmental providers.
- 7. The payments determined under both payment methods, the DRG payment system for general acute care hospitals, including acute psychiatric and rehabilitation units, long term acute care hospitals, and short term care psychiatric hospitals and the per diem method for psychiatric long-term care facilities, will be adjusted to recognize facility specific costs associated with direct and indirect medical education, capital and ancillary services as appropriate. In addition to the claims payment, hospitals may receive other payments as outlined in this Attachment. Some examples are as follows: Section VI describes hospital cost settlements and Section VII describes Disproportionate Share Hospital payments.
- 8. Special payment provisions, as provided in Section VI A of this plan, will be available under the DRG payment system for discharges which are atypical in terms of costs of services provided during the stay. These cases will be referred to as outliers. Special payment policies, as specified in Section VI B and C of this plan, will also be made for cases involving a transfer of a patient from one hospital to another, or a readmission of a patient following an earlier discharge. These provisions are not applicable to long-term psychiatric and RTF claims.
- 9. A rate reconsideration process will be available to hospitals that have higher costs as a result of conditions described in IX A of this plan.
- 10. Disproportionate share payments will be paid to qualifying hospitals in accordance with the requirements specified in Section VII of this plan.
- 11. Payment for services provided in psychiatric residential treatment facilities shall be an all-inclusive per diem rate. Section II paragraph 30 of this plan defines the costs covered by the all-inclusive rate. Each facility's per diem rate will be calculated using base year data trended forward. Section V B describes the rate calculation.
- 12. Effective for services provided on or after July 1, 2004, qualifying hospitals with burn intensive care units will receive annual retrospective cost settlements for the total cost of inpatient services provided to South Carolina Medicaid patients.
  - Effective for discharges occurring on and after April 8, 2011, the retrospective cost settlement amount for qualifying hospitals with a burn intensive care unit will be limited to ninety-seven percent (97%) of allowable SC Medicaid inpatient costs.
- 13. Effective for dates of service on or after October 1, 2011, qualifying hospitals that meet the criteria of Sections VI(N) or VI(O) will receive quarterly supplemental enhanced payments for feefor-service inpatient hospital services.

II. Definitions Applicable to Inpatient Hospital and Residential Treatment Facility Reimbursement

The following definitions will help in understanding the payment rates set for inpatient hospital and residential treatment facility services:

- 1. Administrative Days The days of service provided to recipients who no longer require acute hospital care, but are in need of nursing home placement that is not available at the time. The patient must meet either intermediate or skilled level of care criteria.
- 2. Arithmetic Mean (average) The product of dividing a sum by the number of its observations.
- 3. Audit Adjustment Factor An adjustment factor used in the hospital specific Medicaid inpatient hospital rate setting process based upon the results of the HFY 2010 final audit report issued by the SC Medicaid audit contractor.
- 4. Base Year The fiscal year used for calculation of payment rates. For the hospital specific inpatient payment rates effective on and after November 1, 2012, the base year shall be each facility's 2011 fiscal year. For the freestanding governmental long-term psychiatric hospital rates, the base year shall be each facility's 2010 (state owned governmental) or 2011 (non-state owned governmental) fiscal year.
- 5. Burn Intensive Care Unit Cost Settlement Criteria In order to qualify for this cost settlement a hospital must satisfy all of the following criteria. A hospital must:
  - Be located in South Carolina or within 25 miles of the South Carolina border;
  - Have a current contract with the South Carolina Medicaid Program; and
  - Have at least 25 beds in its burn intensive care unit.
- 6. Calibration Adjustment An adjustment that is used in the Medicaid inpatient hospital rate setting process that takes into account changes in hospital specific cost and hospital case mix and has the effect of increasing or decreasing hospital specific per discharge rates. This factor is also referred to as a "Rate Adjustment Factor".
- 7. Capital Cost associated with the capital costs of the facility. Capital costs include, but are not limited to, depreciation, interest, property taxes, property insurance, and directly assigned departmental capital lease costs. In no case shall the capital amount include amounts reflecting revaluation of assets due to change of ownership or leasing arrangement subsequent to September 1, 1984.
- 8. Case-Mix Index A relative measure of resource utilization at a
- 9. Complex Care Services Those services rendered to patients that meet the South Carolina Level of Care criteria for long term care and have multiple needs (i.e. two or more) which fall within the highest ranges of disabilities in the criteria.
- 10.Cost Total SC Medicaid allowable costs of inpatient services,
   unless
   otherwise specified.

- 11. Cost Target A hospital specific target developed for Medicaid inpatient hospital rate setting activities which uses hospital specific Medicaid inpatient hospital cost to charge ratios and Medicaid covered inpatient charges to develop the Medicaid inpatient cost target which is adjusted accordingly as the plan prescribes.
- 12. CRNA Certified Registered Nurse Anesthetist.
- 13. Diagnosis Related Groups (DRGs) A patient classification that reflects clinically cohesive groupings of patients who consume similar amounts of hospital resources.
- 14. Direct Medical Education Cost Those direct costs associated with an approved intern and resident or nursing school teaching program as defined in the Medicare Provider Reimbursement Manual, publication HIM-15.
- 15. Discharge The release of a patient from an acute care facility. The following patient situations are considered discharges under these rules.
  - a. The patient is formally released from the hospital.
  - b. The patient is transferred to a long-term care level or facility.
  - c. The patient dies while hospitalized.
  - d. The patient leaves against medical advice.
  - e. In the case of a delivery, release of the mother and her baby will be considered two discharges for payment purposes. In case of multiple births, each baby will be considered a separate discharge.
  - f. A transfer from one hospital to another will be considered a discharge for billing purposes but will not be reimbursed as a full discharge except as specified in Section VI. Cases involving discharges from one unit and admission to another unit within the same or a different general acute care hospital shall be recognized as two separate discharges for reimbursement purposes. The DRG assignment for each case will be assigned based on services provided at the point of discharge.
- 16. Disproportionate Share Hospitals South Carolina and border state's (Georgia and North Carolina) contracting acute care inpatient hospitals whose participation in the SC Medicaid Program and services to low income clients is disproportionate to the level of service rendered in other participating hospitals shall be considered disproportionate share.

Effective October 1, 2008, hospitals must satisfy one of the following criteria in order to qualify for the SC Medicaid DSH Program:

- 1. Be a licensed SC general acute care hospital that contracts with the SC Medicaid Program or;
- 2. Be a SC psychiatric hospital that is owned by the SC Department of Mental Health that contracts with the SC Medicaid Program or;
- 3. Be a general acute care border hospital (in North Carolina or Georgia) with SC Medicaid fee for service inpatient claims utilization of at least 200 inpatient claims per year in the base year or any SC non-general acute care hospital that contracts with the SC Medicaid Program whose base year's Medicaid inpatient utilization rate is at least one standard deviation above the mean Medicaid inpatient utilization rate for hospitals receiving Medicaid payments in the State or whose base year's low-income utilization rate exceeds 25%.

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In addition to the above criteria, hospitals must satisfy the next two criteria in order to qualify for the SC Medicaid DSH Program:

- a. Hospitals must have a Medicaid day utilization percentage of at least one percent.
- b. Hospitals must have at least two (2) obstetricians with staff privileges who have agreed to provide obstetrical services to Medicaid patients on a non-emergency basis. In the case of a hospital located in a rural area (as defined for purposes of section 1886 of the Social Security Act), the term "obstetrician" includes any physician with staff privileges at the hospital to perform nonemergency obstetric procedures. This rule does not apply to a hospital that did not offer non-emergency obstetric services to the general population as of December 22, 1987.

Information pertaining to the base year(s) will be collected during the second and third quarter of the calendar year and will be used to determine which hospitals qualify for disproportionate share. Financial and statistical information used to determine disproportionate share qualification and payment will be submitted and/or verified on Medicaid supplemental worksheets. The supplemental worksheets must be completed correctly. Data will be verified by the DHHS using appropriate sources, including, but not limited to, the CMS 2552 and the DHHS inpatient MARS report and administrative days report. Disproportionate share eligibility does not qualify for the rate reconsideration process.

The disproportionate share payment methodology is set forth is Section VII A.

- 17. General Acute Care Hospital An institution licensed as a hospital by the applicable South Carolina licensing authority and certified for participation in the Medicare (Title XVIII) program.
- 18. Geometric Mean The measure of central tendency of a set of n values computed by extracting the nth root of the product of the values.

Example: The geometric mean of 2, 4 and 1 is  $\sqrt[3]{2x4x1=2}$ 

- 19. Indirect Medical Education Cost Those indirect costs resulting from the additional tests and procedures performed on patients because the hospital is a teaching institution. Such costs are determined using the number of interns and residents per operating bed in a Federally derived indirect medical education equation.
- 20. Indirect Medical Education Percentage The Medicare indirect medical education formula (adjusted to include psychiatric and rehab subprovider beds) is used to calculate indirect medical education cost. The formula used is as follows:

 $C \times [(1 + (interns and residents)/beds)^{.405} - 1]$ 

21. Inpatient - A patient who has been admitted to a medical facility on the recommendation of a physician or a dentist and who is receiving room, board and professional services in the facility. A patient who is admitted to an acute care facility and expires while in the facility shall be considered an inpatient admission regardless of whether the stay was overnight.

- 22. Inpatient Services Those items and services ordinarily furnished by a hospital for the care and treatment of patients. These items and services are provided under the direction of a licensed practitioner in accordance with hospital by-laws. Such inpatient services must be medically justified documented by the physician's records and must comply with the requirements of the state's designated Peer Review Organization (PRO). Emergency room services are included in the inpatient rate only when a patient is admitted from the emergency room.
- 23. Long-Term Care Psychiatric Hospital An institution licensed as a hospital by the applicable South Carolina licensing authority, certified for participation in Medicare XVIII program, primarily engaged in providing psychiatric services for the diagnosis and treatment of mentally ill persons with a Medicaid inpatient acute average length of stay greater than twenty-five (25) days.
- 24. Low Income Utilization Rate The sum of fractions a and b.

#### a. Numerator:

Total Medicaid inpatient and outpatient charges, including charges for Medicaid managed care, dual (Medicare/Medicaid) eligible, and Medicaid with commercial insurance patients, plus cash subsidies for patient services received directly from state and local governments.

#### Denominator:

 $\underline{\text{Total}}$  inpatient and outpatient charges (including cash subsidies) for patient services.

#### b. Numerator:

<u>Total</u> hospital charges for <u>inpatient</u> hospital services attributable to charity care less cash subsidies from "a" above.

#### Denominator:

<u>Total</u> inpatient charges for patient services.

Cash subsidies are defined as monetary contributions or donations received by a hospital. These contributions must originate from state and local governments. All contributions received will be considered as cash subsidies. If the funds are not designated for a specific type of service (i.e. inpatient services), they shall be prorated based on each type of service revenue to the hospital's total revenue (i.e. total inpatient revenues divided by total patient revenues).

Charity care is defined as care provided to individuals who have no source of payment, third party or personal resources. Total charges attributable to charity care shall not include contractual allowances and discounts or charges where <u>any</u> payment has been received for services rendered. An individual application, client specific, must be taken and a decision rendered in each applicant's case.

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- 25. Mars Management and Administration Reporting System
- 26. Medicaid Day Utilization Percentage A facility's percent of hospital Medicaid eligible inpatient acute days, including Medicaid managed care days, dual eligible (Medicare/Medicaid) days, and Medicaid with commercial insurance days plus administrative days divided by total hospital inpatient acute days plus administrative days. The source of patient day information will be the filed CMS-2552 worksheet S-3, DHHS's MARS report, DHHS's administrative days report and requested supplemental worksheets.
- 27. Medically Necessary Services Services which are necessary for the diagnosis, or treatment of disease, illness, or injury, and which meet accepted standards of medical practice. A medically necessary service must:
  - a. Be appropriate to the illness or injury for which it is performed as to type and intensity of the service and setting of treatment;
  - b. Provide essential and appropriate information when used for diagnostic purposes; and
  - c. Provide additional essential and appropriate information when a diagnostic procedure is used with other such procedures.
- 28. Non-General Acute Care Hospital A hospital which is certified/licensed as a free standing short term or long term psychiatric hospital or a long term care hospital (LTCH).
- 29. Outlier A cost outlier occurs when a patient's charges (converted to cost) exceed a specified amount above the base DRG payment. The hospital will receive reimbursement for the outlier in addition to the base DRG payment. The cost outlier payment methodology is described in Section VI of this plan.
- 30. Outpatient A patient who is receiving services at a hospital which does not admit him/her and which is not providing him/her with room and board services.
- 31. Outpatient Services Those diagnostic, therapeutic, rehabilitative, or palliative items or services furnished by or under the direction of a physician or dentist to an outpatient by an institution licensed and certified as a hospital. This service will include both scheduled services and the provision of service on an emergency basis in an area meeting licensing and certification criteria.
- 32. Principal Diagnosis The diagnosis established after medical evaluation to be chiefly responsible for causing the patient's admission to the hospital.
- 33. Psychiatric Distinct Part A unit where psychiatric services are provided within a licensed and certified hospital. Patients in these units will be reimbursed through the DRG payment system.
- 34. Psychiatric Residential Treatment Facility An institution primarily engaged in providing psychiatric services for the diagnosis and treatment of mentally ill persons who require less than hospital services. Medicare certification is not required. Effective April 1, 1994 in-state psychiatric residential treatment facilities are required to be licensed by DHEC in order to receive Medicaid reimbursement as described in State Plan

Attachment 3.1-C, page 9. Psychiatric Residential Treatment Facilities are neither acute care nor long-term care facilities. A Psychiatric Residential Treatment Facility is a facility that is accredited by the Joint Commission of Accreditation of Health Care Organizations (JCAHO), The Council on Accreditation of Services to Families and Children (COA), or The Commission on Accreditation of Rehabilitation Facilities (CARF) operated for the primary purpose of providing active treatment services for mental illness in a non-hospital based residential setting to persons under 21 years of age. Facilities must meet the federal regulations for inpatient psychiatric services at 42 CFR 440.160 and Subpart D for Part 441. Length of stay in a Psychiatric Residential Treatment Facility may range from one (1) month to more than twelve (12) months depending upon the individual's psychiatric condition as reviewed every 30 days by a physician.

- 35. Psychiatric Residential Treatment Facility All-Inclusive Rate The all-inclusive rate will provide reimbursement for all treatment related to the psychiatric stay, psychiatric professional fees, and all drugs prescribed and dispensed to a client while residing in the Residential Treatment Facility.
- 36. Rural/Urban Commuting Area (RUCA) Class Rural/Urban Commuting Area classes are as defined by the University of Washington, Rural Health Research Center, 2006. ZIP Version 2.0, 2006 was used and aggregated RUCA codes, which reflect commuting patterns, were placed into four rural/urban classes Urban, Large Rural, Small Rural, and Isolated Rural.
- 37. Short Term Care Psychiatric Hospital A licensed, certified hospital providing psychiatric services to patients with average lengths of stay of twenty-five (25) days or less. Patients in these hospitals will be reimbursed through the DRG payment system.
- 38. Special Care Unit A unit as defined in 42 CFR 413.53 (d).
- 39. Standard Deviation The square root of the sum of the squares of the deviation from the mean in a frequency distribution.
- 40. Teaching Hospital A licensed certified hospital currently operating an approved intern and resident teaching program or a licensed certified hospital currently operating an approved nursing or allied health education program.

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### III. Services Included in the Hybrid Payment System

1. Acute Care Hospitals

The DRG payment system rates will include all services provided in an acute inpatient setting except:

- a. Professional component, including physician and CRNA services and any other professional fees excluded under Part A Medicare.
- b. Ambulance, including neonatal intensive care transport.
- 2. Psychiatric Residential Treatment Facilities

The per diem reimbursement rate will be the "all-inclusive" rate as defined in Section II, paragraph 30 of this plan.

IV. Data Sources and Preparation of Data for Computation of DRG Payment System Rates

Computation of the October 1, 2011 DRG payment system rates under this plan will require the collection and preparation of the following data elements: per discharge DRG list including relative weights, Medicaid inpatient cost to charge ratios adjusted for April 8, 2011 and July 11, 2011 reimbursement changes, July 1, 2010 through June 30, 2011 incurred inpatient hospital claims with a run out date of August 5, 2011, hospital specific add-ons, case mix index, and an upcode adjustment factor. Computation of the November 1, 2012 payment system rates will require the use of the October 1, 2011 payment rates and the additional data elements: HFY 2011 Medicaid inpatient cost to charge ratios adjusted for the April 8, 2011 and July 11, 2011 reimbursement changes, HFY 2010 audit adjustment factor, and October 1, 2011 through August 31, 2012 incurred inpatient hospital claims with a run out date of August 31, 2012.

A description of the source documents for the required data elements and the steps necessary for preparing the data for the rate computation described in Section V of this plan is presented in the following subsections.

## A. Per Discharge DRG List

The DRG payment system will establish payment based upon a hospital specific and/or statewide average per discharge rate. Effective for discharges incurred on or after November 1, 2012, the Medicaid Agency will determine inpatient hospital claim payments based upon the DRG listing contained within version 28 of the APR-DRG grouper. Hospitals eligible to receive a hospital specific per discharge rate will include all SC general acute care hospitals as well as burn intensive care unit hospitals and qualifying rural hospitals that will continue to receive retrospective cost settlements (which are limited to the July 11, 2011 applicable percentages of allowable Medicaid reimbursable costs) and out of state border hospitals with SC Medicaid inpatient utilization of at least 200 inpatient claims during its HFY 2011 cost reporting period. Additionally, SC free standing short term psychiatric hospitals and SC long term acute care hospitals, with a minimum SC Medicaid

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inpatient utilization of at least 10 incurred claims during October 1, 2011 through August 31, 2012, will also receive a hospital specific per discharge rate. All other contracting/enrolled hospitals (i.e. out of state general acute care, new SC general acute care hospitals coming on line after 2011, and all other short term psychiatric and long term acute care hospitals) will receive the statewide average rate. The statewide average rate will exclude DME and IME costs.

#### B. <u>Allowable Inpatient Costs</u>

For acute care, freestanding short term psychiatric, and long term acute care hospital inpatient rates effective on and after November 1, 2012, allowable inpatient cost information of covered services from each hospital's FY  $\overline{2011}$  cost report (adjusted for the impact of the HFY 2010 audit adjustment factor) will serve as the basis for computation of the hospital specific per discharge rate and the statewide average per discharge rate. All free standing short term psychiatric, long term acute care and contracting SC acute care hospitals as well as out of state contracting border hospitals with SC Medicaid inpatient claim utilization of at least 10 claims and a S. C. Medicaid cost report were used in this analysis. The source document for Medicaid allowable inpatient costs will be the CMS-2552, which is the Medicare/Medicaid cost report. Allowable Medicaid inpatient costs will be determined in accordance with the Provider Reimbursement Manual Publication 15. However, no adjustment will be made to carve out the private room differential costs. For clarification purposes one hundred percent of the South Carolina general acute care hospital provider tax will be considered an allowable Medicaid cost. Medicare's recent policy change relating to the inclusion of Medicaid labor and delivery patient days in the Medicare Disproportionate Share calculation effective for cost reporting periods beginning on and after October 1, 2009 will have no impact on the calculation of allowable Medicaid inpatient hospital costs beginning on and after October 1, 2009. Hospitals will continue to determine patient days for maternity patients in accordance with the provisions of the Provider Reimbursement Manual HIM-15, section 2205.2. Inpatient allowable costs, charges and statistics will be extracted from the cost report and prepared for the rate computations using the following general guidelines. The FY 2011 SCDHHS MARS paid claims summary data report for each acute care hospital identified above will also be used during the analysis.

- 1. As filed total facility costs are identified from each facility's FY 2011 Worksheet B Part I (BI) CMS-2552 cost report. Total inpatient facility costs would include operating, capital, direct medical education, and indirect medical education costs. Swing bed and Administrative Day payments are deducted from the adult and pediatric cost center on the CMS-2552 as well as CRNA costs. Observation cost is reclassified.
- As filed total facility costs will be allocated to Medicaid inpatient hospital cost using the following methods.
  - a. A cost-to-charge ratio for each ancillary service will be computed by dividing total costs as adjusted in this section by total charges as reported on Worksheet C. This cost-to-charge ratio will then be multiplied by SC Medicaid covered charges as (as reported on Worksheet D-3 for Medicaid inpatient ancillary charges) to yield total SC Medicaid inpatient ancillary costs.
  - b. SC Medicaid routine service costs will be computed by dividing each routine cost center by total patient days of the applicable routine cost center and then multiplying by the applicable SC Medicaid covered patient days. Total SC Medicaid routine costs will represent the accumulation of the SC Medicaid cost determined from each applicable routine cost center.

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- 3. The SC Medicaid inpatient cost-to-charge ratio, which reflects 100% of allowable Medicaid costs (including DME and IME) will be determined by taking the sum of the SC Medicaid routine service costs and inpatient ancillary costs and dividing this amount by the sum of the SC Medicaid covered routine service charges and inpatient covered ancillary charges.
- 4. Next, for non teaching hospitals, the inpatient hospital cost to charge ratio as determined in step 3. above will be reduced by either the April 8, 2011 payment reduction amount (i.e.3% of all costs) or by the July 11, 2011 payment reduction amount (i.e. 7% of all costs) as defined under Section I. (C), Overview of Reimbursement Principles, paragraphs (1) b., c., d., and e.
- 5. Next, for teaching hospitals as defined by the state plan, the inpatient hospital cost to charge ratio as determined in step 3. above will need to be broken out into two inpatient hospital cost to charge ratios consisting of base operating costs (including capital) and Graduate Medical Education costs (including Direct and Indirect). Therefore, Direct Medical Education costs as reported on worksheet B Part I are identified and removed from total allowable facility costs as reported under worksheet B, Part I, column 24 to determine base operating costs. Next, to determine the amount of Indirect Medical Education costs of teaching hospitals with an intern and resident training program, the base operating costs previously described will be multiplied by the Indirect Medical Education formula described in Section II 16. The amount of Indirect Medical Education costs as determined in this computation will be removed from base operating costs and then added to the amount of Direct Medical Education costs to determine Graduate Medical Education costs. Next, routine per diems and ancillary cost to charge ratios will be developed for both base operating costs and Graduate Medical Education costs based upon the methodology previously described in this section and multiplied by covered Medicaid inpatient hospital days and covered Medicaid inpatient ancillary charges to determine two Medicaid cost pools - one for base operating costs and one for Graduate Medical Education costs. Next, in order to determine the Medicaid allowable inpatient hospital cost, the individual cost pools will be reduced by either the April 8, 2011 payment reduction amount (i.e. 3% of all costs) or by the July 11, 2011 payment reduction amount (i.e. 7% on base and 12.7% or 100% on Graduate Medical Education costs) as defined under Section I. (C), Overview of Reimbursement Principles, paragraphs (1) b., c., d., and e. Finally, the two adjusted Medicaid cost pools will be summed and divided by total Medicaid inpatient hospital covered charges to determine the Medicaid inpatient hospital cost to charge ratio for use in the November 1, 2012 rate setting prior to the application of the HFY 2010 audit adjustment factor.
- 6. Finally, cost to charge ratios determined in steps 4 and 5 will be adjusted upward or downward by the HFY 2010 audit adjustment factor. The HFY 2010 audit adjustment factor is determined by taking the audited HFY 2010 inpatient cost to charge ratio and dividing it by the interim HFY 2010 inpatient cost to charge ratio.

In a separate computation, a cost per day will be determined for prospective reimbursement for all free-standing long-term care psychiatric facilities based on 2010 or 2011 cost report data for services provided on or after October 1, 2012.

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## C. <u>Inflation</u>

For the DRG payment system rates effective November 1, 2012, no trend factor will be applied.

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#### E. Medicaid Case-Mix Index

A case-mix index, which is a relative measure of a hospital's resource use, will be used to adjust the per discharge cost amounts to the statewide average case-mix. For each hospital the per discharge case-mix index will be computed by multiplying the number of incurred SC Medicaid inpatient claims during the period July 1, 2010 through June 30, 2011 by the DRG relative weight, summing these amounts and dividing by the sum of the total per case discharges. Version 28 of the APR-DRG grouper and the corresponding national relative weights (released in October 2010) were used in the calculation of the case mix index for each hospital.

#### F. <u>Psychiatric Residential Treatment Facility Costs</u>

Psychiatric residential treatment facility per diem reimbursement rates, effective for dates of service beginning on or after 09/01/98, shall be calculated using each facility's desk-reviewed cost report data reflecting allowable costs in accordance with CMS Publication 15-1 and the all-inclusive rate definition. Cost will come from each facility's 1997 CMS-2552(Medicare/Medicaid Cost Report), with exception when applicable (e.g. professional service costs and subsequent period costs). If applicable, add-ons will be calculated and applied to the RTF rate for services required by the RTF program subsequent to the These add-ons will be calculated using 1997 cost reporting period. future cost report and/or budgeted cost and statistical data. Effective for services provided on or after October 1, 2012 both state owned and non-state owned governmental PRTFs will receive prospective reimbursement based upon its FY 2010 cost reporting period trended to the October 1, 2012 payment period.

#### V. Reimbursement Rates

## A. <u>Inpatient Hospital</u>

The computation of the hybrid payment system rates will require two distinct methods - one for computation of the hospital specific per discharge rates, and a second for computation of the statewide per diem rate for freestanding long-term care psychiatric facilities.

1. Hospital Specific Per Discharge Rates Effective November 1, 2012:

First, the following methodology is employed in the computation of the hospital specific per discharge rates effective November 1, 2012:

- a. The hospital specific per discharge rates will continue to be calculated so that DRG based payments approximate the Department's specified percent of allowable Medicaid costs for each eligible hospital as described under section VI.B.4 and 5.
- b. The adjusted hospital fiscal year 2011 Medicaid inpatient hospital cost to charge ratio of each hospital, as described in Section IV. (B) (4)(5)(6), is multiplied by each hospital's Medicaid inpatient hospital allowed charges based upon discharges incurred during the period October 1, 2011 through August 31, 2012. Medicaid inpatient hospital allowed charges will be determined by multiplying covered Medicaid billed charges by the ratio of covered to billed days. This adjustment removes charges for patients that are not Medicaid covered for their entire stay.

- c. The Medicaid allowable inpatient cost determined in b. above is reduced by one and a half percent (1.5%) to determine the cost target to be used for each eligible hospital to receive a hospital specific rate. The one and a half percent reduction is applied to take into account the difference between the cost report year and the claims data period.
- d. The Medicaid cost target for each hospital determined in c) above will then be compared to each hospital's corresponding Medicaid fee for service claims payments (including co-pay and TPL) paid during the period outlined in b) above to determine the calibration adjustment needed to adjust each hospital's October 1, 2011 hospital specific per discharge rate. For example, if a hospital is a \$1,000,000 short of the Medicaid cost target and that facility had \$10,000,000 in Medicaid payments, a factor of 1.10 would be applied to its October 1, 2011 Medicaid per discharge rate to determine the November 1, 2012 Medicaid per discharge rate. Conversely, if that same hospital had Medicaid payments of \$1,000,000 in excess of the Medicaid cost target, a factor of .90 would be applied to the hospital's October 1, 2011 Medicaid per discharge rate to determine the November 1, 2012 Medicaid per discharge rate.
- e. Next, in order to allocate the November 1, 2012 Medicaid per discharge rate for teaching hospitals between the three rate components (i.e. base, DME and IME), the percentage of each component reflected within each teaching hospital's October 1, 2011 per discharge rate will be used to determine the three rate components effective November 1, 2012. Non-teaching hospitals will only have one rate component (i.e. base).
- f. For all other hospitals that did not receive a hospital specific per discharge rate, a statewide per discharge rate was developed by first multiplying the base operating cost component of each hospital receiving a hospital specific per discharge rate by the total number of its discharges used in the November 1, 2012 rate setting (i.e. October 1, 2011 through August 31, 2012 incurred paid claims). Next, the sum of the calculated base operating cost amounts for all hospitals was divided by the sum of the discharges for all hospitals to determine the statewide per discharge rate effective November 1, 2012.
- g. The rate determined above is multiplied by the regular weight for that DRG to calculate the reimbursement for DRG claims.

the 1997 cost reporting period. These add-ons will be subject to an occupancy adjustment, if applicable, and will be inflated from the period the cost was incurred.

2. State Government Owned and Operated Facility Rate

Effective for services provided on or after October 1, 2012, the prospective per diem rate will be determined in a two-step process. First, total allowable Medicaid cost will be divided by total actual patient days based upon the FY 2010 Medicaid cost report. No occupancy adjustment factor will be applied. Next, the FY 2010 per diem cost will then be trended forward to the midpoint of the October 1, 2012 through September 30, 2013 payment period using the midpoint to midpoint methodology and the 2010 Medicare I/P Psych Hospital Market Basket Rate (2.10%) to determine the prospective per diem rate.

3. Non-State Government Owned and Operated Facility Rate

Effective for services provided on or after October 1, 2012, the prospective per diem rate will be determined in a two-step process. First, 97% of total allowable Medicaid cost will be divided by total actual patient days based upon the FY 2010 Medicaid cost report. No occupancy adjustment factor will be applied. Next, the FY 2010 per diem cost will then be trended forward to the midpoint of the October 1, 2012 through September 30, 2013 payment period using the midpoint to midpoint methodology and the 2010 Medicare I/P Psych Hospital Market Basket Rate (2.10%) to determine the prospective per diem rate.

4. New Facility Rate

RTFs enrolled in the SCDHHS Medicaid program subsequent to the 1997 base year will be reimbursed the statewide average RTF rate.

#### VI. Special Payment Provisions

- A. Payment for Outlier Cases Per Discharge DRG Cases
  - 1. Payments in addition to the base DRG reimbursement are available to a facility for covered inpatient services provided to a Medicaid recipient if the following conditions are met.
    - a. The hospital's adjusted cost for a claim exceeds the sum of the DRG threshold and DRG reimbursement. For hospitals which receive its own hospital specific per discharge rate, the hospital's adjusted cost is derived by applying the adjusted hospital specific cost to charge ratio used in the November 1, 2012 rate setting to the hospital's allowed claim charges. For hospitals that receive the statewide average per discharge rate, the hospital's adjusted cost is derived by applying the adjusted statewide cost to charge ratio of .2754 effective November 1, 2012.
    - b. The cost outlier thresholds were calculated using the following methodology:
      - Inpatient hospital claims with a discharge date incurred during July 1, 2009 through June 30, 2010 served as the basis for the cost outlier threshold calculations.
      - Calculate the average cost and standard deviation for
      - If a DRG has 25 or more stays, set the initial cost outlier threshold at the average cost plus two standard deviations.
      - For DRGs with 25 or more stays, calculate the median ratio of the calculated threshold to the average cost. The result from this dataset is 2.30.

by multiplying the applicable DRG relative weight by the hospital discharge rate and dividing by twice the average length of stay for the DRG. However, when a patient is admitted and discharged, and subsequently readmitted on the same day, the hospital will be paid only one per discharge or per diem payment as appropriate.

## E. Payment for Swing Bed Days

Acute care facilities will be reimbursed for qualifying skilled and intermediate care Medicaid patients in accordance with the daily rate schedule shown below.

```
October 1, 2003 - September 30, 2004 116.13
October 1, 2004 - September 30, 2005 121.92
October 1, 2005 - September 30, 2006 129.16
October 1, 2006 - September 30, 2007 136.24
October 1, 2007 - September 30, 2008 141.52
October 1, 2008 - September 30, 2009 146.98
October 1, 2009 - September 30, 2010 153.57
October 1, 2010 - April 7, 2011 154.67
April 8, 2011 - October 31, 2011 150.03
November 1, 2011 September 30, 2012 150.53
October 1, 2012
```

This rate calculation is described in the Nursing Home State Plan Attachment 4.19-D.

#### F. Payment for Administrative Days

Acute care facilities will be reimbursed for Medicaid eligible skilled or intermediate patients who no longer require acute care and are waiting for nursing home placement. Administrative days must follow an acute inpatient hospital stay and will be covered in any hospital as long as a nursing home bed is not available. Reimbursement for administrative days is described below.

1. Each administrative day will be paid in accordance with the rate schedule shown below. This daily rate will be considered payment in full. There will be no cost settlement. This rate is a combination of the swing bed rate, as defined above, plus the trended Alternative Reimbursement Method (ARM) rate for pharmaceutical services.

```
October 1, 2003 - September 30, 2004
October 1, 2004 - September 30, 2005
October 1, 2005 - September 30, 2006
October 1, 2006 - September 30, 2007
October 1, 2007 - September 30, 2008
October 1, 2008 - September 30, 2009
October 1, 2009 - September 30, 2010
October 1, 2010 - April 7, 2011
April 8, 2011 - October 31, 2011
November 1, 2011 - September 30, 2012
October 1, 2012
                                                                                                                                                                            123.57
129.75
136.99
144.07
149.71
155.56
162.55
                                                                                                                                                                                                           (ARM
                                                                                                                                                                                                           (ARM
                                                                                                                                                                                                                                   7.83)
                                                                                                                                                                                                            (ARM
                                                                                                                                                                                                                                   7.83)
7.83)
                                                                                                                                                                                                            (ARM
                                                                                                                                                                                                            (ARM)
                                                                                                                                                                                                                                   8.19)
                                                                                                                                                                                                            (ARM
                                                                                                                                                                                                            (ARM
                                                                                                                                                                                                                                   8.98
                                                                                                                                                                              163.83
158.92
                                                                                                                                                                                                                                   9.16
                                                                                                                                                                                                            (ARM)
                                                                                                                                                                                                            (ARM
                                                                                                                                                                                                                                   8.89
                                                                                                                                                                             159.42 (ARM
164.77 (ARM
                                                                                                                                                                                                                                  8.89)
```

2. Patients who require more complex care services will be reimbursed using rates from the following schedule.

```
October 1, 2003 - September 30, 2004 188.00
October 1, 2004 - September 30, 2005 197.00
October 1, 2005 - September 30, 2006 206.00
October 1, 2006 - September 30, 2007 215.00
October 1, 2007 - November 30, 2008 225.00
December 1, 2008 - April 7, 2011 364.00
April 8, 2011. - September 30, 2011 353.08
October 1, 2011 - 450.00
```

This rate calculation is described in the Nursing Home State Plan Attachment 4.19-D., Section III I.

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This per diem rate will represent payment in full and will not be cost settled.

#### G. Payment for One-Day Stay

Reimbursement for one-day stays (except deaths, false labor (565-1 to 565-4), normal deliveries (560-1 to 560-4 and 541-1 to 541-4)) and normal newborns (640-1 to 640-4)) will be reimbursed a DRG per diem. A DRG per diem is equal to reimbursement for applicable DRG divided by the average length of stay for that DRG.

#### H. New Facilities/New Medicaid Providers

Payment rates for facilities that were not in operation or not contracting with the SC Medicaid Program during the base year will be determined as follows:

- a. For hospitals under the DRG payment system, the per discharge payment rate will be set at the applicable statewide average per discharge rate and adjusted accordingly if a teaching hospital.
- b. For private freestanding long-term care psychiatric facilities, payment will be at the statewide average per diem for long term care psychiatric facilities.
- c. For Residential Treatment Facilities, payments will be based on a statewide average of all the RTF rates.

#### I. Retrospective Hospital Cost Settlements

Effective for services provided on or after November 1, 2012, the following types of hospitals will receive retrospective Medicaid inpatient cost settlements. In calculating these settlements, allowable cost and payments will be calculated in accordance with the methodology described in Section VIII.

- Effective for discharges occurring on or after November 1, 2012, SC general acute care hospitals designated as SC critical access hospitals or those identified as SC isolated rural and small rural hospitals as defined by Rural/Urban Commuting Area classes will continue to receive retrospective cost settlements that represent ninety-seven percent (97%) of allowable SC Medicaid inpatient costs which includes base, capital, DME and IME costs. Additionally, certain SC large rural hospitals as defined by Rural/Urban Commuting Area classes and are located in a Health Professional Shortage Area (HPSA) for primary care for total population will continue to receive ninety-seven percent (97%) of allowable SC Medicaid inpatient costs which includes base, capital, DME and IME costs.
- Effective for discharges incurred on or after November 1, 2012, SC Large rural hospitals as defined by Rural/Urban Commuting Area classes with an average of 35 full time equivalent occupied beds or less based upon hospital fiscal year 2008 thru 2011 cost report census data will receive retrospective cost settlements that represent ninety-seven percent (97%) of allowable SC Medicaid costs which include base, capital, DME and IME costs.
- Effective for discharges occurring on or after November 1, 2012, the retrospective cost settlement amount for qualifying hospitals with a burn intensive care unit will be limited to ninety-seven percent (97%) of allowable SC Medicaid inpatient costs which includes base, capital, DME and IME costs.

#### J. Graduate Medical Education Payments for Medicaid MCO Members

For clarification purposes, the SCDHHS will pay teaching hospitals for SC Medicaid graduate medical education (GME) cost associated with SC Medicaid MCO members. The managed care GME payment will be calculated the same as the medical education payment calculated by the fee-for-service program. It will be based on quarterly inpatient claim reports submitted by the MCO and the direct and/or indirect medical education add-on amounts that are paid to each hospital through the fee-for-service program. Payments will be made to the hospitals on a quarterly basis or less frequently depending on claims volume and the submission of the required data on the claim reports.

#### K. Co-Payment

Effective March 31, 2004, a standard co-payment amount of \$25 per admission will be charged when a co-payment is applicable. The co-payment charged is in accordance with 42 CFR 447.53, 447.54(c) and 447.55. The inpatient cost settlement will include uncollected Medicaid co-payment amounts in accordance with 42 CFR 447.57.

#### L. Payment for Out of State Transplant Services

Payment for transplant services provided to South Carolina Medicaid recipients by out of state hospitals (i.e. other than the border hospitals of North Carolina and Georgia) will be based upon a negotiated price reached between the out of state provider and the Medicaid Agency. The negotiated price will include both the professional and the hospital component. Transplant services provided to Medicaid recipients in South Carolina DSH hospitals will be reimbursed in accordance with the payment methodology outlined in Attachment 4.19-A and 4.19-B (i.e. South Carolina general hospitals will be reimbursed allowable inpatient and outpatient costs in accordance with provisions of the plan while the physician professional services will be reimbursed via the physician fee schedule).

#### M. Adjustment to Payment for Hospital Acquired Conditions (HACs)

Effective for discharges occurring on or after July 1, 2011, the South Carolina Medicaid Agency will no longer reimburse hospitals for treatment related to Hospital Acquired Conditions as defined by Medicare. Therefore, while the current Grouper employed by the Medicaid Agency cannot adjust the interim fee for service claim payment, the HAC recoupment process will be implemented as part of the

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#### N. Upper Payment Limit Calculation

#### I. State Owned Governmental Psychiatric Hospital Services

The following methodology is used to estimate the upper payment limit applicable to state owned governmental inpatient psychiatric hospitals:

The most recent HFY 2012 2552-10 cost report serves as the base year cost report to be used for Medicaid rate setting and UPL calculations. In order to determine the Medicare allowable cost using Medicare allowable cost principles (i.e. upper payment limit), the SCDHHS employs the following process:

- (1) Medicaid covered inpatient hospital routine cost is determined by multiplying Medicaid routine days as identified on worksheet S-3, column 7, lines 1 and 8 thru 13 by the routine cost per diems determined by the amounts reflected on worksheet B Part I, column 24, lines 30 thru 40 divided by total days of each routine cost center reflected on worksheet s-3, column 8, lines 1 thru 13. Data source HFY 2552-10 cost report.
- (2) Medicaid covered inpatient hospital ancillary cost is determined by multiplying Medicaid routine days as identified on worksheet S-3, column 7, lines 1 and 8 thru 13 by the sum of the ancillary cost centers determined by the amounts reflected on worksheet B Part I, column 24, lines 50 thru 117 divided by total days of all routine cost centers reflected on worksheet S-3, column 8, lines 1 thru 13. Data source HFY 2552-10 cost report.
- (3) Total Medicaid inpatient hospital cost is determined by combining Medicaid covered inpatient hospital routine cost (step 1) with covered Medicaid inpatient hospital ancillary cost (step 2). The total Medicaid inpatient hospital cost is then trended using the mid-year to mid-year inflation method and the Medicare Inpatient Hospital Market Basket Index rate (prior to productivity adjustment) for FY 12 and FY 13 in order to trend the base year cost (HFY 2012) to the Medicaid rate period October 1, 2012 through September 30, 2013.
- (4) Total base year Medicaid inpatient hospital revenue is derived from each hospital's DataProbe (SCDHHS Decision Support System) Summary report based upon each hospital's cost reporting period.
- (5) Total projected Medicaid inpatient hospital revenue is determined by taking the October 1, 2012 Medicaid per diem rate multiplied by the HFY 2012 Medicaid days as identified via the DataProbe report.
- (6) The Medicaid UPL compliance check is determined for this class by comparing the aggregate amounts as determined in (3) above to ensure that projected Medicaid inpatient hospital cost is equal to or greater than projected Medicaid inpatient hospital rate expenditures in step 5. In the event that aggregate Medicaid inpatient hospital rate expenditures exceed aggregate Medicaid hospital cost, the Medicaid per discharge rate for each facility will be limited to the Medicaid cost based rate as determined in (3) above.

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# O. <u>Supplemental Enhanced Payment for Qualifying Non-State Government Operated Hospitals</u>

Effective for dates of service on or after October 1, 2011, quarterly supplemental enhanced payments will be issued to qualifying hospitals for Medicaid fee-for-service inpatient hospital services rendered during the quarter. The payments to be made under this Section will be determined using the following methodology described below. No payment under this section is dependent on any agreement or arrangement for providers or related entities to donate money or services to a governmental entity.

Maximum aggregate payments to all qualifying hospitals in this group shall not exceed the available upper payment limit per Medicaid State Plan rate year (i.e. federal fiscal year). If the payments under this section of the state plan exceed this total maximum disbursement, the state will calculate the percentage by which the upper payment limit is exceeded and reduce the payment to each hospital calculated in Step #2 of this section of the state plan by the same percentage.

- 1. <u>Qualifying Criteria</u>. All non-state government operated hospitals in South Carolina that meet all of the following criteria as of the approval date of the State Plan Amendment implementing this Section (Transmittal Number 11-022) qualify for payments under this Section O:
  - a. The hospitals are part of a hospital system in South Carolina;
    - i. A hospital system is defined as two or more hospitals (as determined based on independent Medicaid provider numbers) located in South Carolina that share common ownership.
  - b. At least one hospital in the hospital system must be designated as a Trauma I or Trauma II hospital by the South Carolina Department of Health and Environmental Control;
  - c. All hospitals in the hospital system must be operated by a regional health service district in accordance with Sections 44-7-2150 through 44-7-2157 of the South Carolina Code of Laws;
  - d. At least one hospital in the hospital system must be designated as a Regional Perinatal Center by the South Carolina Department of Health and Environmental Control; and
  - e. At least one hospital in the hospital system must be located in a small urban county.
    - i. A small urban county is defined as a county in South Carolina with a population less than three-hundred and fifty thousand (350,000) residents, as measured by the U.S. Census Bureau's 2010 Decennial Census, which is designated as an urban county based on the hospital's Core Based Statistical Area in the Centers for Medicare and Medicaid Services' May 2013 Public Use File.

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- 2. Reimbursement Methodology. Each qualifying hospital shall receive quarterly supplemental enhanced payments for the inpatient services rendered during the quarter. In addition to the limitations resulting from the application of the upper payment limit for hospitals reflected in 42 C.F.R. 447.272(a)-(b), annual supplemental enhanced payments to each qualifying hospital as described below, in any Medicaid State Plan rate year shall be limited to the lesser of:
  - a. the difference between the hospital's Medicaid inpatient covered charges and Medicaid payments the hospital receives for services processed for fee-for-service Medicaid recipients during the Medicaid State Plan rate year, including any Medicaid inpatient cost settlement the hospital receives for the Medicaid State Plan rate year under Section VI(I) of the state plan; or
  - b. for hospitals participating in the Medicaid Disproportionate Share Hospital (DSH) Program, the difference between the hospital's hospital specific DSH limit, as defined in Section VII of the state plan, and the hospital's DSH payments during the Medicaid State Plan rate year.
  - c. In the event the payment limitations described in subsections a. or b. exceed the aggregate annual upper payment limit for non-state government operated hospitals, each qualifying hospital's payment will be proportionately reduced to maintain compliance with the aggregate annual upper payment limit for non-state government operated hospitals.

#### 3. UPL Calculation for Supplemental Enhanced Payment

The following methodology is used to determine the maximum supplemental enhanced payments for qualifying non-state owned governmental and privately owned or operated inpatient hospitals (i.e. for profit and non-governmental nonprofit facilities). The most recent HFY 2012 2552-10 cost report serves as the base year cost report used to establish the maximum supplemental enhanced payments. In order to determine the maximum payments available, the following methodology is employed:

(1) The inpatient hospital routine and ancillary cost is determined as follows: Medicaid inpatient routine cost is determined by multiplying Medicaid covered days from the SC MMIS and reconciled to worksheet S-3, Part I, column 7, Lines 1, 8 through 13 and 16 through 17 by the routine cost per diems determined by the amounts reflected on worksheet B, Part I, column 24, lines 30 through 43 divided by total days of each routine cost center reflected on worksheet S-3, column 8, lines 1 through 18. Medicaid inpatient hospital ancillary cost is determined by multiplying covered Medicaid inpatient hospital covered ancillary charges reconciled to the SC MMIS and identified on the Medicaid worksheet D-3,

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- column 2, lines 50 through 112 by the ancillary cost to charge ratios as reflected on worksheet C, column 9, lines 50 through 112. Any ancillary services reflected within these lines (i.e. 50 through 112)that are not considered an inpatient or outpatient hospital service (e.g. home health, ambulance, etc.) will not be reflected within these calculations.
- (2) Covered Medicaid inpatient hospital days used in the UPL calculation are reconciled to the SC MMIS.
- (3) Covered Medicaid inpatient hospital ancillary charges used in the UPL calculations are those that are provider reported and are subject to reconciliation to the SC MMIS if a variance of 3%+ exists between provider reported inpatient ancillary charges versus SC MMIS reported inpatient ancillary charges.
- (4) To determine the UPL gap that will be used to make supplemental payments the amount determined for each hospital in step 1 above will be subtracted from the amount paid to each hospital adjusted for any changes in payment rates during the payment year. The aggregate gap amount for each group of hospitals (private and non-state government) will serve as the basis for the supplemental payments to the private and non-state government hospitals. Furthermore, the supplemental payments available under this section cannot exceed the difference between total Medicaid covered inpatient hospital charges and total allowable Medicaid inpatient revenue received by each hospital eligible to receive UPL reimbursement under this section.
- (5) For payments made on and after October 1, 2012, base year cost will be trended accordingly using CMS Market Basket rates and Medicaid base year revenue will be adjusted accordingly to reflect changes made to SC Medicaid inpatient hospital reimbursement since October 1, 2012. For subsequent fiscal years, data utilized from the HFY 2552-10 cost report and HFY Summary MARS Report will be no older than 2 years prior to the projected spending year.

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#### P. Supplemental Enhanced Payment for Qualifying Private Hospitals

Effective for dates of service on or after October 1, 2011, quarterly supplemental enhanced payments will be issued to qualifying hospitals for Medicaid fee-for-service inpatient hospital services rendered during the quarter. The payments to be made under this Section will be determined using the following methodology described below. No payment under this section is dependent on any agreement or arrangement for providers or related entities to donate money or services to a governmental entity.

Maximum aggregate payments to all qualifying hospitals in this group shall not exceed the available upper payment limit per Medicaid State Plan rate year (i.e. federal fiscal year). If the payments under this section of the state plan exceed this total maximum disbursement, the state will calculate the percentage by which the upper payment limit is exceeded and reduce the payment to each hospital calculated in Step #2 of this section of the state plan by the same percentage.

- Qualifying Criteria. All private hospitals in South Carolina that meet all of the following criteria as of the approval date of the State Plan Amendment implementing this Section (Transmittal Number 11-022) qualify for supplemental payments under this Section P:
  - a. The hospitals are part of a hospital system in South Carolina;
    - i. A hospital system is defined as two or more hospitals (as determined based on independent Medicaid provider numbers) located in South Carolina that share common ownership.
  - b. At least one hospital in the hospital system must be designated as a Trauma I or Trauma II hospital by the South Carolina Department of Health and Environmental Control;
  - c. All hospitals in the hospital system must be recognized as a Joint Commission Top Performer for at least three Key Quality Measures, as reflected in the 2012 report from The Joint Commission;
  - d. At least one hospital in the hospital system must have an Advanced Certification as a Primary Stroke Center from The Joint Commission;
  - e. At least one hospital in the hospital system must be a large rural hospital; and
    - i. A large rural hospital is defined as a hospital that both has an average daily census of greater than fifty (50), according to the Centers for Medicare and Medicaid Services' May 2013 Public Use File, and is located in a county with a population of less than sixty thousand (60,000) as measured by the U.S. Census Bureau's 2010 Decennial Census.
  - f. At least one hospital in the hospital system must be located in a small urban county.
    - i. A small urban county is defined as a county in South Carolina with a population less than three-hundred and fifty thousand (350,000) residents, as measured by the U.S. Census Bureau's 2010 Decennial Census, which is designated as an urban

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- ii. county based on the hospital's Core Based Statistical Area in the Centers for Medicare and Medicaid May 2013 Public Use File
- 2. Reimbursement Methodology. Each qualifying hospital shall receive quarterly supplemental enhanced payments for the inpatient services rendered during the quarter. In addition to the limitations resulting from the application of the upper payment limit for hospitals reflected in 42 C.F.R. 447.272(a)-(b), annual supplemental enhanced payments to each qualifying hospital in any Medicaid State Plan rate year shall be limited to the lesser of:
  - a. the difference between the hospital's Medicaid inpatient covered charges and Medicaid payments the hospital receives for services processed for fee-for-service Medicaid recipients during the Medicaid State Plan rate year, including any Medicaid inpatient cost settlement the hospital receives for the Medicaid State Plan rate year under Section VI(I) of the state plan; or
  - b. for hospitals participating in the Medicaid Disproportionate Share Hospital (DSH) Program, the difference between the hospital's hospital specific DSH limit, as defined in Section VII of the state plan, and the hospital's DSH payments during the Medicaid State Plan rate year.
  - c. In the event the payment limitations described in subsections a. or b. exceed the aggregate annual upper payment limit for private hospitals, each qualifying hospital's payment will be proportionately reduced to maintain compliance with the aggregate annual upper payment limit for private hospitals.
- 3. <u>UPL Calculation for Supplemental Enhanced Payment</u>

The following methodology is used to determine the maximum supplemental enhanced payments for qualifying non-state owned governmental and privately owned or operated inpatient hospitals (i.e. for profit and non-governmental nonprofit facilities). The most recent HFY 2012 2552-10 cost report serves as the base year cost report used to establish the maximum supplemental enhanced payments. In order to determine the maximum payments available, the following methodology is employed:

(1) The inpatient hospital routine and ancillary cost is determined as follows: Medicaid inpatient routine cost is determined by multiplying Medicaid covered days from the SC MMIS and reconciled to worksheet S-3, Part I, column 7, Lines 1, 8 through 13 and 16 through 17 by the routine cost per diems determined by the amounts reflected on worksheet B, Part I, column 24, lines 30 through 43 divided by total days of each routine cost center reflected on worksheet S-3, column 8, lines 1 through 18. Medicaid inpatient hospital ancillary cost is determined by multiplying covered Medicaid inpatient hospital covered ancillary charges reconciled to the SC MMIS and identified on

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the Medicaid worksheet D-3, column 2, lines 50 through 112 by the ancillary cost to charge ratios as reflected on worksheet C, column 9, lines 50 through 112. Any ancillary services reflected within these lines (i.e. 50 through 112) that are not considered an inpatient or outpatient hospital service (e.g. home health, ambulance, etc.) will not be reflected within these calculations.

- (2) Covered Medicaid inpatient hospital days used in the UPL calculation are reconciled to the SC MMIS.
- (3) Covered Medicaid inpatient hospital ancillary charges used in the UPL calculations are those that are provider reported and are subject to reconciliation to the SC MMIS if a variance of 3%+ exists between provider reported inpatient ancillary charges versus SC MMIS reported inpatient ancillary charges.
- (4) To determine the UPL gap that will be used to make supplemental payments the amount determined for each hospital in step 1 above will be subtracted from the amount paid to each hospital adjusted for any changes in payment rates during the payment year. The aggregate gap amount for each group of hospitals (private and non-state government) will serve as the basis for the supplemental payments to the private and non-state government hospitals. Furthermore, the supplemental payments available under this section cannot exceed the difference between total Medicaid covered inpatient hospital charges and total allowable Medicaid inpatient revenue received by each hospital eligible to receive UPL reimbursement under this section.
- (5) For payments made on and after October 1, 2012, base year cost will be trended accordingly using CMS Market Basket rates and Medicaid base year revenue will be adjusted accordingly to reflect changes made to SC Medicaid inpatient hospital reimbursement since October 1, 2012. For subsequent fiscal years, data utilized from the HFY 2552-10 cost report and HFY Summary MARS Report will be no older than 2 years prior to the projected spending year.

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#### A. Payments

Disproportionate share hospital (DSH) payments shall be made in accordance with the requirements of Section 1923 of the Social Security Act. DSH payments will be paid to those facilities meeting the requirements specified in Section II 12. For clarification purposes, the South Carolina Medicaid State Plan rate year for DSH payment purposes is October 1 through September 30. For FFY 2013, qualification data will be based upon each hospital's fiscal year 2011 cost reporting period.

- 1.Effective for the October 1, 2012 September 30, 2013 DSH payment
   period, the interim hospital specific DSH limit will be set as
   follows:
  - a. The interim hospital specific DSH limit for all SC general acute care hospitals that contract with the SC Medicaid Program will be equal to one hundred percent (100%) of the unreimbursed hospital cost for all (i.e. SC and out-of-state) uninsured patients, all Medicaid fee for service patients, all Medicaid managed care patients (including PACE Program participants), SC dual (Medicare/Medicaid) eligible patients, and all Medicaid patients who have inpatient and outpatient hospital services reimbursed by a commercial carrier. The hospital specific DSH limit for all general acute care border hospitals (in North Carolina and Georgia) and SC non-general acute care hospitals contracting with the SC Medicaid Program will be equal to fifty percent (50%) of the unreimbursed hospital cost for SC uninsured patients, SC Medicaid fee for service patients, SC Medicaid managed care patients (including PACE Program participants), SC dual (Medicare/Medicaid) eligible patients, and SC Medicaid patients who have inpatient and outpatient hospital services reimbursed by a commercial carrier. The hospital specific DSH limit for all SC non-general acute care hospitals contracting with the SC Medicaid Program will equal to fifty percent (50%) of the unreimbursed hospital cost for all (i.e. SC and out-of-state) uninsured patients, all Medicaid fee for service patients, all Medicaid managed care patients (including PACE Program participants), SC dual (Medicare/Medicaid) eligible patients, and all Medicaid patients who have inpatient and outpatient hospital services reimbursed by a commercial carrier. The December 19, 2008 Final Rule (as well as instructions/guidance provided by PHBV) relating to the audits of the Medicaid DSH plans will be the guiding document that hospitals must use in providing the DSH data. The stand-alone SCHIP Program named "Healthy Connections Kids" merged into the Medicaid Managed Care Program effective October 1, 2010 and thus its costs can be included in the calculation of the interim hospital specific DSH limit.

Except for the SC Department of Mental Health (SCDMH) hospitals, for FFY 2013, each hospital's interim hospital specific DSH limit will be calculated as follows:

i) The unreimbursed cost of providing inpatient and outpatient hospital services to the uninsured, Medicaid fee for service, Medicaid MCO enrollees, dual eligibles, and Medicaid eligibles who have inpatient and outpatient hospital services reimbursed by a commercial carrier will be determined by taking each hospital's fiscal year 2011 cost reporting period charges for each group listed

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above and multiplying that by the hospital's applicable FY 2011 unadjusted inpatient and outpatient hospital cost to charge ratios (i.e. Medicaid and Medicare) to determine the base year cost for this group. In order to inflate each hospital's base year cost determined for each group identified above, each hospital's cost will be inflated from the base year to December 31, 2011 using the applicable CMS Market Basket Index described in (A)(4) of this section. The inflated cost of each hospital for each group determined above will be summed and reduced by payments received from or for all uninsured patients, all Medicaid fee for service, all dual eligibles, all Medicaid eligibles who have inpatient and outpatient hospital services reimbursed by a commercial carrier, and all Medicaid managed care patients to determine the total unreimbursed cost for each DSH hospital. Out of state border DSH qualifying hospitals will only report revenue received from SC residents. However, because of Medicaid fee for service payment reductions in April 2011 and July 2011, HFY 2011 Medicaid Managed Care Payments and Medicaid Managed Care DME payments will be reduced appropriately for each hospital based upon its specific payment reduction in April 2011 or July 2011.

- ii) For FFY 2013, each SCDMH hospital's interim hospital specific DSH limit will be calculated using FYE June 30, 2011 cost data for all of its uninsured, all dual (Medicare/Medicaid) eligible, and all Medicaid eligibles who have inpatient hospital services reimbursed by a commercial carrier. Each hospital's total allowable cost will be inflated from the base year to December 31, 2011 using the CMS Market  $\,$ Basket Index described in (A)(4) of this section. The inflated cost will be divided by total FYE June 30, 2011 acute care hospital days to determine a cost per day amount. This cost per day amount will be multiplied by the FYE June 30, 2011 acute care hospital days associated with all uninsured, all dual eligible, and all Medicaid eligibles who have inpatient hospital services reimbursed by a commercial carrier to determine the total amount of cost eligible under the hospital specific DSH limit. The inflated cost of each hospital determined above will be reduced by payments received from or for all uninsured patients, all dual eligibles, and all Medicaid eligibles who have inpatient and outpatient hospital services reimbursed by a commercial carrier to determine the total unreimbursed cost of each DSH hospital. In the event that any of the SCDMH hospitals provided inpatient hospital services for Medicaid managed care patients during FYE June 30, 2011, the previous methodology outlined above will be used to determine the unreimbursed Medicaid managed care cost to be added to the unreimbursed uninsured cost previously described.
- iii) For new S. C. general acute care hospitals which enter the SC Medicaid Program during the October 1, 2012 - September 30, 2013 DSH Payment Period, their interim hospital specific DSH limits will be based upon projected DSH

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qualification, cost, charge and payment data that will be subsequently adjusted to reflect the audited DSH qualification, cost, charge and payment data resulting from the audit of the October 1, 2012 through September 30, 2013 Medicaid State Plan rate year.

- iv) The SCDHHS will create two separate DSH pools for the calculation of the interim DSH payments effective October 1, 2012. The first DSH pool will represent the unreimbursed costs of the uninsured and Medicaid eligible recipients receiving inpatient psychiatric hospital services provided by South Carolina Department of Mental Health (SCDMH) hospitals. Under this pool, the SCDMH hospitals will receive (in the aggregate) up to one hundred percent of their specific DSH limit but not to exceed the aggregate FFY 2010 base DSH allotment payment amounts of all of the SCDMH hospitals. Next, the remaining DSH allotment amount beginning October 1, 2012 will be available to the remaining DSH qualifying hospitals. In the event that the sum of the hospital specific DSH limits of the remaining DSH qualifying hospitals exceeds the remaining DSH payment amount beginning October 1, 2012, the hospital specific DSH limits will be decreased proportionately to ensure the hospital specific DSH limits are within the remaining October 1, 2012, DSH payment amount.
- 2. The October 1, 2012 September 30, 2013 annual aggregate DSH payment amounts will not exceed the October 1, 2012 September 30, 2013 DSH allotment amount less the savings realized from the reductions in the out-of-state border and SC non general acute care hospitals' hospital specific DSH limit calculations implemented October 1, 2011 and the action notated in 3 below.
- 3. Effective on or after November 1, 2012, the South Carolina Department of Health and Human Services established qualification criteria that will be used to determine those general acute care and long term acute care Disproportionate Share (DSH) hospitals that will be subject to a reduction in their federal fiscal year (FFY) 2012/2013 DSH payments. The qualification criteria will be developed using as filed hospital fiscal year (HFY) 2010 South Carolina Medicaid fee for service and uninsured individuals' total inpatient and outpatient hospital costs, South Carolina Medicaid Managed Care Organization (MCO) enrollees total inpatient and outpatient hospital costs, and the Medicare/Medicaid eligible and Medicaid/Commercial inpatient and outpatient hospital costs. These costs, which will be deemed as "DSH Eligible Costs", will be accumulated by hospital and then divided by each hospital's as filed FY 2010 total inpatient and outpatient hospital costs to determine its portion of total inpatient and outpatient hospital costs associated with providing services to low income individuals. A "DSH Eligible Costs" statewide weighted average rate will be determined by taking the sum of the "DSH Eligible Costs" and dividing it by the sum of the HFY 2010 (or 2011 data if a new DSH hospital) total inpatient and outpatient hospital costs of all general acute and long term acute care DSH qualifying hospitals which filed a HFY 2010 (or 2011 data if a new DSH hospital) cost report. All general acute care and long term acute care DSH qualifying hospitals falling under the statewide

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average rate will be subject to the FFY 2012/2013 DSH payment reduction except for those general acute care and long term acute care DSH hospitals that were exempted from the July 11, 2011 Medicaid inpatient and outpatient hospital payment reductions (i.e. these hospitals will be exempted from the DSH payment reduction previously described). Each impacted general acute care and long term acute care DSH hospital will receive its proportionate share of the annual DSH payment reduction amount based upon its FFY 2011/2012 interim DSH payment amounts. The total FFY 2012/2013 DSH payment reduction, on an annual basis, will amount to \$8,736,559 and will be recovered prior to June 30, 2013. Upon completion of the FFY 2013 Medicaid DSH audit, the "DSH Eligible Costs" statewide average rate will be recalculated based upon audited FFY 2013 data to finalize the hospitals subject to the \$8,736,559 DSH payment reduction for FFY 2013 using the methodology previously described.

4. The following CMS Market Basket index will be applied to the hospitals' base year cost.

CY 2011 2.6%

- 5. All disproportionate share payments will be made by adjustments during the applicable time period.
- 6. Effective October 1, 2010, all interim DSH payments will become final upon audit of the applicable Medicaid State Plan Rate Year. See section X(C)(1)(b) for additional information.

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VIII. Retrospective Hospital Cost Settlement Methodology For Qualifying Rural Hospitals and Qualifying Burn Intensive Care Unit Hospital:

The following methodology describes the inpatient hospital cost settlement process for qualifying hospitals effective for services provided on or after November 1, 2012.

A. A cost-to-charge ratio will be calculated for Medicaid inpatient claims. This ratio will be calculated using cost from worksheet B part I, charges from worksheet C, Medicaid and total days from worksheet S-3 and Medicaid settlement data from worksheet D 3. For each routine cost center, a per diem cost will be determined by dividing the allowable cost as reported on worksheet B part I (after removing swing bed cost and reclassifying observation cost) by total days as reported on worksheet S-3. This per diem will then be multiplied by Medicaid days as reported on worksheet S-3 in order to determine Medicaid routine cost. For ancillary cost centers, a costto-charge ratio will be calculated by dividing cost as reported on worksheet B part I by total charges from worksheet C. Medicaid cost for each ancillary cost center will be determined by multiplying this ratio by Medicaid charges as reported on worksheet D 3. The cost-tocharge ratio will be determined by dividing the sum of the calculated Medicaid routine and ancillary cost by the sum of the Medicaid charges as reported on worksheet E-3 (routine) and D-3 (ancillary). Charges not covered by the hospital payment system, such as CRNA and ambulance, must be excluded from this calculation. The cost to charge ratio previously calculated will then be multiplied by 97% to determine the adjusted Medicaid inpatient cost to charge ratio to use the determination of allowable Medicaid inpatient cost.

Total allowable Medicaid cost will be determined at the time of cost settlement by multiplying the adjusted cost-to-charge ratio as calculated in A above, by Medicaid allowed charges. Medicaid allowed charges will be determined by multiplying covered Medicaid billed charges by the ratio of covered to billed days. (This will remove charges for patients that are not covered for their entire stay).

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The interim retrospective cost settlement amount will be determined by subtracting payments received from the allowable adjusted cost determined above. The payment amount includes Mars report payments and non Mars Report adjustments that were processed during the cost reporting/settlement period. Examples of these adjustments are small hospital access payments, interim cost settlement payments, etc. All interim retrospective cost settlements will be subject to final audit. Any underpayment/(overpayment) identified as a result of the final audit will be paid or recouped accordingly.

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#### IX. Changes to the Hybrid Payment System Rates

#### A. Rate Reconsideration

- 1. Providers will have the right to request a rate reconsideration of the hospital specific per discharge rate if one of the following conditions has occurred since the base year:
  - a. An error in the facility's hospital specific per discharge rate calculation. Such request will include a clear explanation of the error and documentation of the desired correction.
  - b. Anticipated changes in the case-mix since the base year. Such requests will be accompanied by documentation of the proposed case-mix change anticipated only as a result of a significant change in the inpatient hospital service delivery model using DRG case-mix and severity of illness measures due to the addition of/deletion of services. Use of the DRG case-mix index alone is not satisfactory for rate reconsideration under this part. Hospitals must submit this request prior to the change in its inpatient hospital service deliver model.
  - c. Extraordinary circumstances, such as acts of God, occurring since the base year and as defined by the DHHS. Such requests will be submitted along with documentation that clearly explains the circumstance, demonstration that the circumstance was extraordinary and unique to that facility, and the expenses associated with the circumstance.
  - d. Significant increases in capital expenditures since the base year used to establish the hybrid payment rates. Examples would include major building renovations, major equipment purchases, or a replacement hospital.
  - e. The addition or deletion of an intern/resident teaching program.
- 2. Rate reconsideration will not be available for the following:
  - a. The payment methodology, base year case-mix adjustment, relative weights, inflation indices, DRG classification system.
  - b. Inflation of cost since the base year.
  - c. Increases in salary, wages, and fringe benefits.
- 3. Rate reconsideration requests will be submitted in writing to the DHHS Division of Acute Care Reimbursements and will set forth the

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reasons for the requests. Each request will be accompanied by sufficient documentation to enable the DHHS to act upon the request. Rate reconsiderations for errors in the facility's hospital specific per discharge rate will be submitted in writing within 90 days of the rate notification.

- 4. The provider will be notified of the DHHS's decision within 30 days of receipt of the completed request.
- 5. Pending the DHHS's decision on a request for rate reconsideration, the facility will be paid the hospital specific per discharge rate currently in effect, as determined by the DHHS. If the reconsideration request is granted, the resulting new hospital specific per discharge rate will be implemented prospectively.
- 6. Requests and documentation will be kept in a facility file and may be automatically reviewed in the following year if it has been determined that the condition will continue to exist. The facility will be asked in future years to supply only necessary updated information.
- 7. Psychiatric residential treatment facilities may request a rate reconsideration within 30 days of receiving their rates. The rate reconsideration may be filed for the following circumstances:
  - a. An error in the facility's rate calculation.
  - b. Amended costs and statistics submitted within 30 days of the receipt of notification of rates.

#### B. Appeals

A provider may appeal the DHHS's decision on the rate reconsideration. The appeal should be filed in accordance with the procedural requirements of the South Carolina Administrative Procedures Act (SCAPA) and the DHHS's regulations.

- X. Review and Reporting Requirements
  - A. <u>Utilization Review Specific to Hybrid Payment Rates</u>

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worksheets such as the DSH survey, are subject to audit by the DHHS or its designee. The audited information will be used for future rate calculations, retrospective cost settlements, disproportionate share program requirements, utilization review contractor requirements and other analyses.

## I. Hospital Cost Reports

All hospital cost reports will be desk audited in order to determine the SC Medicaid portion of each hospital's cost. This desk-audited data will be used in cost settlement and DSH payment calculations and will be subject to audit.

- a. Supplemental worksheets submitted by hospitals for the disproportionate share program will be reviewed for accuracy and reasonableness by DHHS. Beginning with the 2005 DSH period, the DSH program will undergo an audit by an independent auditor. The findings from these audits could result in educational intervention to ensure accurate reporting.
- b. As required by Section 1923(j) of the Social Security Act related to auditing and reporting of Disproportionate Share Hospital (DSH) payments, the Medicaid Agency will implement procedures to comply with the DSH hospital payments final rule issued in the December 19, 2008, Federal Register, with effective date of January 19, 2009, to ensure that the hospital specific DSH limits have not been exceeded. The redistribution methodology described below effective for the DSH payment periods beginning on and after October 1, 2011 will ensure that the final DSH payments received by each DSH hospital will not exceed its hospital specific DSH limit determined for the Medicaid State Plan Rate Year being audited.
  - First, SCDHHS will create three separate DSH pools. (1) SC state owned governmental long term psych hospitals; (2) out of state border DSH qualifying hospitals; and (3) SC qualifying DSH Hospitals.
  - Next, the SCDHHS will redistribute the interim DSH payments made to the hospitals contained within DSH pools (1) and (3) based upon the audited hospital specific DSH limits contained within the DSH audit report for the Medicaid State Plan Rate Year being audited. The final DSH payment amounts for hospitals contained within DSH pools (1) and (3) will be calculated in accordance with the methodology contained within Section VII(a) (1) (a) (iv) of Attachment 4.19-A, less any DSH payments made to hospitals contained within DSH pool (2). The DSH payments for hospitals contained within DSH pool (2) will be considered settled as paid.

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- In the event of DSH overpayments occurring within DSH pool (1), the overpayment amounts will be redistributed among hospitals contained within DSH pool (3).
- Once the final DSH payments have been determined for each of the qualifying DSH hospitals, the SCDHHS will compare the final DSH payment amount to the interim DSH payment amount previously reimbursed during the Medicaid State Plan Rate Year being audited. For clarification purposes, if any hospital in pool (1) has been overpaid, then SCDHHS will only recoup the federal portion of the overpayment. If a hospital has been overpaid, the SCDHHS will recoup one hundred present of the overpayment from the hospital. If a hospital has been underpaid, the SCDHHS will reimburse the provider one hundred present of the underpayment. However, no underpayments will be redistributed until all DSH overpayments have been recovered by the SCDHHS.
- c. Medical audits will focus on the validity of diagnosis and procedure coding for reconciliation of appropriate expenditures made by the DHHS as described in A of this section.