

## **Table of Contents**

**State/Territory Name: WI**

**State Plan Amendment (SPA) #: 10-012**

This file contains the following documents in the order listed:

- 1) Approval Letter
- 2) CMS 179 Form/Summary Form (with 179-like data)
- 3) Approved SPA Pages

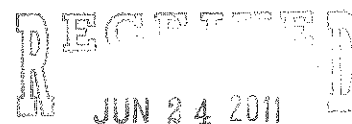
DEPARTMENT OF HEALTH & HUMAN SERVICES  
Centers for Medicare & Medicaid Services  
7500 Security Boulevard, Mail Stop S2-26-12  
Baltimore, Maryland 21244-1850



Center for Medicaid, CHIP, and Survey & Certification

Mr. Brett Davis, Administrator  
Division of Health Care Access and Accountability  
Department of Health Services  
1 West Wilson St., Room 350  
Madison, WI 53701-0309

JUN 20 2011



RE: Wisconsin 10-012

Dear Mr. Davis:

We have reviewed the proposed amendment to Attachment 4.19-D of your Medicaid State plan submitted under transmittal number (TN) 10-012. Effective for services on or after July 1, 2010, this amendment revises reimbursement methodology for the payment of nursing facility (NF) and intermediate care facility for the mentally retarded (ICF/MR) services. Specifically, this amendment revises the calculation of the property allowance; revises the methodology for calculating the Non-State Government NF and ICF/MR Operating Deficit Reduction Program; revises cost report inflation and deflation factors and labor factors; increases the direct care rate base for both NFs and ICF/MRs.

We conducted our review of your submittal according to the statutory requirements at sections 1902(a)(2), 1902(a)(13), 1902(a)(30), and 1903(a) of the Social Security Act and the regulations at 42 CFR 447 Subpart C. We hereby inform you that Medicaid State plan amendment TN 10-012 is approved effective July 1, 2010. The HCFA-179 and the amended plan pages are attached.

If you have any questions, please call Todd McMillion at (608) 441-5344.

Sincerely,



Cindy Mann  
Director  
Center for Medicaid, CHIP, and Survey & Certification (CMCS)

**TRANSMITTAL AND NOTICE OF APPROVAL OF  
STATE PLAN MATERIAL**

FOR: HEALTH CARE FINANCING ADMINISTRATION

TO: REGIONAL ADMINISTRATOR  
HEALTH CARE FINANCING ADMINISTRATION  
DEPARTMENT OF HEALTH AND HUMAN SERVICES

5. TYPE OF PLAN MATERIAL (Check One):

- NEW STATE PLAN       AMENDMENT TO BE CONSIDERED AS NEW PLAN       AMENDMENT

COMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AMENDMENT (Separate Transmittal for each amendment)

6. FEDERAL STATUTE/REGULATION CITATION:  
Section 1902(a)(13)A of SSA and 42 Subpart C and  
42 CFR 447.250(a) & (b) & 447.253(b) to (g)

8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT:

Attachment 4.19-D pages i to iv and 1 to 70.....

1. TRANSMITTAL NUMBER:  
10-012

2. STATE  
Wisconsin

3. PROGRAM IDENTIFICATION: TITLE XIX OF THE  
SOCIAL SECURITY ACT (MEDICAID)

4. PROPOSED EFFECTIVE DATE  
07/01/2010

7. FEDERAL BUDGET IMPACT:

a. FFY 2010      \$2,702K  
b. FFY 2011      \$10,119.3K

9. PAGE NUMBER OF THE SUPERSEDED PLAN SECTION  
OR ATTACHMENT (If Applicable):

Attachment 4.19- D pages i to iv and 1 to 71

10. SUBJECT OF AMENDMENT:

Payment of Nursing Facilities and ICF-MRs.

11. GOVERNOR'S REVIEW (Check One):

- GOVERNOR'S OFFICE REPORTED NO COMMENT  
 COMMENTS OF GOVERNOR'S OFFICE ENCLOSED  
 NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAL

OTHER, AS SPECIFIED:

12. SIGNATURE OF STATE AGENCY OFFICIAL:

13. TYPED NAME:

Jason Helgerson

14. TITLE:

State Medicaid Director

15. DATE SUBMITTED:

September 30 2010

16. RETURN TO:

Jason Helgerson  
State Medicaid Director  
1 W. Wilson St.  
P.O. Box 309  
Madison, WI 53701-0309

**FOR REGIONAL OFFICE USE ONLY**

17. DATE RECEIVED:

18. DATE APPROVED:

6-20-11

PLAN APPROVED - ONE COPY ATTACHED

19. EFFECTIVE DATE OF APPROVED MATERIAL:

JUL - 1 2010

20. SIGNATURE OF REGIONAL OFFICIAL:

21. TYPED NAME:

William Lasowski

22. TITLE:

Deputy Director, CMCS

23. REMARKS:

STATE OF WISCONSIN

DEPARTMENT OF HEALTH SERVICES  
WISCONSIN MEDICAID PROGRAM

METHODS OF IMPLEMENTATION FOR WISCONSIN MEDICAID NURSING HOME PAYMENT RATES  
FOR THE PERIOD July 1, 2010 THROUGH JUNE 30, 2011

Table of Contents

	<u>Page No.</u>
SECTION 1.000 INTRODUCTION .....	1
1.110 General Purpose.....	1
1.120 Basis of the Nursing Home Payment Rates.....	1
1.130 Authority and Interpretation of 2010-2011 Methods .....	2
1.140 Litigation .....	3
1.160 Medicaid Participation Requirements.....	3
1.170 Cost and Survey Reporting Requirements .....	3
1.200 ALLOWABLE EXPENSES.....	4
1.210 Patient Care Related Expenses .....	4
1.220 Bad Debts .....	5
1.230 Prudent Buyer .....	5
1.240 Approvals under the State's Resource Allocation Program: Long-Term Care .....	5
1.250 Costs from Related Parties and Related Organizations.....	7
1.260 Employee Compensation .....	8
1.270 Interest Expense on Working Capital Debt.....	9
1.290 Institutions for Mental Disease and Mentally Ill Nursing Home Residents .....	10
1.300 GENERAL DEFINITIONS.....	10
1.310 Significant Licensed Bed Days .....	11
1.500 BED HOLD DAYS .....	12
1.510 Bed Hold Occupancy Requirements .....	13
1.530 Excludable Licensed Beds .....	13
1.540 Documentation.....	13
1.550 No Charge to Resident and Third Party.....	13
1.600 RESOURCE ALLOCATION PROGRAM RATES AS A MAXIMUM.....	14
1.700 CHAPTER 227 ADMINISTRATIVE HEARINGS.....	14
1.800 ADMINISTRATIVE REVIEWS .....	14
1.900 MEDICARE BILLING .....	14
SECTION 2.000 PAYMENT RATE ALLOWANCES DESCRIBED.....	15
2.100 DIRECT CARE ALLOWANCE .....	15
2.110 Direct Care Nursing Services.....	15
2.120 Other Direct Care Supplies and Services.....	15
2.130 Exclusions.....	15
2.140 Medicaid Fee-For-Service Non-DD Case Mix Indices (CMI) for Picture Dates.....	16
2.200 SUPPORT SERVICES ALLOWANCES.....	17
2.210 Dietary and Environmental Services.....	17
2.250 Administrative and General Services.....	17
2.260 Fuel and Other Utility Expense.....	18
2.400 PROPERTY TAX ALLOWANCE .....	18
2.410 Tax-Paying Facilities .....	18
2.420 Tax-Exempt Facilities.....	18

2.500	PROPERTY PAYMENT ALLOWANCE .....	18
2.700	PROVIDER INCENTIVES .....	18
2.710	Exceptional Medicaid/Medicare Utilization Incentive .....	18
2.720	Private Room Incentive .....	18
2.740	Medicaid Access Incentive .....	19
2.750	Bariatric Equipment Incentive .....	19
2.800	SPECIALIZED PSYCHIATRIC REHABILITATIVE SERVICES .....	20
SECTION 3.000	CALCULATION OF PAYMENT ALLOWANCES .....	21
3.040	Beds for Rate Setting .....	21
3.050	Adjustments .....	21
3.060	Bed Bank .....	21
3.100	DIRECT CARE ALLOWANCE .....	22
3.110	Payment Rate Classes .....	22
3.120	Method of Computation of Direct Care Allowance .....	22
3.130	Payment for Specialized Psychiatric Rehabilitation Services .....	24
3.150	Review and Correction of the Case Mix Indices .....	24
3.200	SUPPORT SERVICES ALLOWANCE .....	24
3.210	Method of Calculation .....	24
3.400	PROPERTY TAX ALLOWANCE .....	25
3.410	Tax-Paying Facilities .....	25
3.420	Tax-Exempt Facilities .....	25
3.500	PROPERTY PAYMENT ALLOWANCE .....	25
3.510	General .....	25
3.520	Allowable Property-Related Expenses .....	25
3.530	Calculation of Property Allowance .....	30
3.600	PROVIDER INCENTIVES .....	31
3.700	FINAL RATE DETERMINATION .....	33
3.710	General .....	33
3.720	Base Rate .....	33
3.730	Projected Expense .....	34
3.740	Current Methods Rate .....	34
3.760	Hold-Harmless Rate .....	34
3.770	Selection of Payment Rate .....	34
3.780	Calculation of Medicare Upper Limit .....	39
3.790	Purchased Relocation Services .....	39
3.800	ANCILLARY BILLABLE ITEMS .....	40
3.810	Add-Ons for Separately Billable Items .....	40
3.900	REIMBURSEMENT OF STATE-AND TRIBAL-OWNED OR OPERATED FACILITIES .....	41
3.910	General .....	41
3.920	State and Tribal-owned or operated Nursing Facilities .....	41
3.930	Ancillary Add-Ons .....	41
3.950	Reporting Limitations .....	41
3.960	Interim Payment Rates .....	41
3.970	Reimbursement Limitation .....	42
3.980	Cost Reconciliation .....	42
SECTION 4.000	SPECIAL PAYMENT RATE ADJUSTMENTS AND RECALCULATIONS .....	43
4.100	RETROACTIVE RATE ADJUSTMENTS .....	43
4.110	Retroactivity .....	43
4.120	Material Adjustments .....	43
4.130	Within 150 Days .....	43
4.140	After 150 Days .....	43
4.150	Audits .....	44

4.200	CHANGE OF OWNERSHIP .....	44
4.210	No Rate Change for New Owner .....	44
4.220	Prior Owner's Cost Report Required .....	44
4.230	Property Tax .....	44
4.300	PAYMENT RATES FOR NEW FACILITIES .....	44
4.310	Start-Up Period .....	44
4.320	Payment Rates During the Start-Up Period .....	45
4.330	Payment Rates After the Start-Up Period .....	45
4.350	Inflationary Adjustment of Expenses .....	45
4.360	Property Tax Allowance .....	45
4.400	PAYMENT RATES FOR SIGNIFICANT INCREASES IN LICENSED BEDS .....	45
4.410	Start-Up Period .....	46
4.420	Payment Rates During the Start-Up Period .....	46
4.430	Payment Rates After the Start-Up Period .....	46
4.460	Property Tax Allowance .....	46
4.500	PAYMENT RATES FOR SIGNIFICANT DECREASES IN LICENSED BEDS .....	46
4.510	Phase-Down Period .....	47
4.520	Payment Rates During the Phase-Down Period .....	47
4.530	Payment Rates After the Phase-Down Period .....	47
4.550	Inflationary Adjustment of Expenses .....	48
4.560	Major Phase-Down .....	48
4.580	Facility Closings .....	48
4.600	CHANGE IN FACILITY CERTIFICATION OR LICENSURE .....	48
4.610	Change-Over Period .....	48
4.620	Payment Rates During Change-Over Period .....	49
4.630	Payment Rates After the Change-Over Period .....	49
4.650	Inflationary Adjustment of Expenses .....	49
4.690	Special Care Payments/Non Rate Payments .....	49
4.700	OTHER SPECIAL ADJUSTMENTS .....	50
4.710	Special Property Tax Adjustment .....	50
4.720	Special Calculation of the All resident case Mix Index (CMI) .....	51
4.800	PAYMENT RATE ADJUSTMENT FOR RENOVATION PERIOD .....	51
4.810	Calculation .....	51
4.850	Payment for Services Provided During Temporary Evacuation .....	51
4.900	NEW FACILITIES, REPLACEMENT FACILITIES AND SIGNIFICANT LICENSED BED INCREASES OR DECREASES ON OR AFTER JULY 1, 2010 .....	53
4.910	Significant Replacement Facilities on or After July 1, 2010 .....	53
4.920	Total replacement Facilities .....	53
SECTION 5.000 APPENDICES RELATED TO REIMBURSEMENT .....		55
5.100	SUPPLIES AND EQUIPMENT .....	55
5.110	General .....	55
5.120	Dietary Supplies .....	55
5.130	Incontinence Supplies .....	55
5.140	Personal Comfort Items and Medical Supplies and Equipment .....	55
5.150	All Non-Expendable, Reusable Materials .....	57
5.160	Durable Medical Equipment and Wheelchairs - Exceptions .....	58
5.200	OVER-THE-COUNTER DRUGS .....	58
5.210	General .....	58
5.300	COST REPORT INFLATION AND DEFLATION FACTORS .....	59
5.310	Direct Care .....	59
5.320	Support Service .....	59
5.360	Alternate Cost Report Periods .....	59

5.400	DIRECT CARE PAYMENT PARAMETERS .....	60
5.410	Labor Factors .....	60
5.420	Case Mix Weights .....	62
5.430	Direct Care Base .....	63
5.450	Statewide Employee Meal Allowance .....	63
5.460	Behavior/Cogitative Impairment Incentive .....	63
5.500	SUPPORT SERVICES PAYMENT PARAMETERS .....	63
5.510	Support Services Target .....	63
5.700	PROPERTY TAX PAYMENT PARAMETERS .....	63
5.710	Real Estate Tax and Municipal Fees Inflation Rates .....	63
5.800	PROPERTY PAYMENT PARAMETERS .....	63
5.810	Service Factors .....	64
5.820	EQUALIZED VALUE .....	64
5.830	Cost Share Value .....	64
5.900	OTHER PAYMENT PARAMETERS .....	64
5.920	Exceptional Medicaid/Medicare Utilization Incentive .....	64
5.930	Private Room Incentive .....	64
5.940	Medicaid Access Incentive .....	64
5.950	Specialized Psychiatric Rehabilitation Services .....	65
SECTION 6.000	MEDICAID NURSING HOME PAYMENT RATE METHODS ADDENDUM FOR STATE PLAN PURPOSES .....	66
6.100	COST FINDING AND REPORTING .....	66
6.110	Provider Cost Reports .....	66
6.120	Cost-Finding Method .....	66
6.130	Actual Costs Considered .....	66
6.200	AUDITS 66 .....	66
6.210	General .....	66
6.220	Desk Analysis of Cost Reports .....	66
6.230	Overpayments Identified and Recovered .....	67
6.300	SEPARATELY BILLABLE ANCILLARY ITEMS .....	67
6.310	Items .....	67
6.320	Reimbursement Manner .....	67
6.400	REIMBURSEMENT OF OUT-OF-STATE NURSING HOMES .....	67
6.500	REIMBURSEMENT OF THE OMNIBUS BUDGET RECONCILIATION ACT OF 1987 (OBRA '87) REQUIREMENTS .....	69

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**SECTION 1.000 INTRODUCTION**


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**1.110 General Purpose**

The purpose of the Wisconsin Medicaid Methods of Implementation for Medicaid Nursing Home Payment Rates is to ensure that nursing homes, including nursing facilities (NF), and intermediate care facilities for the mentally retarded (ICF-MR), are paid appropriately for care provided to Medicaid residents in a cost-efficient fashion.

Wisconsin nursing homes participating in Wisconsin Medicaid are paid by a prospective rate-setting methodology as stipulated in s. 49.45(6m), Wis. Stats. This methodology must meet federal standards and is established in the Methods issued annually by the Wisconsin Department of Health Services, hereafter known as the Department. Within the Department, the Division of Long Term Care (DLTC) has primary responsibility for establishing nursing home payment rates.

The Department shall develop such administrative policies and procedures as are necessary and proper to implement the provisions outlined in the Methods. This information shall be communicated to the nursing home industry as necessary, such as through program memoranda, provider handbooks, and Medicaid Updates. Such policies and procedures are generally intended to apply to usual and customary situations and are not necessarily applicable to special situations and circumstances. Any questions regarding specific circumstances should be referred to the Department.

It should be noted that the Department develops standardized calculation worksheets for the computation of payment rates under the Methods. These worksheets are an administrative tool and are generally intended to apply only to usual and customary situations.

**1.115 Further Information**

For further information, contact:

Fredi-Ellen Bove  
Deputy Division Administrator  
Division of Long Term Care  
P.O. Box 7851  
1 West Wilson Street  
Madison, WI 53703

Individual nursing homes should contact their district Medicaid auditor for specific questions on their payment rates.

**1.120 Basis of the Nursing Home Payment Rates**

Allowable payment levels were determined by the Department through examination of costs actually incurred by a sample of nursing homes in Wisconsin. Appropriate adjustments for actual and anticipated inflation levels were taken into account in projecting costs. One provision in these Methods helps assure that necessary and appropriate care continues to be provided by facilities which may not be economically and efficiently operated and which face unique fiscal circumstances.

49.45(6m)(e) The department shall establish an appeals mechanism within the department to review petitions from facilities providing skilled, intermediate, limited, personal or residential care or providing care for the mentally retarded for modifications to any payment under this subsection. The department may, upon the presentation of facts, modify a payment if demonstrated substantial inequities exist for the period appealed. Upon review of the department's decision the secretary may grant the modifications, which may exceed maximum payment levels allowed under this subsection but may not exceed federal maximum reimbursement levels. The department shall develop specific criteria and standards for granting payment modifications, and shall take into account the following, without limitation because of enumeration, in reviewing petitions for modification:

1. The efficiency and effectiveness of the facility if compared with facilities providing similar services and if valid cost variations are considered.



2. The effect of rate modifications upon compliance with federal regulations authorized under 42 USC1396 to 1396p.
3. The need for additional revenue to correct licensure and certification deficiencies.
4. The relationship between total revenue and total costs for all patients.
5. The existence and effectiveness of specialized programs for the chronically mentally ill or developmentally disabled.
6. Exceptional patient needs.
7. Demonstrated experience in providing high quality patient care.

#### 1.130 Authority and Interpretation of 2010-2011 Methods

These Methods will determine payment for services provided during the twelve-month time period of July 1, 2010, through June 30, 2011, unless otherwise modified by legislative action, or federal or court direction. A new rate period begins with services rendered on or after July 1, 2011.

#### 1.131 Severability

The provisions of the Methods of Implementation for the Medicaid Nursing Home Payment Rates are to be considered separate and severable.

#### 1.132 Effective Period of Payment Rates

Rates shall be implemented on or after July 1, 2010, unless otherwise specified. Rates issued after July 1, 2010, shall be approved retroactively to July 1, 2010. However, rates may be approved effective on a later date under the provisions of Section 4.000 Rate Adjustments and Recalculations of these Methods.

#### 1.133 Authority of 2011-2012 Methods

Applicable nursing home payment rates for services rendered on or after July 1, 2011, will be governed by the provisions of a separate, new 2011-2012 Methods, even if the 2011-2012 Methods are issued subsequent to July 1, 2011. Reimbursement rates established under one Methods will apply only to that reimbursement period.

#### 1.134 Recoupment of Overpayment

Upon a rate decrease for any purpose, any excess payments for previously provided services shall be recovered from the provider. The amount to be recovered shall be determined by the Department or its fiscal agent. The amount shall be recovered within a recovery period not to exceed 60 days. Requests for a recovery period should be submitted to the fiscal agent.

As a standard procedure, the Department will recover the recovery amount by deducting, from each current remittance to the provider, a fixed percentage of each remittance. The Department shall establish the fixed percentage. If the total amount is not fully recovered within the first 30 days of the recovery period, then the Department may establish larger repayment installments in order to assure the total amount is fully recovered by the end of the 60 day recovery period.

If enough Accounts Receivable shall not be generated by the fiscal intermediary to recover 100% of the funds within 60 days, a lump sum payment shall be made to the Department for the difference. In addition, if the Department's fiscal agent cannot determine the amount of the recovery, the amount will be determined by the Department. In these situations, the recovery amount shall also be recovered within 60 days and may either be deducted from current remittances to the provider or repaid by the provider to the Department's fiscal agent.

1.140 Litigation

The State has been or may be involved in litigation concerning the validity or application of provisions contained in this Methods or provisions of previous Methods. Medicaid payments resulting from entry of any court order may be rescinded or recouped, in whole or in part, by the Department if that court order is subsequently vacated, reversed or otherwise modified, or if the Department ultimately prevails in litigation. When recoupment occurs, recoupment will be made from all facilities affected by the issuance of the court order, whether or not such facilities were parties to the litigation. If any provision of this Methods is properly and legally modified or overturned, the remaining provisions of this Methods are still valid.

1.160 Medicaid Participation Requirements

All nursing homes participating in the Medicaid program must meet established certification requirements, adopt a uniform accounting system, file a cost report, and disclose the financial and other information necessary for verification of the services provided and costs incurred. The Department will specify the time periods and forms used for those purposes.

1.170 Cost and Survey Reporting Requirements1.171 Cost Reporting

All certified nursing home providers must annually submit a "Medicaid Nursing Home Cost Report" for the period of the home's fiscal year. Under special circumstances, the Department may require or allow a provider to submit a cost report for an alternative period of time. A standardized cost reporting form and related instruction booklet, which include detailed policies and instructions for cost reporting, are provided by the Department. This cost report and the related cost report instruction booklet along with policies adopted by the Department, are an integral and important part in determining payment rates. Additionally, the Department may require providers to submit supplemental information beyond that which is required in the cost report form. Supplemental information concerning related entities shall be made available on request. The intent of cost reporting is to identify the costs incurred by the nursing home provider to be used in the application of the Medicaid payment policies and methodology.

1.172 Signature

If the cost report is prepared by a party other than the nursing home owner or a nursing home employee, it must be signed by both the preparer and the owner/employee.

1.173 Timely Submission

The completed cost report is due to the Department within three months after the end of the cost reporting period unless the Department allows additional time. The due date of supplemental information, including responses to DLTC questions, will depend on the complexity and need for the information being required. The Department shall establish and implement policies to withhold payment to a provider, or decrease or freeze payment rates, if a provider does not submit cost reports and required supplemental information and responses to DLTC questions by the due dates.

Failure to pay the Licensed Bed Assessment in a timely fashion will also cause the Department to withhold payment to a provider.

Facilities that do not meet the requirements of this section will have payment rates reduced according to the following schedule:

1. 25% for cost reports, supplemental information, licensed bed assessments and/or annual surveys between 1 and 30 days overdue.
2. 50% for cost reports, supplemental information, licensed bed assessments and/or annual surveys between 31 and 60 days overdue.
3. 75% for cost reports, supplemental information, licensed bed assessments and/or annual surveys between 61 and 90 days overdue.

4. 100% for cost reports, supplemental information, licensed bed assessments and/or annual surveys more than 90 days overdue.

The number of days overdue shall be measured from the original due date, without extension, of the cost report, supplemental information, licensed bed assessment and/or nursing home survey.

The rates will be retroactively restored once the cost report, supplemental information, licensed bed assessment and/or nursing home survey is submitted to the Department.

#### 1.174 Records Retention

Providers must retain all financial records, statistical records and worksheets to support their cost report and supplemental information for a period of five years. (Reference: HFS 105.02, Wis. Adm. Code). Records and worksheets must be accurate and in sufficient detail to substantiate the reported financial and statistical data. These records must be made available to the Department or the United States Department of Health and Human Services within a reasonable time from the date of request and at a location within Wisconsin unless alternative arrangements can be made with the Department. Failure to adequately support reported amounts may result in retroactive reductions of payment rates and recoveries of monies paid for services.

#### 1.175 Change of Ownership

Upon change of ownership of a nursing home operation, the prior owner is required to submit a cost report for the fiscal period prior to the ownership change unless the Department determines the cost report is not needed. The prior owner's failure to submit such a cost report may limit the new provider's payment rates. **IT IS IMPORTANT THAT THE NEW OWNER ASSURE THAT THE PRIOR OWNER SUBMITS THE COST REPORT.** Also see Sections 4.200 through 4.230.

#### 1.176 Combined Cost Report for Multiple Providers

A separate cost report is to be submitted by each separately certified nursing home provider. Nevertheless, the Department may allow or require two or more separately certified providers to submit a single combined cost report in the following circumstances:

1. Multiple Certified Nursing Homes. A combined cost report may be allowed or required for two or more separately certified nursing homes which are located on the same or contiguous property and which are fully owned by the same corporation, governmental unit or group of individuals.
2. Distinct Part ICF-MRs. A provider operating in conjunction with a distinct part ICF-MR provider, as defined in Section 1.311, shall be required to submit a combined cost report for both providers.
3. Distinct Part IMDs. A provider operating in conjunction with a distinct part institution for mental disease (distinct part IMD) provider, as defined in Section 1.312, shall submit a combined cost report. However, the Department may require separate cost reports depending on individual circumstances.

The Department shall not allow a combined cost report for a facility if the Department estimates that payment rates which are determined from such a report are likely to result in payments which are substantially in excess of the amount which would be paid if separate cost reports were submitted. The Department shall not allow a combined cost report if a facility's rates cannot be readily or appropriately calculated based on such a report.

### 1.200 ALLOWABLE EXPENSES

#### 1.210 Patient Care Related Expenses

Only expenses incurred by the nursing home related to nursing home patient care shall be allowable for payment. Expenses related to patient care include all necessary and proper expenses which are appropriate in developing and maintaining the operation of nursing home facilities and services. Necessary and proper expenses are usually expenses incurred by a reasonably prudent buyer which are common and accepted occurrences in the operation of a nursing home.

1.215 Sanctions

Allowable expenses do not include forfeitures, civil money penalties or fines assessed under Wisconsin Statutes, Administrative Rules, Federal Regulations or local ordinances.

1.220 Bad Debts

Bad debts and charity and courtesy allowances applicable to any patient shall not be allowable expenses.

1.230 Prudent Buyer

The prudent and cost-conscious buyer not only refuses to pay more than the going price for an item or service, but also seeks to economize by minimizing cost. Any alert and cost-conscious buyer seeks such advantages, and it is expected that Medicaid providers of services will also seek them.

The Department may employ various means for detecting and investigating situations in which costs seem excessive. These techniques may include, but are not limited to, comparing the prices paid by providers to the prices paid for similar items or services by comparable purchasers; spot-checking; and querying providers about direct and indirect discounts. In those cases where the Department notes that a provider pays substantially more than the going price for a supply or service in the absence of clear justification for the premium, the Department will exclude excess costs in determining allowable costs for payment rates.

1.240 Approvals under the State's Resource Allocation Program: Long-Term Care

Unless otherwise specified in this Methods, payment shall not be provided for expenses related to capital projects or changes in service which were not approved or for which notice was not given (if required) under Section 1122 of the Social Security Act or Chapter 150, Wis. Stats.

The Department shall retroactively reverse or negate the effect of rate adjustments due to a Resource Allocation Program project if the facilities did not complete the projects.

1.241 Workers Compensation

By Statute, nursing homes are required to provide Workers Compensation (WC) insurance for their employees. The Wisconsin Compensation Rating Bureau (WCRB) has the authority to establish rates for WC insurance. The allowed WC cost will be the lesser of the calculated amounts obtained from the WCRB WC policy for a given nursing home or allowable cost of a self insurance plan.

WC expenses may need to be accrued on an estimated basis since subsequent audit may result in an adjustment to the Experience Modification Factor (EMF) resulting in additional costs or refunds for the cost reporting period. Allowed WC expense will be the amount accrued and paid within 75 days of the end of the cost report period. Any changes to previously estimated Workers Compensation amounts that result in additional costs or refunds shall be reported as an addition or reduction of WC expense in the cost reporting period that they become known.

1.245 Legal and Other Professional Fees

Under the following circumstances, legal and other professional fees incurred by a provider are not related to patient care and are thus not allowable expenses:

1. The provider (or an organization of which a provider is a member) incurs the fees for the prosecution or defense or potential prosecution or defense of any administrative appeal or judicial suit which results from any reimbursement action taken by a state or federal agency administering Title XVIII or Medicaid programs.

2. The provider (or an organization of which a provider is a member) incurs the fees in an administrative appeal or judicial suit which results from any action by the state agency that administers licensing and certification requirements, unless the administrative law judge in the administrative appeal awards fees in a motion brought under Section 1.2455.
3. The provider incurs fees defending an owner or an employee in any personal matter or in any criminal investigation or prosecution.
4. The provider incurs the fees in any other remedial process pursued prior to the filing of an appeal under CHs. 50 or 227, Wis. Stats., or a judicial suit.
5. Other fees not related to patient care.

#### 1.2455 Award of Fees

The treatment of legal fees and other professional fees incurred in a provider's administrative appeal of any action by a state agency that administers licensing and certification requirements shall be as follows:

1. Upon resolution of any such appeal, the provider or the state agency may submit a motion for award of fees to the administrative law judge. The judge shall award fees if the judge determines that the moving party is the "prevailing party," unless the judge determines that the other party had a reasonable basis in law and fact for taking its position or that special circumstances exist that would make an award unjust. The judge shall determine the prevailing party and the amount of the award pursuant to ss. 227.485(4) and 814.245(5), Stats., except that the amount of the award shall not include any fees associated with preparing, submitting or litigating the motion for fees. The judge's decision is not subject to judicial review.
2. If the fees are awarded to the provider under this section, the amount awarded will be treated as an allowable expense in the cost report year or years in which the fees were incurred, to the extent the amount does not exceed the Administrative and General cost center maximum limitation under Section 3.210 of the Methods. If the fees are awarded to the Department in its role as state licensing or certification agency, the amount awarded will be deducted from the provider's otherwise allowable costs in the Administrative and General cost center for the cost report year or years in which the fees were incurred.
3. Section 227.485, Stats., is intended to allow an administrative law judge to award costs associated with a hearing to the prevailing party in the proceeding, upon motion of that party, but it only allows such awards for individuals, small non-profit corporations, or small businesses. Providers who are individuals, small non-profit corporations or small businesses, and who pursue costs under s. 227.485, Stats., shall not be entitled to, in addition, pursue costs under the provisions of this state plan.

#### 1.246 Accruals of Paid Time Off

The Department will not recognize the accruals of expenses for paid time off. It will recognize only the cost of paid time off (i.e. vacations, sick leave, etc.) which has been paid during the cost reporting period.

#### 1.248 Self-Insurance Costs

The allowable expense for self-insurance plans is the actual claims paid during the cost reporting period. At the facility's option, accrual of pending claims may be made to the extent that such claims are paid within 75 days of the close of the cost reporting period. Such accrued claims may not be expensed in the following year's cost report. If a facility's self-insurance fund is managed by an independent (non-related) trustee, the fee paid to the trustee may be included in allowable self-insurance costs. If actuarial determinations are performed by an independent (non-related, non-employee) actuary, the fee paid to the actuary may be included in allowable self-insurance costs. Allowable self-insurance costs may also include the premium costs of re-insurance ("stop-loss") policies purchased from an unrelated company and any costs to administer the self insurance plan. Allowable costs shall then be reduced for investment income. In order for investment income to remain in the self insurance allowable cost determination, it must be separately identified and accounted for as related to the self insurance plan. If not separately identified, investment income will be treated according to Section 1.270 and/or Section 3.526. Any proceeds from these policies will be offset against the claims paid during the cost reporting period of receipt.

For purposes of implementing this section and payment plan, the terms self-insurance and self-funded are synonymous. Self-insurance is a means where a provider, either directly or indirectly or through a separate entity, trust or fund, undertakes the ultimate risk by assuming the actual liability for insurance costs as defined in this section. The creation of a separate entity, trust or fund for insurance purposes does not eliminate the provider's ultimate insurance risk or liability. Payment of insurance premiums to an insurance company, in the business of offering insurance to the general public, where such premiums are the final liability of the provider regardless of the actual cost incurred by the insurance company does not constitute self-insurance.

#### 1.249 Provider Assessments or Provider Specific Taxes

Reimbursable expenses under these Methods will not include any cost attributable to taxes or assessments on licensed beds imposed by this State solely with respect to nursing homes or ICF-MRs.

#### 1.250 Costs from Related Parties and Related Organizations

##### 1.251 Allowable Related Party Costs

A nursing home may incur expenses for services, facilities and supplies furnished by organizations related to the nursing home by common ownership or control. In lieu of such expenses incurred by the nursing home, allowable expenses for payment may include the expenses incurred by the related organization for the furnished items. Allowable expenses must not exceed the lesser of:

1. The expense incurred by the related organization for the services, facilities or supplies which the related party furnished to the nursing home, or
2. The price of comparable services, facilities or supplies that could be purchased elsewhere.

The purpose of this principle is to avoid the payment of a profit factor to the nursing home through the related organization, and also to avoid payment of artificially inflated expenses which may be generated from less than "arm's length" bargaining.

##### 1.252 Definitions for Related Parties

A "related party" or "related organization" is an individual or organization related to a nursing home by either common ownership or control.

"Related to the nursing home" means that the nursing home, to a significant extent, is associated or affiliated with, or has control of, or is controlled by, the organization furnishing the services, facilities or supplies.

"Common ownership" exists when an individual or individuals possess significant ownership or equity in the nursing home and in the institution or organization serving the nursing home.

"Control" exists where an individual or an organization has the power, directly or indirectly, significantly to influence or direct the actions or policies of an organization or institution.

"Immediate family relationships" include husband/wife, natural parent, child, sibling, adoptive child and adoptive parent, step-parent, step-child, step-sibling, father-in-law, mother-in-law, brother-in-law, sister-in-law, son-in-law, daughter-in-law, grandparent and grandchild.

##### 1.253 Determination of Relatedness

In determining whether a nursing home is related to a supplying organization, the tests of common ownership and control are to be applied separately. If the elements of common ownership or control are not present in both organizations, the organizations are deemed not to be related to each other. The existence of an immediate family relationship will create a rebuttable presumption of relatedness.

1. "Related by Common Ownership." A determination as to whether an individual(s) or organization possesses significant ownership or equity in the nursing home organization and the supplying organization, so as to consider the organizations related by common ownership, should be made on the basis of the facts and circumstances in each case. This principle applies whether the nursing home or the supplying organization is a sole proprietorship, partnership, corporation, trust or estate, or any other form of business organization, proprietary or nonprofit. In the case of a nonprofit organization, ownership or equity interest will be determined by reference to the interest in the assets of the organization (for example, a reversionary interest provided for in the articles of incorporation of a nonprofit corporation).
2. "Related by Control." The term "control" includes any kind of control which is exercisable, regardless of legal enforceability. It is the reality of the control which is decisive, not its form or mode of its exercise. The facts and circumstances in each case must be examined to ascertain whether legal or effective control does exist. Since a determination reached in a specific case represents a conclusion based on the entire body of facts and circumstances involved, such determination should not be used as a precedent in other cases unless the facts and circumstances are substantially the same.
3. "Exception." An exception is provided to the general rule applicable to related organizations. The exception is intended to cover situations where large quantities of goods and services are furnished to the general public and only incidentally are furnished to a nursing home by a related organization. The exception applies if the provider demonstrates to the satisfaction of the Department that the following criteria are met:
  - a. The supplying organization is a bona fide separate organization.
  - b. A substantial part of the supplying organization's business activity as engaged with the nursing home is transacted with other organizations not related to the nursing home and the supplier by common ownership or control AND there is an open, competitive market for the type of services, supplies or facilities furnished by the organization.
  - c. The services, supplies or facilities are those which commonly are obtained by nursing homes from other organizations and are not a basic element of patient care ordinarily furnished directly to patients in nursing home operations.
  - d. The charge to the nursing home is in line with the charge for such services, supplies or facilities in the open, competitive market, and no more than the charge made by the organization, under comparable circumstances, to other customers for such services, supplies or facilities.

If all the above conditions are met, the charge by the related supplier to the nursing home for such services, supplies or facilities shall be an allowed expense for payment.

#### 1.254 Documentation

The nursing home must make available to the Department adequate documentation to support the costs incurred by the related organization, including access to the related organization's books and records concerning supplies and services furnished to the nursing home. Such documentation must include an identification of the organization's total costs, and the basis of allocation of direct and indirect costs to the nursing home and to other entities served.

#### 1.255 Medicare Influence

Generally, the Department will refer to the Medicare Program's guidelines and interpretations when examining payment issues arising out of costs to related organizations.

#### 1.260 Employee Compensation

Any form of compensation which is included in the payment rate must be reasonable and necessary. "Reasonable" means that the compensation should not exceed what would be paid by other nursing homes or the home in question for similar services. "Necessary" means that the services are required and commonly performed in other nursing homes.

1.265 Out-of-State Travel

Out-of-state travel and related travel expenses shall not be allowed, except for travel expenses to and from the nursing home's home office. This provision shall not apply to travel within 100 miles of the Wisconsin border or to home office personnel with one or more nursing homes located outside the State of Wisconsin. Travel expenses shall include but not be limited to meals, lodging, transportation, and all training, seminar and convention fees and expenses associated with the out-of-state trip.

1.266 Definition of Investment Income

Investment income consists of the aggregate net amount from dividends, interest, rental income, interest earned on temporary investment of withholding taxes, as well as all gains and losses. If the aggregate net amount realized is a loss, the loss is not allowable.

1.270 Interest Expense on Working Capital Debt

Working capital loans are debts entered into by a provider to finance current operations until current cash flow allows payment of the debt. Such debts may carryover from a recent fiscal year to the current fiscal year. Only interest expense on operating working capital loans which are related to patient care shall be allowed to be included in the calculation of the administration and general allowance. The Department shall determine allowable expense and shall include the following adjustments.

1. Revenues from any invested funds shall be offset against working capital interest expense; such revenues remaining after the offset may be offset under Department policy in determining the property allowance per Section 3.500.
  - a. Investment income earned by any home office, other corporate entity or organization, foundation or related party that has a purpose of furthering the goals and objectives of the nursing home or its related organizations, shall be offset against the nursing home's allowable interest expense. Long term interest expense and working capital interest expense shall be offset by investment income from all sources (including home office, other corporate entities or organizations, foundations and related parties). Offsets from these entities shall be applied after offsets to interest expense at the home office, other corporate entities or organizations, foundations and related parties are made. Offsets to the nursing home shall be allocated based on the home office or foundation acceptable allocation basis. The investment income offset shall first be applied to working capital interest expense and then to long term interest expense.
  - b. Investment income generated to meet specific financial reserve requirements of the Office of Commissioner of Insurance or other regulatory agencies will be exempt from the income offset requirement.
2. Interest expense on borrowed funds which are not used for operating the nursing home shall not be allowable.
3. Interest on debts to acquire plant assets, which is not reimbursed under the property allowance in Section 3.500, shall not be allowed as interest in the administrative component.

1.281 Therapy and Beauty and Barber Shop Spaces

Dietary and environmental services, fuel and utility, property tax, and property expenses which are indirectly allocated to therapy services and beauty and barber services, on the basis of the building area which those services use, shall be generally allowed in the calculation of the payment rate. If gross therapy revenues (physical, occupational, and speech) are less than \$100,000 for the applicable cost reporting period, then space allocations will not be made. If gross therapy revenues (physical therapy, occupational therapy, and speech therapy) generated in nursing home therapy space attributable to non-nursing home residents equal 2% or more of total gross therapy revenues and/or if the nursing facility (or a related party as defined in Section 1.252) bills Medicare Part B for therapy generated in the nursing facility therapy space and the Medicare Part B revenues equal 10% or more of the total therapy revenues, then space allocations shall be made on a square footage basis. If the nursing home is subject to an allocation under the Medicare Part B criterion, then the non-nursing home resident allocation will be made if there are any non-nursing home resident therapy revenues. These qualifying criteria are based on the facility's cost reporting period for the payment rates.



### 1.290 Institutions for Mental Disease and Mentally Ill Nursing Home Residents

Sections 1.291 through 1.294 describe limitations on payments to institutions for mental disease and nursing homes for the care of mentally ill residents, as required by 1987 Act 399.

#### 1.291 Limitation on Payment

Operating, capital and ancillary costs attributable to the care of 21 through 64 year old residents of an institution for mental disease are not allowable costs, except that costs for 21 year old residents are allowable if the resident resided in the institution for mental disease immediately prior to turning 21.

#### 1.292 Limitation on IMD Patient Days

This section applies to IMDs and facilities declared to be at risk of being IMDs which agree to receive a permanent limitation on payments, pursuant to s. 46.266(1)(am), Wis. Stats. For these facilities, costs attributable to Medicaid patient days in excess of the patient day cap are not allowable costs. The patient day cap is determined as follows:

Patient day cap =  $365 * [A + (B - C)]$ , where

- A = The number of Medicaid eligible residents of the facility on the date that it is declared an IMD or the date that it is declared at risk of being an IMD.
- B = The total licensed beds in the facility on the date that the facility agrees to receive the permanent limitation on payments.
- C = The total residents of the facility on the date that it is declared an IMD or the date that it is declared at risk of being an IMD.

The patient day cap may be increased by 365 patient days for each resident who was not eligible for Medicaid on the date the facility was declared an IMD or at risk of being an IMD, but who becomes eligible at a later date.

#### 1.294 Cap on Mentally Ill Nursing Home Residents

Pursuant to s.49.45(6j), Wis. Stats., the number of mentally ill Medicaid recipients in a nursing home determined by the Department to be at risk of being an IMD may not exceed the average population of mentally ill Medicaid recipients age 21 through 64 (excluding persons under 22 who were receiving Medicaid services in the facility prior to July 1, 1988, and continuously thereafter) in the nursing home during the period from January 1, 1987, through June 30, 1988. Costs attributable to mentally ill residents of the facility in excess of the average population are not allowable costs.

### 1.300 GENERAL DEFINITIONS

#### 1.301 Active Treatment

Active treatment for developmentally disabled and mentally ill nursing home residents means an ongoing, organized effort to help each resident attain his or her developmental capacity through the resident's regular participation, in accordance with an individualized plan, in a program of activities designed to enable the resident to attain the optimal physical, intellectual, social and vocational levels of functioning of which he or she is capable.

#### 1.302 Base Cost Reporting Period

Payment rates shall be based upon information from cost reports for the provider's fiscal year ending in the calendar year prior to effective date of the payment rates per Section 1.132, except that the property tax allowance shall be based on the cost reporting periods described under Section 3.400. Payment rates may be based on alternative cost reporting periods acceptable to the Department, whenever allowed under the provisions of Section 4.000 of this Methods.

Expenses included in a reporting period are to be on the accrual basis of accounting, except where otherwise noted. For reimbursement purposes, the accrued expense must be paid within 180 days following the end of the reporting period. An expense disallowed under this section in any cost report period may not be claimed on a subsequent cost report. Specific exceptions to the 180 day rule may be granted by the Department for documented contractual arrangements such as



### 1.312 Institution for Mental Disease (IMD)

An institution for mental disease (IMD) is an institution that is primarily engaged in providing diagnosis, treatment or care of persons with mental diseases, including medical attention, nursing care and related services as determined by the Department or the federal Center for Medicare/Medicaid Services. An institution is an IMD if its overall character is that of a facility established and maintained primarily for the care and treatment of individuals with mental disease.

### 1.313 Restricted Use Beds

1. Restricted use beds are beds that exceed a nursing home's normal maximum bed capacity or are not in use due to remodeling. If a facility is remodeling a portion of the nursing home, and the beds will not be available until after the remodeling is complete, the beds are shown as restricted use beds. Beds may also be restricted use beds if they are transferred to a nursing home because of one of the following three circumstances: 1) bankruptcy, 2) a physical plant with less than 50 beds that needs replacement, or 3) a physical plant with life safety code problems. This applies if space is currently not available for these beds.

### 1.314 Reimbursement Period

The reimbursement period is the twelve- month period from July 1, 2010 through June 30, 2011.

### 1.315 Patient Day

A patient day is one in which a patient, regardless of pay source, resides in a nursing facility for any part of a calendar day. This includes the day of admission but not the day of discharge. If the day of admission and discharge are the same it will be considered one patient day. Patient days will include all of the following types of days.

Bed hold days reimbursed by the fiscal intermediary or patient are considered a patient day (Medicaid bed hold days must meet the billable criteria identified in Section 1.500.) A patient day can not be counted as both a patient day and a bed hold day. For cost allocation purposes, all bed hold days at a nursing facility shall be reclassified at a 0.25 RUG classification and all bed hold days in ICF-MR certified facilities shall be reclassified at the DD-3 level of care.

For cost allocation purposes, patient days meeting the ventilator dependent requirements in Section 4.691 shall be classified at the ventilator level of care.

### 1.316 Beds for Rate Setting

The beds for rate setting will be calculated as described in Section 3.040.

### 1.317 Medicaid Days

General references to Medicaid days in this plan refer only to Medicaid fee-for-service (Medicaid FFS) residents. Medicaid days for the exceptional Medicare/Medicaid utilization incentive in Sections 3.651 and a total replacement facility in section 4.920(1) shall include days of care for Medicaid FFS, Family Care- Medicaid, Medicaid residents paid for by other states and residents funded by other Medicaid programs such as PACE, and Partnership in the determination of the Medicare/Medicaid percentage. Only residents eligible for the Medicaid FFS benefit will receive payment under any provision of this plan.

### 1.500 BED HOLD DAYS

Hospital bed hold days and therapeutic bed hold leave days will be paid at a 0.25 RUG classification rate for qualifying nursing facilities and at the DD3 rate for qualifying ICF-MR facilities. A maximum of 15 consecutive days is payable for each hospitalization leave. In order to qualify to bill for bed hold, facilities must meet occupancy criteria below. (Reference: HFS 107.09(3)(j), Wis. Adm. Code).

**1.510 Bed Hold Occupancy Requirements**

Hospital and/or therapeutic bed hold leave can be billed to the Medicaid Program if the certified provider's occupancy level is 94.0% or greater occupancy rate during the calendar month prior to the bed hold leave days. If this test is met, then the subsequent month's bed hold days may be billed. Homes in start-up must meet bed hold occupancy provisions.

Any facility pursuing a phase-down of resident population due to a licensed bed reduction or a phase-out may be exempted from the above occupancy requirements. The Department must approve the phase-down or phase-out and its expected time period in writing and in advance before such exemption shall be allowed.

**1.511 Combined Occupancy Test for Multiple Providers**

A provider, at its option, may combine the occupancy calculation under Section 1.512 for two or more separately certified facilities if the facilities are located on the same or contiguous property and are fully owned by the same corporation, governmental unit or group of individuals. The election to combine or separate facilities for the occupancy can differ from one month to the next month. Distinct part facilities may also utilize this occupancy test.

**1.512 Calculation of Occupancy for Bed Hold Billing**

The occupancy in the month prior to the bed hold leave days shall be the basis for determining if the bed hold days in the subsequent month can be billed. Average vacant beds (for the "9.0 or fewer" test) shall be determined by subtracting the month's average midnight census days from the sum of the average licensed beds less any restricted use beds of each certified provider for the month. The occupancy rate (for the "94.0% or greater occupancy rate" test) shall be determined by dividing the total patient days by the number of licensed bed-days for the month. For this calculation only, licensed bed-days shall not include any restricted use beds. For the purposes of this calculation, chargeable bed hold days shall be included as one full patient day.

**1.530 Excludable Licensed Beds**

Licensed beds may be reduced for (a) certain code violations, and (b) renovations in order to calculate the occupancy for bed hold billings. Excluded beds must meet one of the following criteria:

1. For code violations, excluded beds must be out-of-use due to life safety code violations cited by the Department. The Department must be notified of such beds.
2. For renovation, licensed beds must be out-of-use due to renovation projects. The excluded beds and the expected time period of the exclusion must be prior approved by the Department.
3. Restricted Use Beds. Restricted use beds are defined in Section 1.313.

**1.540 Documentation**

Sufficient documentation by a certified provider assuring the Department that requirements permitting billing for bed hold days have been met must be provided upon request. If a certified provider does not supply sufficient documentation, payments for unsupported billings may be recouped by the Department.

**1.550 No Charge to Resident and Third Party**

**NO RESIDENT OR THIRD PARTY MAY BE CHARGED FOR COVERED BUT UNREIMBURSED BED HOLD OR THERAPEUTIC BED HOLD LEAVE DAYS OR SERVICES OF A MEDICAID RECIPIENT.** Beds held for the following leaves are deemed to be Medicaid-covered services, even when a certified provider does not meet the above occupancy requirements:

- All hospital leaves of absence up through 15 days per hospitalization.
- All leaves for therapeutic visits.
- All leaves for therapeutic rehabilitative programs meeting the criteria under HFS 107.09(3)(j), Wis. Adm. Code.

## 1.600 RESOURCE ALLOCATION PROGRAM RATES AS A MAXIMUM

The per patient day property allowance stated in an application to the state's resource allocation program under Chapter 150, Wis. Stats., is the maximum allowable payment that may be granted by the Department for applications not involving the addition of beds for the first full year following completion of the project. In an application for approval of additional beds, the per patient day rate(s) stated in an application to the State's resource allocation program under Chapter 150, Wis. Stats., is the maximum allowable reimbursement that may be granted by the Department for the twelve months following licensure of the additional beds. If the Methods generates per patient day rates or per patient day property allowance that are less than those stated in the application, the Department shall use the lower rate(s) or allowance.

This section does not apply to ICF-MR facilities certified after June 30, 1988.

Resource Allocation Program maximums shall be applied for the first full year following completion of a project or the time period specified in the RAP approval.

## 1.700 CHAPTER 227 ADMINISTRATIVE HEARINGS

A facility may contest a final rate-setting action of the Department by writing to the Department of Administration's Division of Hearings and Appeals at P.O. Box 7875, Madison, WI 53707-7875. The rate approval letter issued to the facility by the Department is the formal written Notice of Action required by the state administrative code (Reference: HFS 106.12, Wis. Adm. Code). Those facilities with separate licensures as a nursing facility and as a free-standing ICF-MR (distinct part) will receive two rate letters. The request for hearing must be served within 15 days of receipt of a Notice of Action. It must contain a brief and plain statement identifying every matter or issue contested.

## 1.800 ADMINISTRATIVE REVIEWS

A facility may request an administrative review of the Department's cost finding decisions prior to the issuance of a rate approval letter. The request must be filed within 30 days of the facility's receipt of the notification of Medicaid nursing home rates and shall be subject to any other procedures or criteria developed by the Department. A facility's failure to file a timely request for an administrative review shall have no bearing on the facility's right to file a request for administrative hearing under Section 1.700 upon issuance of the rate approval letter. All administrative reviews should be sent to:

Fredi-Ellen Bove  
Deputy Division Administrator  
Division of Long Term Care  
P.O. Box 7851  
1 West Wilson Street  
Madison, WI 53703

## 1.900 MEDICARE BILLING

Facilities must bill Medicare for covered services and supplies. Facilities that bill Medicare for applicable Part B services must be dually-certified facilities, and must bill Medicare for Medicare-covered services or supplies prior to billing Medicaid. Providers are expected to bill the Medicare Part B program for any services or supplies for residents covered by that program. Should a provider not exhaust Medicare Part B sources of revenue, then the Department may offset that amount or an estimate of that amount which could be billed to Medicare Part B. This policy applies to facilities which do not bill Medicare at all or do not exhaust Medicare to the extent available for applicable Medicare third-party liability.

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**SECTION 2.000 PAYMENT RATE ALLOWANCES DESCRIBED**


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This Methods provides for payments which are divided into five major cost centers: Direct Care; Support Services; Property Tax, Property and Provider Incentives. Section 2.000 describes the types of services and costs generally covered by each cost center. The calculation of the payment allowances is described in Section 3.000.

### 2.100 DIRECT CARE ALLOWANCE

The direct care allowance shall reimburse for allowable facility expenses related to the provision of the following purchased and/or provided services and supplies, (which include, but are not limited to, staff wages, fringe benefits, and purchased services costs) up to maximums discussed in Section 3.100

#### 2.110 Direct Care Nursing Services

Direct Care Nursing Services shall include all Registered Nurses, Nurse Practitioners, Licensed Practical Nurses, QMRP-Nursing, Nurse's Assistant, Resident Living Staff, Feeding Assistants, Nurse Aide Training and Nurse Aide Training Supplies. Also included in Direct Care Nursing Services are nurse aides, nurse assistants and resident living staff. The Nurse's Assistant duties primarily involve skills that are taught in the instructional programs certified under Chapter HFS 129.05, Wis. Admin. Rules. Nurse's assistants are listed on the registry established under Chapter HFS 129.10, Wis. Admin. Rules, unless they have enrolled but not yet completed the required instructional program.

Feeding Assistants carry out limited tasks normally performed by nurse aides. The salary expenses for feeding assistants may be allowed as direct care if they have completed a specified training program adopted by this State and passed a standardized written competency quiz and a skills demonstration to include hand washing. The salary expenses and hours for feeding assistants not meeting the above requirements and all other single task employees should be included in the cost center that most represents the task performed other than direct care.

#### 2.120 Other Direct Care Supplies and Services

Direct Care Supplies and Other Services shall include Ward Clerks, Non Billable – Physician, Active Treatment, Volunteer Coordinator, Social Service Personnel, Recreation Personnel, Religious Services and other special care, QMRP-Other, Purchased Laundry-Diaper, Diapers and Underpads, Catheter and Irrigation Supplies, Other Medical Supplies, Non Billable – Lab, Non Billable – X-Ray, Non Billable – Pharmacy, Non Billable – PT, Non Billable – OT, Non Billable – Speech, Non Billable – Dental, Non Billable – Psychiatric Services, Non Billable – Respiratory Services, Non Billable – Physician Supplies, QMRP-Nursing Supplies, QMRP-Other Supplies, Active Treatment Supplies, Volunteer Coordinator Supplies, Social Service Supplies, Recreation Supplies, Religious Services Supplies and other special care supplies. Non-billable services generally include those types of services which are provided to the facility as a whole instead of to an individual resident and/or which are not billable separately to the Medicaid Program per HFS 107, Wis. Adm. Code.

Direct Care Supplies and Other Services shall also include nonprescription charges approved by the Department to provide certain over-the-counter drugs, ordered by a physician. The allowable expenses may include the average wholesale price of the drugs and any pharmacy dispensing costs. Pharmacy dispensing costs shall not exceed 50% of the pharmacy's average wholesale price of the drug.

#### 2.130 Exclusions

The cost of non-covered services identified in HFS 107, Wis. Adm. Code or Department policies shall not be reimbursed.

Expenses for the time to perform overhead activities related to billable therapy evaluations, procedures and modalities are not to be included in the rate calculation and are not to be considered in the cost report category of "non-billable expenses." Activities such as end-of-the-day clean-up time, transportation time, consultation and required paper reports are considered to be overhead activities.

Any nursing personnel, quality assurance personnel and/or therapy consultants who do not provide direct, hands on patient care shall be considered administrative and general expenses. Personnel who provide in-service training are exempted from this provision: see Section 2.135.

#### 2.135 In-service Training

The expense of providing in-service training for any of the above personnel shall be included in the calculation of the direct care allowance. Expenses relating to nurse aide training and competency evaluation programs (NAT/CEP) mandated by OBRA shall not be included in the daily rate; separate reimbursement is provided for the direct expenses incurred by a nursing facility for NAT/CEP that is required before an aide can be entered on the Nurse Aide Registry.

Section 5.100 of this Methods contains further guidelines on, and a list of, supplies which are intended to be included under this provision.

#### 2.140 Medicaid Fee-For-Service Non-DD Case Mix Indices (CMI) for Picture Dates.

Medicaid payment rates are adjusted periodically to reflect changes in the case mix of that nursing home's Medicaid FFS Non-DD residents. This Medicaid case mix is established using the information available for the Medicaid residents on the last day of the calendar quarter, i.e. March 31, June 30, September 30 and December 31. These dates are referred to as the "picture dates". The analysis is limited to the information available in the MDS data system and the Medicaid billing system by a specific date. This date is referenced by the "as of date". These dates are specified in Section 5.422.

A resident will be included in the Medicaid FFS Non-DD CMI for a picture date if there is BOTH a payment for a Medicaid day and a "RUGable" MDS dated on or prior to the picture date. If a Medicaid FFS resident does not have an acceptable "RUGable" MDS, they will be assigned the average CMI for all other Medicaid FFS Non-DD residents.

A resident will be considered a Medicaid FFS resident if they were in the facility or the facility listed them as on "bedhold" on the picture date and Medicaid paid for that day by the "as of date", i.e., the date when the billing data was extracted for the CMI calculation. An actual payment amount for that person must be recorded. If the amount due is less than the patient liability, the resident is excluded from the Medicaid FFS Non-DD CMI for that picture date. If the claim was paid after the "as of date" for any reason, including retroactive eligibility or claims processing errors by the facility or the fiscal agent, the resident is excluded from the Medicaid FFS Non-DD CMI for that picture date.

Providers are required to complete a "RUGable" MDS Quarterly Assessment Form for each resident. The 2 page quarterly should no longer be used since it is not RUGable and will result in the lowest possible case mix group. To determine a case mix group on a picture date, there must be a "RUGable" MDS dated on or prior to the picture date included in the WI MDS database on the "as of date". The latest of a full assessment (i.e., an Admission MDS, an Annual MDS), a Significant Change in Condition MDS, the "RUGable Quarterly MDS Assessment or the Medicare PPS MDS is required.

#### 2.145 All-Resident Case Mix Indices for the Cost Reporting Period

For cost allocation purposes, resident acuity during the cost reporting period is based upon the distribution of patient days by rate class provided in the cost report. For all rate classes other than Non-DD, the case mix index is specified in Section 5.420. Reported Non-DD patient days are assigned a facility-specific case mix weight equal to the average RUGs CMI for all Non-DD residents on the last day of each calendar quarter falling within the cost reporting period. As with in the previous section, these dates are referred to as "picture dates".

A resident will be included in the All-Resident Non-DD CMI for a picture date only if the most recent MDS record dated on or prior to the picture date is within the prior four months and is a not a discharge tracking record. Only MDS records present in the MDS database on the applicable "as-of" date in Section 5.421 will be used in this tabulation. If a resident does not have a "RUGable" MDS, they will be assigned the average CMI for all other Non-DD residents on that picture date.

## 2.200 SUPPORT SERVICES ALLOWANCES

## 2.210 Dietary and Environmental Services

The support services allowance recognizes the allowable expenses to provide dietary and environmental services up to amounts payable under Section 3.200. The expenses may include those salaries, employee fringe benefits, supplies, purchased services and other expenses which are directly related to providing the services.

2.211 Dietary Service Expenses

Dietary service expenses are those expenses directly related to the provision of meals to residents of the facility, including dietary supplements and dietician consultants.

2.212 Environmental Service Expenses

The support services allowance recognizes environmental service expenses related to the provision of maintenance, housekeeping, laundry and security services. Also included are expenses related to residents' personal laundry services, excluding personal dry cleaning services. Residents are NOT to be charged for the laundering of gowns.

## 2.250 Administrative and General Services

The support services allowance recognizes the allowable expenses for administrative, central office services and management services contract fees. The expenses may include those salaries, employee fringe benefits, supplies, purchased services and other expenses which are directly related to providing the services.

2.251 Administrative Service Expenses

Administrative service expenses include those expenses related to the operation's overall management and administration, and other allowable expenses which cannot be appropriately recognized/reimbursed in other payment allowances or service areas. Expenses for the provision of general administrative, clerical, financial, accounting, purchasing, data processing, medical records and similar services are usually considered administrative expenses. Also included are allowable expenses for non-medical transportation, telephone, office supplies, training fees, license fees, insurance (except property, mortgage and general employee benefit insurance), working capital interest expense, amortized financing acquisition costs and other similar expenses. A nursing home may also include the allowable ownership and/or rental expenses of telephone equipment, and computer and electronic data processing equipment. (In-service training, see 2.135) (Legal expenses, see 1.245) (Interest expense, see 1.270)

2.252 Central Office Costs

Administrative expenses allocated to the nursing home from centralized administrative units of a nursing home chain organization, multi entity or governmental agencies shall be recognized among administrative service expenses, including the centralized unit's allocated overhead expenses such as maintenance, utilities and depreciation. Salaries and fringe benefits for any nursing personnel, quality assurance personnel, and therapy consultants who report to a centralized administrative unit, but do not provide direct hands-on patient care shall be included as central office costs. Expenses may be adjusted by the Department for unreasonable or unnecessary expenses or duplicative services.

2.253 Management Service Contract Fees

Management service contract fees shall be recognized among administrative service expenses, but may be adjusted by the Department for unreasonable or unnecessary levels of service, compensation, or duplicative services. Fees resulting from a percentage of cost or revenue arrangement will be disallowed by the Department, in whole or in part, according to the policy established by the Department. If actual management costs can be documented, those costs (subject to Medicaid allow ability) may be substituted for the amount reported up to the amount actually paid.





alternate cost reporting period under Section 1.302. A private room is a room licensed for single occupancy.

1. Basic Private Room Incentive. Nursing homes which meet the both exceptional Medicaid/Medicare utilization, see Section 2.710, and have an extraordinary number of private rooms equal to the private room percentage (PRP) listed in Section 3.653(a), may receive a payment incentive. This Basic Private Room Incentive is based on the percentage of private rooms to total licensed beds. Licensed bed and private room requirements are listed in Section 3.653(a).
2. The Replacement Private Room Incentive (RPPRI) is for facilities replacing 100% of the patient rooms subsequent to July 1, 2000, and will be effective the first day of service in the replacement facility or July 1, 2010, whichever is later. The replacement facility must meet the exceptional Medicaid/Medicare utilization in Section 2.710 and the private room percentage (PRP) listed in Section 3.653(b). If a facility does not replace 100% of the patient rooms they may still qualify for the BPRI.

#### 2.740 Medicaid Access Incentive

The Medicaid access incentive is provided to facilitate access to nursing home care for all Medicaid recipients. The incentive will vary based on the facilities certification.

#### 2.750 Bariatric Equipment Incentive

Due to their weight, bariatric nursing home residents require specialized moveable equipment, specifically beds and mattresses, commodes, wheelchairs and lifts. This incentive will allow nursing homes to recover the cost of specialized moveable equipment more rapidly to reflect the special equipment needs for this population

The equipment must be identified on the vendors' invoice or catalog description as bariatric equipment. It is the responsibility of the facility to provide the documentation to make this determination.

Other identifying factors that would make the item allowable:

- Lifts weight maximums identified as 400# or more
- Beds weight maximums identified as 500# or more and extra wide (40" or greater)
- Mattresses identified to fit the bariatric bed only
- Commodes weight maximums identified as 600# or more and extra wide
- Wheelchairs weight maximums identified as 450# or more

No options or attachments to the above units will be allowed for the incentive. (i.e. trapeze, special padding, special head or foot boards, etc.)

The incentive will cover acquisitions of specialized bariatric moveable equipment during the base cost reporting period. Equipment leases will not be included in the incentive payment.

Lease purchase agreements will not be considered purchases for this incentive. To be included in this incentive, the actual final purchase amount after the lease purchase agreement (if any) will be subject to capitalization policies limitations of \$1,000 or more for a single item or \$2,000 for multiple purchases.

In special situations such as short period cost reports or where the same cost report is used for multiple payment periods, the calculation may be adjusted to accurately reflect the incentive payment and not duplicate the incentive.

#### 2.760 Behavior Incentive

The Behavior Incentive will provide additional reimbursement for costs associated with the care of patients with specific cognitive or behavioral difficulties.

2.800 SPECIALIZED PSYCHIATRIC REHABILITATIVE SERVICES

Specialized Psychiatric Rehabilitative Services Supplement Specialized psychiatric rehabilitative services (SPRS) are those services as determined by the comprehensive assessment and the (SPRS) care plan, to prevent avoidable physical and mental deterioration and to assist clients in obtaining or maintaining their highest practicable level of functional and psycho-social well being. SPRS shall include: 1) The client's regular participation, in accordance with their SPRS care plan, in professionally developed and supervised activities, experiences and therapies. 2) Activities, experiences and therapies that reduce the resident's psychiatric and behavioral symptoms, improve the level of independent functioning, and achieve a functional level that permits reduction in the need for intensive mental health services.

To qualify for the supplemental payment the nursing home must prepare a SPRS care plan that defines measurable goals and objectives for the client's specialized psychiatric rehabilitative services. The SPRS care plan must be reviewed and updated at least annually or as needed to appropriately reflect change in the client's need for mental health services. If the nursing home, based on their assessment, believes that specialized rehabilitative services are no longer required, they should request a resident review from the PASARR contractor. A Level II PASARR screen that indicates that nursing facility placement is appropriate and that SPRS is needed is required every two years to maintain eligibility for the supplemental payment.

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**SECTION 3.000 CALCULATION OF PAYMENT ALLOWANCES**


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**3.001 Introduction**

The payment allowance calculations are described in this section. For the payment system, the calculations of the allowances are on a per patient day basis.

**3.040 Beds for Rate Setting**

The beds for rate setting will be calculated as follows:

- Licensed beds on the last day of the base cost reporting period in Section 1.302;
- Less the beds in the bed bank on the last day of the base cost reporting period in Section 1.302; and
- Less any additional beds deposited after the close of the base cost reporting period in Section 1.302 but before July 1, 2010.

**3.050 Adjustments**

1. Restricted use beds will be excluded from the beds for rate setting.
2. Beds that are part of RAP projects, as defined in Section 1.240, will be excluded from Beds for Rate Setting if the project(s) is completed by July 1, 2000.
3. Facilities that have qualified for a Section 4.800 adjustment relating to beds out-of-use for renovation projects shall also qualify for a reduction to beds for rate setting. The reduction shall be equal to the monthly weighted average of the beds out-of-use during the cost report period used for rate setting.

**3.060 Bed Bank**

The Department shall exclude banked nursing home beds from the beds for rate setting (Section 3.040).

For bed bank requests submitted after June 30, 2010, the bed adjustment will be effective July 1, 2011, subject to the Methods then in effect.

If a bed license is split after the end of the cost report period, causing a transfer of beds between more than one facility and there are banked beds on the license, a new rate will be calculated for each facility, effective July 1, 2010, subject to the Methods then in effect, unless Sections 4.400 or 4.500 apply.

**3.061 Bed Bank Reductions and Resumption**

The Department shall allow the nursing home to exercise the right to resume use of banked beds, unless PERMANENTLY reduced by s. 49.45(6m), with licensure resumption contingent upon receipt of a 18 month prior notice to the Department. Permanent reduction shall occur if any banked beds remain delicensed under this paragraph at the rate of 10% of all remaining delicensed banked beds or 25% of one bed, whichever is greater.

**3.062 Bed Bank Restrictions**

1. If any of the provisions of Section 4.500 are being applied during the payment rate year to a facility that phases down or closes, then that facility does not qualify for banking of beds.
2. The total beds for rate setting and banked beds cannot exceed the total licensed beds.
3. Banked beds cannot be occupied by any resident. If such use is discovered and such use would raise the number of occupied beds above the number of licensed beds minus banked beds, all beds banked by the facility will be expunged

from the bank and the banked beds will be delicensed permanently.

If such use is discovered but does not exceed the number of licensed beds minus banked beds, the facility has 30 days to correct the occupancy or the beds involved will be expunged from the bed bank and will be delicensed permanently.

4. If banked beds are part of a phase down, the beds will be expunged from the bed bank.

### 3.100 DIRECT CARE ALLOWANCE

Both the rate calculation and any blended rate for payment will use Resource Utilization Groups (RUGs) for payment of Medicaid FFS NonDD residents during the reimbursement period. The DD rate classes will continue to be used for residents in ICFsMR and for residents that require specialized services in nursing facilities. The RUGs case mix index is determined using the RUGs 34 grouper (Version 5.20) with index maximization on the picture date for residents at the medical care levels. In addition to the RUGs group, all residents at the medical levels of care must meet the minimum definition for Limited (ICF2) nursing care in HFS132.13 to be eligible for nursing home payments.

A supplement for behavior and cognitive impairment is added to the direct care allowance. Using selected variables from the most recent full MDS assessment for Medicaid FFS Non-DD residents, a behavior score is calculated for each facility. This behavior score and a base allowance is used to calculate the behavior supplement that is added to each facility's Medicaid FFS rate for Non-DD residents (and bed-hold).

Separate direct care allowances will be calculated for facilities certified as ICF/MR (or the distinct part ICF/MR of a combined operation) and for facilities certified as nursing facilities. The targets and case mix weights for direct care services may differ for nursing facilities and ICFsMR.

### 3.110 Payment Rate Classes

The Medicaid FFS payment allowance for direct care will be computed for each of the following rate classes:

- a. Non-DD in-house residents
- b. Developmentally disabled 1A (DD 1A) residents
- c. Developmentally disabled 1B (DD 1B) residents
- d. Developmentally disabled 2 (DD 2) residents
- e. Developmentally disabled 3 (DD 3) residents
- f. Non-DD bed-hold residents
- g. DD bed-hold residents

### 3.115 Patient Days

Patient days are defined in Section 1.315.

### 3.118 ICF-MR Facilities

A facility which has a distinct part certified as ICF-MR shall submit a combined cost report under Section 1.176. Separate sets of direct care allowances shall be calculated for the ICF-MR distinct part and the NF distinct part which are covered by the combined cost report.

### 3.120 Method of Computation of Direct Care Allowance

### 3.121 Inflation-Adjusted Nursing Services Expense (IANSE)

The facility's actual allowable direct care nursing service expenses for staff wages, fringe benefits, purchased services and supplies shall be inflated/deflated from the cost reporting period to the reimbursement period using the inflation factors in Section 5.310. Dividing the sum of these inflated expenses by total patient days yields per day inflated expenses.

### 3.122 Case Mix Indices

The direct care allowance calculation uses two case mix indices (CMI) values for the facility. These CMI's relate to resident acuity during the cost reporting period and anticipated during the reimbursement period. One CMI is associated with the all-resident population, while the other relates only to the Medicaid FFS resident population (or a portion of that population).

The All-Resident CMI (ALLRESCMI), defined in Section 2.145, represents resident acuity during the cost reporting period and reflected in the Inflation Adjusted Expense for direct care nursing services from Section 3.121.

The Medicaid Fee-For-Service Non-DD CMI (T19FFSCMI), defined in Section 2.140, represents the anticipated acuity for Medicaid FFS Non-DD residents during the reimbursement quarter starting six months after the Picture Date.

T19FFSCMI will be calculated quarterly, once for each of the Picture Dates indicated in Section 5.422. The resulting rates from each calculation Picture Date will become effective according to the Rate Effective Dates in Section 5.422.

Facilities that have beds for rate setting of fifty beds or less (Sections 1.307 and 3.040) and are certified only as a nursing facility will have a 20% increase in their case mix indices for Non-DD patient days only. Facilities that are certified as ICF-MR facilities either in whole or in part are not eligible to have its case mix index adjusted under this section.

### 3.123 Case-Mix-Neutral Nursing Services Expense (CMNNSE)

The Inflation Adjusted Nursing Services Expense in Section 3.121 is divided by the ALLRESCMI to produce an inflated nursing services expense per patient day adjusted to an average case mix of 1.000.

### 3.124 Case-Mix-Neutral Nursing Services Allowance (CMNNSA)

The Case-Mix-Neutral Nursing Services Allowance is the lesser of the facility's Case-Mix-Neutral Expense or the Nursing Services Target as follows:

1. The Case-Mix-Neutral Expense (CMNE) per patient day is defined in Section 3.123.
2. The Nursing Services Target (NST) is the product of Nursing Services Base (NSB) in Section 5.430 and the Labor Factor (LF) in Section 5.410.
3. The Case-Mix-Neutral Nursing Service Allowance (CMNNSA) is determined as follows:

If CMNE is greater than or equal to NST minus \$2.00, then CMNNSA = NST.

If CMNE is less than NST minus \$2.00 then CMANSA = CMNE.

### 3.126 Case-Mix-Neutral Other Supplies and Services Allowance

The Case-Mix-Neutral Other Supplies and Services Allowance is equal to the Other Direct Care Supplies and Services Base (ODCSSB) in Section 5.430.

### 3.128 Direct Care Allowance Adjustments for Changes in Medicaid Case Mix

The Medicaid FFS Non-DD CMI (T19FFSCMI) will be recalculated according to the schedule in Section 5.422.

### 3.129 Direct Care Allowances by Rate Class

The Direct Care Allowance for each rate class is determined by multiplying the sum of the Case-Mix-Neutral Nursing Services Allowance and Case-Mix-Neutral Other Supplies and Services Allowance by the case mix associated with the rate class. For the Non-DD rate classes, The case mix index for each Medicaid FFS rate class is determined as follows:

1. For DD in-house rate classes, the case mix index is equal to the CMI in Section 5.420.
2. For DD bedhold, the case mix index is equal to the DD3 in-house CMI.
3. For the Non-DD in-house rate class, the case mix index is T19FFSCMI in Section 3.122.
4. For Non-DD bedhold, the RUGs bedhold CMI shown in Section 5.420.

The following formula summarizes the Direct Care Allowance calculation for a specific rate class:

$$DCA_j = [ \min( IANSE / ALLRESCMI, NSB \times LF ) + ODCSSB ] \times CMI_j, \text{ where,}$$

$DCA_j$  = Direct Care Allowance for rate class j  
 $IANSE$  = Inflation-Adjusted Nursing Services Expense from Section 3.121  
 $ALLRESCMI$  = All-Resident Case Mix Index from Section 3.122  
 $NSB$  = Nursing Services Base from Section 5.430 (NF or ICF/MR, as appropriate)  
 $LF$  = Labor Factor from Section 5.410  
 $ODCSSB$  = Other Direct Care Supplies and Services Base from Section 5.430 (NF or ICF/MR)  
 $CMI_j$  = Rate cell case mix index for Medicaid FFS rate class j

### 3.130 Payment for Specialized Psychiatric Rehabilitation Services

Facilities that provide Specialized Psychiatric Rehabilitation Services per Section 2.800 can provide the Department with adequate documentation of services provided to residents each month. The facilities will receive payment separately from the rate per Section 5.950.

### 3.150 Review and Correction of the Case Mix Indices

The Department will calculate the case mix indices in section 3.122 from information in the MDS data base, Medicaid paid claims information, the base cost report and supplemental cost reports. The department will provide summary information supporting the basis of the CMIs to the provider. The facility may request resident level data from the calculation of the CMIs. The facility may request corrections supported by resident level data for the period. Any correction will result in a recalculation of the RUGs CMI and the behavior/cognitive impairment score for the period. The Department may apply the material adjustment standard in section 4.120 to corrections in the CMI. Any information exchanged with the Department and the facility under this process will be considered protected medical information.

If the T19FFSCMI is for any picture date is based on five residents or less, the facility may request or the Department may require, an alternate reporting period to calculate the T19FFSCMI.

## 3.200 SUPPORT SERVICES ALLOWANCE

### 3.210 Method of Calculation

Payment for allowable expenses associated with the facility's provision of support services shall be determined according to the following formula:

P = Support services payment allowance

T = Target as described in Section 5.510 (NF or ICF/MR, as appropriate)

**3.211 On-Site Water and Sewer Plants**

For facilities which have on-site water and sewer plants, costs associated with maintaining such operations will be included in the support services payment allowance.

**3.212 Seasonal Cost Variations**

If a facility's base cost report is not for a twelve-month period, the heating fuel and utility expense shall be adjusted for seasonal cost variations. Whenever possible, a twelve-month period for heating fuel and utility expense should be used with such expenses adjusted to the time period covered by the patient day count. If twelve months cannot be acquired, then heating fuel expenses should be adjusted to a twelve-month period based on heating degree days.

**3.400 PROPERTY TAX ALLOWANCE****3.410 Tax-Paying Facilities**

Allowable property tax expense shall be based on the tax due for payment by the provider (or the lessor of the building) in the calendar year in which the payment rate year begins. For example, a July 2010 payment rate will include the amount of the December 2009 property tax bill increased by the inflation factor in Section 5.700 to adjust payment and expense to the payment rate year. Alternative cost reporting may be allowed under provisions in Section 4.000.

**3.420 Tax-Exempt Facilities**

The property tax allowance for tax-exempt providers may include the cost of needed municipal services. For municipal service fees, the expense shall be the expense for municipal services provided to the facility in the calendar year prior to the beginning of the payment rate year as appropriately accrued to that period. The operating expense will be inflated/deflated to the common period by the dietary and environmental services inflation factor. Alternative cost reporting may be allowed under provisions in Section 4.000. The payment rate will include the inflated amount increased by the inflation factor in Section 5.700 to adjust payment and expense to the payment rate year. For operating expenses incurred by the facility, the expense will be from the cost reporting period used for other payment allowances.

**3.500 PROPERTY PAYMENT ALLOWANCE****3.510 General**

The property payment allowance will be a per patient day amount based on: the equalized value of the nursing home; target amounts based on service factors established by the Department; and the nursing home's allowable property-related expenses.

This allowance is intended to provide payment for ownership, and/or rental of land, land improvements, buildings, fixed and movable equipment and any other long-term, physical assets. The asset value of nursing homes acquired at a total cost of less than \$101 shall be allowed at the lesser of fair market value or net book value of the owner last participating in the Medicaid program. Depreciation life shall be at the greater of 20 years or balance of 35 years from date of construction. The minimum estimated useful life of used movable equipment will be 5 years. This life will be applied to the composite value of the acquired equipment.

**3.520 Allowable Property-Related Expenses**

Allowable property-related expenses include: depreciation, interest on plant asset loans, amortization of construction-related costs, amortization of bond discount and premium, lease and rental expenses, and property and mortgage insurance. These costs must be reported in accordance with generally accepted accounting principles (GAAP) and must be necessary for providing nursing home patient care. Purchase, lease or rental of equipment associated with Negative Pressure Wound Therapy (Wound Vac therapy) or procedures will not be considered allowable costs.



The cost reports for the base cost reporting periods and alternative cost reporting periods, as defined in Sections 1.302 and 4.000, will be the source for the information used to determine allowable property-related expenses.

Allowable costs will be adjusted to reflect any limitation on the revaluation of capital assets or lease limitations required under Sections 3.522 or 3.523.

### 3.521 Maximum on Allowable Property-Related Expenses

Annual allowable property-related expenses will be limited to 15% of the equalized value of the facility.

### 3.522 Changes of Ownership

If a facility changes ownership on or after October 1, 1985, a change in valuation will be allowed the new owner of the facility. The new owner's valuation will be the lesser of the purchase price or maximum valuation. The maximum valuation is calculated by multiplying the seller's annual asset acquisition costs by year(s) of acquisition times the lesser of one-half of the percentage increase, measured over the same period of time, in the Consumer Price Index (CPI) for All Urban Consumers (United States city average) or the Dodge Construction Index (DCI) applied from the year(s) of acquisition to the date of the sale. The year(s) of acquisition is/are the year(s) the assets were purchased or constructed by the seller of the facility.

If either the seller or the buyer cannot support the individual assets acquired, the historic asset acquisition cost(s) and/or the date(s) of asset acquisition, the following procedure will be followed to impute the maximum allowable value related to capital assets:

1. The ending balance of the total capitalized historical cost of all depreciable assets, from the last available fiscal year cost report of the seller, will be the base value;
2. The ending balance of accumulated depreciation of all depreciable assets, from the same cost reporting period, will be divided by the reported depreciation expense (annualized, if necessary) to impute average years of ownership;
3. The lesser percentage of CPI or DPI described in the first paragraph of this Section 3.522 will be determined based on the imputed average years of ownership and applied to the base value of all assets acquired to calculate an initial maximum; and
4. This initial maximum will be compared to 108% of the equalized value described in Section 3.531 below and the lesser value allowed as the maximum allowable value related to all assets.

Where no cost report information is available, the maximum allowable value will be 108% of the equalized value from Section 3.531.

If more than one nursing home is purchased at the same time, the purchase price of all property related assets will be allocated proportionately to all purchased assets based upon an independent uniform appraisal method chosen by the purchasing provider.

This section does not apply to changes of ownership pursuant to an enforceable agreement entered into prior to October 1, 1985.

The costs of acquiring the rights to licensed beds from another provider are non-reimbursable.

### 3.522(a) Expenses Associated with Change of Ownership Limited by Section 3.522

If a facility's valuation is limited under Section 3.522 the associated depreciation, amortization, and interest expenses will also be limited. Reported depreciation, interest and amortization expenses will be multiplied by the ratio of the above maximum to the actual purchase price to determine allowable expense. If the valuation of assets of the new owner are not limited to the maximum in Section 3.522 actual costs will be allowed subject to Section 3.520 allow ability.

3.523 Lease and Rental Expense

1. Lease Maximum determination for on-going leases. If a facility was leased prior to the current cost reporting period, the maximum allowable lease expense for the current cost report period, will be limited to the lower of the actual lease payments or the total of the allowable lease expenses from the previous years cost reporting period multiplied by one-half of the percentage change (as measured over the same period of time) in the Consumer Price Index for all Urban Consumers (United States City average).
2. Lease Maximum determination for previously owned but never leased. If a facility is leased during the current cost reporting period but was not previously leased, the allowable maximum lease expense will be determined by reference to the current owners year(s) of acquisition of the facility's fixed assets to the current cost reporting period. The year(s) of acquisition is/are the year(s) the facility was purchased or constructed by the owner. The lease maximum will be determined by: a) If the facility is still owned by the original provider that constructed the facility- divide the original cost(s) of construction/acquisition adjusted by one-half of the Consumer Price Index, by the original costs(s) of construction/acquisition; or b) If the facility was previously purchased – divide the allowable purchase price adjusted by one-half of the Consumer Price Index plus capital additions, by the allowable purchase price plus capital additions from the cost report used for rate setting prior to the lease (per Section 3.522). This ratio will then be applied to the allowable property expenses, related to the assets now leased, and that were included in rates effective June 30, 2010, to determine the maximum allowable property expense subject to number 5 below and Section 3.523.(a). The lower of actual or calculated maximum lease expense shall be used for determining the property reimbursement under Section 3.530.
3. Lease Maximum determination for new or replacement facilities. For new or replacement facilities that began operation in the cost report used for 2010-2011 rate setting, the lease expense paid is the maximum allowable for 2010-2011 subject to all other cost standards and formula limitations.
4. Lease determination for a sale and lease back. For purposes of this section, an unrelated party sale and lease back transaction will be limited by the percentage increase that would be applied if the facility had been leased prior to the base cost reporting period. The lease maximum shall be determined by applying one-half the increase in the CPI from the year of the sale to the allowed reimbursable property expenses for the assets that are now leased from the year before the sale.
5. General provisions of allowable lease determinations. This limitation will only apply to lease expense and other capital costs as of the date of lease inception. It will not apply to depreciation, interest, lease and rental or other property costs on assets, whether the lessee or lessor acquired the assets after lease inception, such as the purchase or leasing of new equipment or leasehold improvements.

If a facility is unable to provide adequate support of the dates of asset acquisition, the procedure under Section 3.522 for imputing average years of ownership may be applied.

Lease expense includes the actual payments required under the lease contract. Lease expenses determined under the capitalized lease method of Financial Accounting Standards Board Statement No. 13 will not be recognized.

The costs of acquiring existing leasehold rights are not allowable.

3.523(a) For leases existing prior to the cost report used for 2010-2011 rates, the limit calculated under this section will be increased for depreciation and interest expenses incurred by a lessor for leasehold improvements completed on or after July 1, 2010. The amount of increase will be calculated as if the lessee had made the improvements. This increase will be allowed only after a written agreement by the lessor has been received by the Department guaranteeing access to all records relating to the claimed expenses.

3.525 Depreciation and Amortization

1. Amortized A & G expenses. Amortization of the costs related to acquiring financing (i.e., bond issuance costs, bond placement fees, and letter of credit fees) are not considered property-related expenses but are allowable expenses under the administrative and general component. Financing fees include such items as, but not limited to, finder's fees, credit

checks, origination fees, appraisal fees, feasibility studies, and loan application fees. Amortization of such fees is allowable in A & G. Write off of the entire unamortized discount (premium) and unamortized fees associated with refinanced debt will be allowed as of the date of refinancing as recognized for cost reporting purposes.

2. Amortized property expenses. Amortization of bond discounts and premiums are to be considered an element of interest expense. Letter of credit fees related to a letter of credit used only as collateral for obtaining long term financing (bonds, mortgages, etc.) shall be allowed as property.
3. Depreciation expense. Depreciation expense must be calculated under a straight-line method over a useful life, consistent with generally accepted accounting principles (GAAP). Useful lives will be determined by reference to the useful lives guidelines published by the American Hospital Association.

#### 3.525(a) Minimum Useful Life for Plant Assets

Depreciation for either the initial construction of buildings or building additions (including fixed equipment and land improvements) must be based on a minimum useful life of 35 years from the earlier of: 1) the date of initial licensure of the facility as a nursing home or other health care facility, or 2) the date of initial occupancy. Remodeling projects of existing licensed facilities will be depreciated according to American Hospital Association (AHA) guidelines for each of the individual components of the project. A minimum estimated useful life of 20 years will be applied to facilities purchased after July 1, 1988. New movable equipment will be depreciated according to AHA guidelines. The minimum estimated useful life for purchases of used movable equipment will be 5 years. This life will be applied to the composite value of the purchased equipment.

#### 3.525(b) Expenses Directly Related to Establishing Units for Services to Ventilator Dependent Residents

A facility's additional expenses for depreciation and interest directly related to establishing a unit for ventilator dependent residents may be exempted from the limitations and maximums under Sections 3.500. "Directly related" means that the costs have been incurred solely as a result of creating this unit and the equipment acquired or remodeling performed benefits only this unit. Prior approval by the Department of the remodeling project or equipment acquisition is required. This adjustment is only available for projects completed after July 1, 1993.

#### 3.526 Interest Expense

Generally, interest expense on loans for acquisition of nursing home plant assets and equipment is an allowable property-related expense. Interest expense must be reasonable and necessary to be considered allowable. "Necessary" means that the interest is incurred on a loan necessary to satisfy a financial need and for a purpose reasonably related to nursing home resident care. Allowable interest expense on debt incurred for the acquisition of land, land improvements, buildings, leasehold improvements, and fixed and movable equipment related to nursing home patient care is a property-related expense.

#### 3.526(a) Basis for Allowable Interest Expense

Allowable interest expense is based on:

1. Proper accrual under Section 1.302;
2. Recognizable debt balances under Section 3.526(b);
3. A "systematic reduction of debt" under Section 3.526(c);
4. Financing terms that would be incurred by a "prudent buyer" at the time a debt is created; and
5. The net amount remaining after investment income is offset.

#### 3.526(b) Recognizable Debt Balances

Interest expense will be allowed only on debts which:

First, are for the acquisition of the plant assets listed in Section 3.526 that are directly related to nursing home patient care;

Second, have been limited or allocated, if necessary, under Section 3.522; and

Third, are for the original asset acquisition plus the second and third cost report year after a loan has been taken out, we will add the amount of asset purchases to the assets purchased the first year of the loan to determine maximum financing allowed. The recognized debt balance will be adjusted when the additional assets flow through the aforementioned cost reports.

Fourth, do not exceed 110% of Equalized Value per Section 3.531(b).

### 3.526(c) Systematic Reduction of Debt

Allowable interest expense may not exceed the amount which would have been incurred under a systematic reduction of debt. The calculation of this limitation varies based on whether a facility makes at least annual principal payments or deposits to a segregated interest-bearing account.

If a facility makes at least annual principal payments or deposits to a segregated, interest-bearing account which will result in repayment of the debt at maturity, a systematic reduction of debt means a debt which has:

1. Payments of interest and principal which are uniform over the total length of debt; and
2. A length not exceeding the lesser of forty (40) years or the remaining useful life of the longest lived asset acquired with debt proceeds.

Allowable interest expense is predicated upon required systematic reduction of debt.

If a facility does not make at least annual principal payments or deposits, a systematic reduction of debt will be determined by the Department through:

1. An amortization schedule for a period of thirty (30) years from the date of asset acquisition;
2. Applying the interest rate as stated in the debt contract;
3. For debt contracts entered into prior to July 1, 1990, assuming a principal reduction schedule beginning July 1, 1990, and ending thirty (30) years from the original loan date; and
4. Reducing the calculated interest expense by any investment income on segregated funds.

### 3.526(d) Interest Expense Related to Refinancing of Debt

The recognizable debt balance following refinancing will be determined as:

#### Long Term Debt

1. The remaining balance of the original debt as determined under Sections 3.526(b) and 3.526(c); plus
2. The cost of assets acquired in the year of refinancing and then adjusted the following two fiscal years for additional assets acquired; plus

#### Separate short term Working Capital

1. The financing fees related to the refinancing

The allowable interest expense for refinancing arrangements may not exceed the amount which would have been allowed on the recognizable debt balance, excluding financing fees, had the refinancing not occurred.

Systematic reduction of debt under Section 3.526 is required for refinancing arrangements.

### 3.526(e) Reduction for Investment Income

The allowable interest expense after applying Sections 1.270 and 3.526(a)1 through 4 will be reduced by the amount of any investment income of the facility or related entities, including foundations, home offices, etc. per Section 1.270 to the extent the total property related expenses exceed 6% of equalized value. Investment income offset will not include income from donor-restricted funds provided that there is separate accounting for such funds, that the funds are used for their intended

purpose, and there is no future benefit to the donor, grantor, or endower. Reserves needed by Continuing Care Retirement Centers to offset lifetime contracts can be calculated by their actuaries if lifetime contracts do not require residents to apply for Medicaid if the resident's fund are exhausted.

3.527 Property Insurance

Allowable property insurance expense will be the accrual-based expense from the base cost reporting period. This expense will be subject to allocations for revenue-producing areas and for non-nursing home areas. Allowable property insurance expense includes mortgage insurance required by the lender.

3.528 Inadequate Documentation

Where the provider, or in the case of changes of ownership, the buyer or seller of a nursing home, is unable or unwilling to provide adequate documentation of acquisition cost, acquisition date or other data relevant to the property-related expenses, or if the provider does not comply with property documentation requests by the Department or the contractor under Section 3.531, the Department will determine the values, dates and data through use of secondary sources of information, such as income and property tax records, and may use the source which results in the lowest value or the lowest property payment allowance.

3.530 Calculation of Property Allowance

3.531 Equalized Value

The equalized value will be derived from the values determined by an independent contractor under contract with the Department, using the E. H. Boeckh Commercial Valuation System. Any values established by such contract will be indexed, if necessary, to the current rate year. The equalized value will be the Depreciated Replacement Cost (DRC) from the E. H. Boeckh valuation after adjustment under Sections 3.531(a) and (b). These values will not be modified by any sales price; by a market appraisal by a certified appraiser on behalf of the facility; or by the assessed value on the property tax rolls.

The total value of the facility will be the sum of the values determined for the separate sections of the facility.

A facility's equalized value shall be based upon the values determined above, including adjustments, unless the facility does not render payment under Section 4.697 within a reasonable time period. In such instance, the facility's property allowance will be reduced by applying 50% of the facility's June 30, 2010, DRC and Undepreciated Replacement Cost (URC) under Section 3.531(b) or by 50% of the facility's June 30, 2010, property allowance, whichever is lower. This reduction applies to both the interim rate granted, if any, and the final rate. Upon facility payment of the appraisal cost, this reduction will be restored on a retroactive basis to the effective date of the reduction, and the facility property allowance will be calculated as determined by the provisions of the Methods.

3.531(a) Allocation for Areas Not Related to Routine Services

The values derived from the Boeckh valuation will be adjusted to exclude the value of areas not related to routine services. To the extent possible, this adjustment will be based on the square footage used in the Boeckh valuation.

3.531(b) Maximum on Equalized Value

The Undepreciated Replacement Cost (URC) arrived at under the Boeckh valuation system shall not exceed the value in Section 5.821 times the beds for rate setting (Section 3.040) for allowances calculated under this Methods. Where this maximum is exceeded, the equalized value will be adjusted proportionately. This calculation can be expressed as follows:

- For: Boeckh URC = The Boeckh Undepreciated Replacement Cost after  
Section 3.531(a) square footage adjustments;
- Boeckh DRC = The Boeckh Depreciated Replacement Cost after  
Section 3.531(a) square footage adjustments
- URC = Allowable Undepreciated Replacement Cost





## 2. Calculation

Facilities shall report the number of Medicaid patients in the approved innovative area during the cost report used for rate setting. The property incentive of \$10.00 per patient day shall be multiplied times the number of reported nursing facility (NF) Fee for Service Medicaid days in the approved area and then divided by the Total Medicaid NF Fee for Service patient days of the facility. This amount shall be added to all NF Fee For Service Medicaid rates.

### 3.656 Bariatric Equipment Incentive

The cost of acquisitions of bariatric moveable equipment during the base cost reporting period in section 2.750 divided by total patient days shall equal the bariatric equipment acquisitions cost per day. The facility will receive an incentive equal to 50% of the cost of the bariatric equipment acquisitions per day.

In special situations such as short period cost reports or where the same cost report is used for multiple payment periods, the calculation may be adjusted to accurately reflect the incentive payment and not duplicate the incentive.

### 3.657 Behavior Score Incentive

The Behavior/Cognitive Impairment Score (BEHCI) is calculated using 28 MDS variables for Medicaid FFS Non-DD residents on December 31, 2009. A full assessment dated on or prior to each picture date is required to calculate the behavior score. It is possible for the most recent "RUGable" assessment that determines the RUG group to be a different assessment than the MDS used to determine the behavior score (e.g., when full MDS on the picture date, they will be assigned the average behavior/cognitive impairment score for all other Medicaid FFS Non-DD residents.

Like the All-Resident CMI, the BEHCI is calculated once for the entire rate year.

The BEHCI and the Behavior/Cognitive Impairment Supplement Base (BCISB) in Section 5.460 are used to calculate the Behavior and Cognitive Impairment Incentive (BCII).

$$BCII = BEHCI \times \text{Behavior/Cognitive Impairment Base.}$$

## 3.700 FINAL RATE DETERMINATION

### 3.710 General

Sections 3.710 through 3.770 describe the process for determining a facility's final payment rate by case mix category for direct care services, support services and property taxes. This process shall be followed whenever any payment allowance under Sections 3.100, 3.200, or 3.400 is adjusted or recalculated. Any average amount under this section shall be the average as weighted by the patient days by case mix category which were used in calculating the direct care allowance under Section 3.100. The Department shall specify the patient day period.

### 3.720 Base Rate

#### 3.721 Base Rate Described

A facility's base rates shall be the total rates effective for each level of care for services rendered on June 30, 1994, excluding the capital allowance, ancillary add-ons, special allowances for local government-operated facilities. An average base rate shall be calculated under Section 3.710 for each facility.



### 3.722 Base Rate Modification

The base rates shall be modified according to the following:

1. Adjustments. Base rates shall include any audit adjustments or corrections subsequent to June 30, 1994, that are deemed effective for date-of-service June 30, 1994.
2. Certification or Licensure Change. Upon a change in certification or licensure level of the facility, the base rate for any added level of care, for which no base rate exists, shall be the base rate from the next lower level of care.
3. Newly-Licensed Beds. A newly-licensed facility which is in its start-up period as of June or July 1994 shall have zero base rates. A facility with significant licensed bed increases which is in its start-up period as of June or July 1994 shall have as its base rates those rates effective at the end of the month prior to the licensure of the new beds.

Such base rates shall be limited for the current rate calculation to a maximum which shall be the facility's average base expense as determined in Section 3.730. If the average base rate is limited by the maximum, base rates for each level of care shall be calculated by multiplying the unlimited base rates for each level of care by a ratio of the maximum divided by the unlimited average base rate.

4. Temporary Bed Reductions. If the June 30, 1994, base rates were retrospectively adjusted for temporary bed reductions due to renovation projects, such rates shall be the base rates for application of this section until completion of the renovation period. After completion of the renovation period, the base rates shall be those rates effective for date of service June 30, 1994, prior to the retrospective rate adjustment for recognition of the temporary bed reduction.

### 3.730 Projected Expense

The projected expense shall be the sum of the average expense per patient per day, which was used in the calculation of each allowance in Sections 3.100 through 3.400, after being adjusted to the payment year as follows:

1. Direct care inflation adjusted expense from Section 3.120.
2. The property tax expense from Section 3.400.
3. The allowable Support Services expense adjusted by the composite inflation rate in 5.300.

### 3.740 Current Methods Rate

A facility's current Methods rate shall be the sum of the payment allowances resulting from Sections 3.100, 3.200, 3.400 and 3.600. A weighted average current Methods rate shall be calculated.

### 3.760 Hold-Harmless Rate

The facility's average hold-harmless rates shall be the base rates under Section 3.720.

### 3.770 Selection of Payment Rate

#### 3.772 Hold-Harmless Rate

The hold-harmless rates under 3.760 shall be the facility's payment rates if both of the following conditions are met:

1. The average current Methods rate under 3.740 is less than the average base rate under 3.720.
2. The average current Methods rate is less than the projected expense under 3.730.

#### 3.773 Current Methods Rate

The current Methods rates under Section 3.740 shall be the facility's payment rates if Section 3.772 does not apply.

**3.774 Final**

The property allowance determined under Section 3.500 and ancillary add-ons determined under Section 3.800 shall be added to the rates selected under Sections 3.772 or 3.773 above. The sum shall be the payment rates for the facility.

**3.775 Special Allowances for Facilities Operated by Local Units of Government**

In recognition of the unique nature of nursing homes operated by local units of government, local government-operated homes are eligible to apply for supplemental funding. Government-operated facilities will be consistent with the definitions used in Section 2.710.

**A. Supplemental Payments for Local Units of Government**

1. In order to participate in the supplement, the home must have on file with the Department and/or submit the following materials:
  - a. A cost report as required in Section 1.170.
  - b. A prospective supplemental award application form.
  - c. An affidavit signed by the executive officer of the local unit of government or by his or her designee, certifying the amount of local government expenditures eligible for FFP under 42 C.F.R., Section 433.51(b), for the purpose of meeting the cost of nursing home care and services.
2. Supplemental funds awarded to facilities will be made in lump sum payment(s). Total supplemental funding shall not exceed \$36,995,100. The Department shall reduce the supplemental funding to the local units of government if it determines that the aggregate payments to nursing homes under these Methods would exceed the Medicare upper limit calculated in Section 3.780.
3. The following methodology will be used to distribute funds under this Section:
  - a. The Medicaid FFS deficit and payment calculations will be determined by using the Medicaid FFS patient days from the 2009 cost report. Based upon the 2009 cost report and the rates established under the Methods and any other revenue including gifts or management fees associated with Medicaid residents, the Department will determine the following Medicaid FFS deficits for July 1, 2010 through June 30, 2011: Medicaid costs (DD vs. Non-DD) for each facility are allocated from the all-resident allowable cost. The allocation basis reflects the proportion of patient days related to Medicaid residents, weighted by the relative acuity of these residents. The acuity basis used to weight patient days is the same basis underlying the Medicaid rates for the period:
    - 1) The Projected Direct Care Operating Deficit (DCOD).
    - 2) The Projected Overall Operating Deficit (OAOD).
    - 3) The Eligible Direct Care Deficit (EDCD) (Equal to the lesser of the DCOD or the OAOB).
    - 4) The projected non-direct care deficit (Equal to the OAOB less the EDCD).

The Department will issue a report to each applicant facility detailing its DCOD and OAOB.
  - b. The Department will distribute, \$36,995,100 or the aggregate OAOB, whichever is less, in supplemental funding as follows: If there are insufficient funds to reimburse facilities OAOB, then the distribution shall be made as follows
    - 1) Each facility shall receive a maximum payment equal to the facility's EDCD.

If there are insufficient funds, to reimburse all facilities' EDCD, an EDCD per Medicaid FFS day will be calculated by dividing the \$36,995,100 by total Medicaid FFS days for all facilities with a factoring of the limits of individual facility's EDCD. This per day amount will then be paid for each Medicaid FFS day up to the amount of the facility's Medicaid FFS EDCD.

- 2) If additional funds remain after payment of the EDCD, the remaining funds shall be divided by the Medicaid FFS patient days with a factoring of the limits of individual facility's projected non-direct care deficit to determine a non-direct care loss per Medicaid FFS day. Each facility will receive their non-direct care deficit per Medicaid FFS day, not to exceed their non-direct care deficit.
- 3) The nursing home will receive payments only based on the Medicaid FFS patient days.
- 4) If a governmental facility is sold during the effective period of this plan, the deficits per Section 3.775A.3.a. and patient days will be prorated based on the number of calendar days the facility was licensed as a governmental facility. If the facility was sold prior to the effective period of this plan there shall be no award under this provision. If an existing facility is purchased by a local unit of government during the effective period of this plan, there will be no award because the purchasing local unit of government had no 2009 cost report days.

**B. Non-State Government Nursing Facility and ICF/MR Operating Deficit Reduction Program**

The Department will claim Federal Financial Participation (FFP) based on public funds expended for nursing home care for Medicaid fee-for-service residents under 42CFR433.51(b). All references to Medicaid in this Section relate only to services provided to Medicaid fee-for-service residents.

Background

Wisconsin pays non-state government facilities a daily rate for Medicaid services under the nursing home reimbursement provisions of the State Medicaid Plan. In most cases, the cost of providing Medicaid services exceeds the daily payment rate. This deficit is absorbed by the local government and is eligible for federal matching up to any remaining room to the Medicaid Upper Limit (UL) applicable to non-state government nursing facilities (or ICFs/MR), not to exceed the cost of providing services to Medicaid residents. A claim for these matching funds is made by the state based upon cost reports filed by the nursing facility. Since these local government facilities serve non-Medicaid residents as well as Medicaid residents and the filed cost report reflects costs for all residents combined, a cost allocation must be made between Medicaid and non-Medicaid residents. In addition, since some facilities provide Medicaid services to both developmentally disabled (DD) residents as well as adult disabled and elderly residents (Non-DD), which have separate aggregate Medicaid ULs, a cost allocation also needs to be made between Medicaid DD and Medicaid non-DD residents.

It is necessary to use the Medicaid cost report instead of the Medicare cost report for several reasons.

- Not all facilities participate in the Medicare program. Use of the Medicaid cost report provides a consistent platform for cost finding, allocations and final settlement.
- Some facilities that participate in Medicare certify only a distinct part of the facility. Utilizing the Medicaid cost report provides a comprehensive instrument for the entire operation.

There will be three separate calculations; an interim payment calculation; an interim settlement and a final settlement. Each calculation will use the most recent cost information available, the most recent Medicaid utilization information available and the most recent Medicaid payment information available.

Step 1 below, the cost report and audit step, provides a cross reference to the Medicaid cost report and a summary of the audit process. Step 2 describes how the Medicaid operating deficit is calculated. Subsequent Steps describe how the interim payment, interim settlement and final settlement are calculated and the information sources for each.

Step 1. Computation of Allowable Cost using Medicaid Cost Reports

The following methodology is used to determine allowable cost from Wisconsin Medicaid cost reports:

In each of the following cost centers, allocations are made that adjust the expense to the Nursing Home utilization net of all revenue offsets. Audited allowable costs are Wisconsin Medicaid allowable as defined by our State Plan (using Medicare principles as a guide and applying further restrictions). Only audited cost report values are used in the final settlement calculations.

Wisconsin Medicaid Cost Report Schedules used for the Operating Deficit Reduction: (See attachments for more detail on use of cost report schedules and comparison to Medicare cost reports.)

- Patient Days: Schedule 6 = all patient days reported by pay source for the cost report period.
- Direct Care: Schedules 20-24A = nursing wages and other professional wages (therapy etc.) and supplies.
- Support Services: Schedules 25-26, 29-32 = dietary, maintenance, housekeeping, laundry, security, transportation, fuel and utilities, administration, working capital interest, liability insurance, and amortized fees.
- Fringe Benefits: Schedule 28 = allocated to direct care and support cost centers based on wages.
- Property: Schedules 31-35 = property insurance, long term interest, amortized points/letter of credit fees, depreciation (straight line per AHA), and lease expense.

In summary, we are claiming the difference between allowable Medicaid expenses before formula limitations (limited to the Medicare UL) and the total Medicaid revenues received (as accrued) for that same time period. Allocations of ICF/MR expenses and revenues are determined as stated in Step 2 below.

**Formula Limitations:**

- Direct care targets as adjusted for case mix indexes
- Support care targets (priced cost center)
- Property limitations based on assessed value

**Medicaid Revenues:**

- Accrued Medicaid rate revenue for the same time period as expenditures
- Supplemental payments
- Appeals revenue of Medicaid rates
- Any other one time Medicaid rate adjustment revenue
- Miscellaneous revenues are already offset to Medicaid expense

Step 2. Calculation of the Medicaid Operating Deficit

For a specified period, the Medicaid operating deficit is calculated as the Medicaid allowable cost less the Medicaid revenue.

a. Medicaid costs(DD vs. Non-DD) for each facility are allocated from the all-resident allowable cost obtained in Step 1 for the cost report containing the specified period. The allocation basis reflects the proportion of patient days related to Medicaid residents, weighed by the relative acuity of these residents. RUG case mix indices are applied directly to weight cost report patient days to allocate direct care costs to Medicaid residents. Other reported costs will be allocated to Medicaid in proportion to unweighted patient days. The RUG acuity for reported patient days (all residents or Medicaid residents) is computed as the average RUG case mix index of residents on the last day of each calendar quarter falling in the reporting period.

b. Medicaid revenue will include all payments for nursing home services provided to Medicaid fee-for-service residents, including patient liability revenue, rate payment revenue, supplemental payments, nursing home appeals awards and any other financial transactions, for services provided during the specified period.

Step 3. The Medicare Upper Limit

The SFY11 Medicaid Upper Limit (UL) per patient day is computed at the time the SFY11 rate formula is determined. The UL per patient day (ppd) is available by quarter by facility by DD versus Non-DD resident

classification. We apply the UL ppd to actual MMIS accrued patient days by quarter by facility (DD vs. Non-DD) to obtain each period's applicable UL for Medicaid payments accrued in that quarter.

#### Step 4. Interim Payment Calculation

Interim payments will be calculated quarterly in the first month of the quarter, and will be claimed in three equal installments at the end of each month of each quarter in SFY 2011. The interim payment calculation employs the same methodology as the final settlement, except estimates are used where actual values are not yet available. Specifically,

- a. For each facility, Medicaid patient days are projected based on the last completed quarter and adjusted for any known changes, such as a planned closure or downsizing.
- b. For each facility, Medicaid costs (DD vs. Non-DD) are estimated from the Medicaid cost ppd (using the allocation method from Step 2a above) for the most recent audited cost report, inflated to the current cost reporting period using the Medicare SNF Total Market Basket index with the 1997 based weights, and multiplied by projected Medicaid patient day estimates from item 4a above.
- c. For each facility, Medicaid payments (DD vs. Non-DD) for services incurred are based upon projected patient days (from item 4a above) multiplied by the Medicaid payment rate from the last quarter adjusted for any pending Medicaid rate schedule changes.
- d. The Medicaid operating deficit will be the Medicaid costs from Step 4b less the Medicaid payments in Step 4c.
- e. The UL (DD vs. Non-DD) is obtained by multiplying the facility-level UL ppd by projected Medicaid patient days from item 4a above. The room to the UL is equal to the UL minus Medicaid revenue from item Step 4c.
- f. The interim payment will be the lower of the aggregate Medicaid operating deficit in Step 4d or the aggregate room to the Medicaid UL in Step 4e.

#### Step 5. Interim Settlement Calculation

An interim settlement will be calculated when the nursing homes submit their cost reports for each reporting period. The interim calculation in Step 4 will be updated using each facility's cost report with initial audit adjustments and reclassifications; actual patient days and acuity data from the cost report and MMIS; actual Medicaid rate payments, supplemental payments, appeals payments and other financial transactions from the cost report and MMIS and the UL.

If the interim settlement calculation indicates that there was a material overpayment, or underpayment is indicated for the reporting period, then the ODR claim will be adjusted to reflect the interim settlement calculation.

#### Step 6. Final Settlement

- a. For facilities with cost reports based on a calendar year, there will be two separate final settlements for the state fiscal year of 2010-2011. The period of July 2010 to December 2010 will be finally settled around January 2012 when cost reports for calendar year 2010 have been fully reviewed and audited. The period of January 2011 to June 2011 (in conjunction with the July 2011 to December 2011 period) will be finally settled around January 2013 when cost reports for calendar year 2011 have been fully reviewed and audited. For facilities with state fiscal year cost reports, there will be a single final settlement for state fiscal year 2010-11, around January 2013 when the cost reports for SFY 2011 have been fully reviewed and audited.
- b. Medicaid costs (DD vs. Non-DD) for each facility for the respective period are allocated from all-resident costs from the applicable audited cost report using the method described in Step 2a above.

- c. Medicaid revenues (DD vs. Non-DD) for each facility are obtained retrospectively from MMIS claim records. These revenues include daily rate payments and other non-rate payments, including supplemental payments and appeals payments, accrued throughout the respective period.
- d. For each period, for each facility and for DD vs. Non-DD, the Medicaid deficit is computed as the Medicaid cost (from Step 6b) minus the Medicaid revenue (from Step 6c). Negative deficits are set to zero. Deficits are summed separately for DD and Non-DD.
- e. For each period and for DD vs. Non-DD, the room to the UL is computed as the UL minus the sum of facility Medicaid revenue.
- f. For each period and for DD vs. Non-DD, the amount subject to federal matching is the lesser of the total deficits and the room to the UL.

### 3.780 Calculation of Medicare Upper Limit

The upper limit is applied in aggregate to each of six categories of nursing facilities (NFs) and intermediate care facilities for the mentally retarded (ICFs/MR):

- NFs owned or operated by the State
- Non-State government-owned NFs
- Privately-owned NFs
- ICFs/MR owned or operated by the State
- Non-State government-owned ICFs/MR
- Privately-owned ICFs/MR

Medicaid payments to any category may not exceed a reasonable estimate of the amount that would be paid for the services furnished by the facilities under Medicare payment principles. This general rule was applied as follows to each category.

- NFs: Medicare pays for skilled nursing facility care under a prospective payment system (SNF PPS) with daily rates published in the Federal Register at the beginning of each Federal fiscal year. These rates vary by facility location, by resident resource utilization group (RUG) classification and cover a specified set of covered Medicare services. The estimated amounts Medicare would pay for Medicaid services within each of the three NF categories are the aggregate payments that would be applicable to Medicaid residents according to their RUG classification under the SNF PPS.
- Since the SNF PPS system does not apply to ICFs/MR and the RUG classification system is not applied to ICF/MR residents, we use aggregate allowable costs for the Medicare Upper Limit for ICFs/MR.

Note also that the calculations of SFY 2011 Medicaid payments and upper limit values are based upon information that is available at the time the State Plan is filed with CMS. That is, the calculations are prospective in nature and actual Medicaid payments may vary from estimates due to differences in actual 2009 cost report data (used to set actual SFY10 rates) and expected 2009 cost report data (projected from 2008 cost reports and used to estimate SFY10 Medicaid rates) and differences in actual SFY 2011 Medicaid patient days and expected patient days, among other items.

### 3.790 Purchased Relocation Services

Payment for relocation services may be paid as a lump sum, in addition to the daily payment rate, if all of the requirements listed below are met.

- The relocation plan(s) must be ordered by the Department.
- The Department must approve the contractor performing the services.
- Only services such as assessment of the resident for alternate placements, preparing contracts for community-based services and developing the community-based care provided by and paid to an outside contractor are allowable. All staff costs are allowable in the Methods and are not eligible for the lump sum payment.
- The amount allowed must meet all Departmental contracting limits.

The Department will pay the Medicaid portion of the allowed Purchased Relocation Services. The percentage of residents that were Medicaid during the month prior to the relocation order will be used as the Medicaid portion. The Department may, at their sole discretion, pay 100% of the allowed Purchased Relocation Services if the request is made prior to contract signature and it is shown to be in the Departments best interest.

Example: The Nursing Home receives a relocation order from the Department on July 15. They hire Apex Relocation Services to relocate all 100 residents in the next 60 days for a cost of \$15,000. The Department approves the contract with Apex and the contract amount of \$15,000. During June, 75 of the 100 residents were paid through Medicaid. Therefore, \$11,250 ( $\$15,000 * 75\%$ ) will be paid to The Nursing Home as a lump sum.

If this section does not apply, the relocation services will be included in the cost report and paid accordingly.

### 3.800 ANCILLARY BILLABLE ITEMS

#### 3.801 Medical Transportation

Medical transportation may be separately billed by a nursing home provider as an ancillary. Billings may not exceed \$10 per day for a resident when a ride is provided plus \$1.00 per mile. The Department shall retain its authority under s. 49.45(10), Wis. Stats., to modify this paragraph.

#### 3.802 Oxygen

A nursing home may bill for oxygen at a daily rate as described in the Medicaid Update series. The nursing home must use the claim form approved by the Department for oxygen billing. The nursing home will be subject to maximum fees for these services. Prior authorization is required for more than 30 days' rental of an oxygen concentrator for a resident. Ancillaries mentioned in this section cannot be paid as part of the rate but can be billed by the facilities.

### 3.810 Add-Ons for Separately Billable Items

#### 3.811 Ancillary Add-Ons

A per patient day add-on to the daily rate may be allowed for the cost incurred by the facility for specifically identified covered services and materials which could be billed separately to the Medicaid Program by an independent provider of service. These services and materials must be available to all Medicaid recipients of the facility. If some portion of the services and materials must be supplied by an outside provider, the facility is responsible for payment to the outside provider.

The maximum amount allowed a facility for an add-on shall be the estimated maximum reimbursement available to independent providers for such services and materials when billing the Medicaid Program separately. The Department may exclude all costs in excess of this maximum. Such costs shall be from the reporting period(s) specified by the Department. If an add-on is approved, then neither the facility nor independent provider or providers of service may bill or charge the Medicaid Program separately for the material or services which are covered by the add-on. If a special need arises, i.e., something not covered by the add-on for any resident, the facility must receive approval from the Department in advance, in order for an independent provider to be reimbursed for the service or material.

Ancillaries mentioned in this section cannot be paid as part of the rate but can be billed by the facilities.

NOTE: Each facility with an ancillary must demonstrate that the add-on to the daily rate is equal to or less costly than if the service was reimbursed to an independent provider through separate billings. If a facility requests a new ancillary add-on, the facility must demonstrate to the Department that the add-on meets the requirement of this section before the add-on is approved. The method of reporting the estimated expenditure shall be specified by the Department.

3.812 Adjustment for Changes in Practice

It is possible that a facility may wish to begin or resume billing some services or materials separately, after having had ancillary add-ons previously incorporated into its daily rate. If that occurs, the Department may make a reasonable and appropriate off-setting reduction to the facility's previous or current payment rate to exclude an ancillary add-on for the service. THE FACILITY SHALL NOTIFY THE DEPARTMENT OF THE CHANGE 30 DAYS PRIOR TO THE PROPOSED EFFECTIVE DATE.

## 3.900 REIMBURSEMENT OF STATE-And TRIBAL-OWNED OR OPERATED FACILITIES

## 3.910 General

The state and tribal-owned or operated nursing facilities and ICF-MRs serve a unique population of residents in Wisconsin. Determination of payments will be guided by the provisions below and by the appropriate sections of state statute.

## 3.920 State and Tribal-owned or operated Nursing Facilities

The payment rate for State and Tribal-owned nursing facilities will be the Medicare PPS payment effective during the reimbursement period, based on the Medicaid case mix of the facility.

3.9230 State and Tribal-owned or operated ICF-MRs

The payment rate for state and tribal-owned or operated ICF-MRs will be based on the actual allowable cost during the reimbursement period.

3.9231 Direct Care, Support Services and Property Tax

The maximums and limitations in Sections 3.100 through Section 3.400 shall not be applied in determining payments to state- and tribal operated facilities. The amount of the final payment shall be based upon the actual and allowable costs in the cost reporting period plus the Medicaid Access Incentive in Section 3.654. Interim rates and cost reconciliation procedures are described in Sections 3.960 and 3.980.

3.9232 Capital Costs

Actual and allowable capital expenses for the cost reporting period shall be used to calculate the final property allowance. The property allowance shall be subject to reconciliation under Section 3.980.

## 3.930 Ancillary Add-Ons

Actual and allowable ancillary expenses as described under Section 3.800 for the cost reporting period shall be used to calculate the final ancillary add-on costs. Interim add-ons will be set as described in Section 3.960. Underpayments or overpayments for ancillary add-on costs shall be included in the reconciliation described in Section 3.980. The maximums and limitations in Section 3.610 shall not be applied in determining payments to these facilities.

## 3.950 Reporting Limitations

The facilities shall be subject to all cost reporting requirements. The costs of teaching and vocational counseling services rendered residents under age 22 as part of an active treatment plan are only allowable in facilities licensed as ICF-MRs. The facilities will maintain adequate records so that audits of costs may be conducted to determine payable costs.

## 3.960 Interim Payment Rates

Interim payment rates may be established and will be subject to the cost reconciliation under Section 3.980.



3.970 Reimbursement Limitation

Total reimbursement for the payment rate year for state-owned facilities for patient care shall not exceed the Medicare upper limit.

3.980 Cost Reconciliation

A cost reconciliation will be conducted at the end of each state and tribal-owned or operated Intermediate Care Facility for the Mentally Retarded (ICF-MR) facility's fiscal year. If payment at the interim rates does not exceed the Medicare upper limit, then the facility will be reimbursed the difference. If the payments at the interim rates are above the Medicare upper limit, then the difference will be recovered. However, in no case shall the total Medicaid payment exceed the limitations described in Section 3.970.

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SECTION 4.000 SPECIAL PAYMENT RATE ADJUSTMENTS AND RECALCULATIONS

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## 4.100 RETROACTIVE RATE ADJUSTMENTS

## 4.110 Retroactivity

The Department has the authority to retroactively adjust the daily rate in such circumstances as audit adjustments, errors in reporting, errors in calculations, implementation of administrative formula provisions, and implementation of rules enacted under s. 49.45(10), Wis. Stats.

4.115 Administrative Reviews and Appeals

Sections 4.110 through 4.150 do not apply to administrative reviews under Section 1.800 or to appeals under Section 1.400 or Section 1.700. The time limits within which administrative reviews or appeals must be filed are determined under the relevant section, rule, and guidelines.

## 4.120 Material Adjustments

Only audit adjustments and/or corrections of errors which have a combined net material impact on rates and payments for services will be incorporated into the rates. "Material" is defined as the combined net increase or decrease being equal to or greater than an average change of \$.050 per patient day. The average change shall be calculated on a weighted average of the change in each payment rate using the patient days from the calculation of the average base rate (See Section 3.710). The materiality test will be applied separately each time payment rates are recalculated for the correction of errors or audit adjustments with the newly-adjusted rates being compared to the rates being corrected or adjusted.

## 4.130 Within 150 Days

A provider must deliver written notice of errors to the Department within 150 days of the date of the first rate approval letter in order for any corrected rates to take effect on the original effective date of the rates in error. A postmark date shall be considered delivery date. The provider will be limited to only one such retroactive adjustment per rate effective period in order to correct errors in reported data. Departmental corrections to the rate calculation mechanics of the Department shall not be limited to one such retroactive adjustment. Notice or approval of a corrected rate does not initiate a new 150-day period.

If errors are found by the Department, increased corrected rates will be effective on the first of the month following the month in which the error was found and decreased corrected rates will be effective on the original effective date of the rates being corrected. If such errors are found coincident to a notice from the provider of some other errors, then corrections for the findings of the Department shall be incorporated with and allowed to be retroactively effective in conjunction with the corrections resulting from the notice from the provider.

## 4.140 After 150 Days

If the provider delivers written notice of errors to the Department more than 150 days after the date of the first rate approval letter, corrected increased rates will be effective the first of the month following the month in which the notice was delivered to the Department. Corrected decreased rates from such notice shall be effective on the original effective date of the corrected rates. A postmark date shall be considered delivery date.

If errors are found by the Department, corrected increased rates will be effective the first of the month following the month in which found by the Department. Corrected decreased rates shall be effective on the original effective date of the rates being corrected. If such errors are found coincident to a notice from the provider of some other errors, then corrections for the findings of the Department shall be incorporated with and be effective in conjunction with the corrections resulting from the notice from the provider.

## 4.150 Audits

Any findings of the Department in the course of an audit shall be considered findings coincident to any written notice of errors delivered by the provider to the Department in the course of the audit. Such corrections submitted by the provider shall be taken into consideration in conjunction with and incorporated with any findings of the Department when determining audit adjusted payment rates. An audit shall be considered completed on the date of the approval letter of the audit adjusted payment rates. This completion date initiates the 150-day period described in Section 4.130.

## 4.200 CHANGE OF OWNERSHIP

## 4.210 No Rate Change for New Owner

There shall be no payment rate recalculation due to the change of ownership of a facility or operation which occurs during the payment rate year described in Section 1.130. The new provider will be paid the rate which the former owner was paid or would have been paid if no change of ownership had occurred, unless other provisions of this Section 4.000 allow adjustments to the payment rate. If the change of ownership occurred prior to the payment rate year, July 1 payment rates shall be determined based on a cost reporting period allowed under Section 1.302.

## 4.220 Prior Owner's Cost Report Required

The cost report for the period during which the facility was operated by the previous owner is still required and must be submitted to the Department unless the Department determines the cost report is not needed. THE NEW OWNER SHOULD ASSURE THE PRIOR OWNER'S COST REPORT IS SUBMITTED. The cost report is presumed to be needed in order for the Department to obtain sufficient data for a full twelve month base cost reporting period allowed under Section 1.302. In those rare instances where it may be impossible to obtain the prior owner's cost report, the Department may determine it is not needed if the cost reporting period for the new owner allowable under Section 1.302 covers a period of at least six months. If the prior owner's cost report is needed, but not submitted, the new provider's rates for the payment rate year specified in Section 1.130 will default to the facility's June 30th rate of the prior payment rate year, exclusive of any amounts for ancillary add-ons and special allowances for local government operated facilities. The Department may reduce those rates by no more than 25.0% if deemed appropriate.

## 4.230 Property Tax

The property tax allowance shall not be adjusted to recognize a change in tax status upon a change of ownership.

## 4.300 PAYMENT RATES FOR NEW FACILITIES

4.301 General

Payment rates for a new facility will be established under the rate calculation provisions of Section 3.000. The rate computation will consist of two phases: (1) retrospective rates for the start-up period, and (2) post start-up period adjusted rates. The Department will establish interim rates until rates can be finalized under this section. New facilities are defined in Section 1.305. The Department may deny approval of any rates if any required Chapter 150 approval was not obtained. The Chapter 150 rate maximum per Section 1.600 shall apply, if applicable, to the new facility. Allowable costs will be deflated and inflated as appropriate with the indices in Section 5.300 and the provisions of the current Methods applied. The property allowance shall be calculated under the provisions of Section 3.500.

The provisions of Sections 4.300 through 4.360 shall not apply to the full or partial conversion of an NF to ICF-MR certification.

## 4.310 Start-Up Period

The start-up period shall be the twelve-month period beginning on the first of the month following the month in which the facility was licensed. A facility certified for the Medicaid Program after this twelve-month period shall be considered to have completed its start-up period.

**4.320 Payment Rates During the Start-Up Period**

Payment rates for the start-up period shall be retrospectively established based on one or more cost reports for the start-up period. The cost reporting period shall: (1) begin on, or within the five calendar months after, the date of certification for Medicaid, and (2) end on, or within the five calendar months after, the end date of the start-up period. The payment rates shall not be effective earlier than the certification date and shall lapse not later than at the end of the start-up period.

The minimum patient days for the property tax allowance (Section 3.400), and the property allowance (Section 3.500) shall be the greater of patient days at 50.0% occupancy of average licensed beds or patient days during the cost reporting period.

**4.330 Payment Rates After the Start-Up Period**

After completion of the start-up period, rates for a new facility shall be reestablished based on at least a six-month cost report which will begin after the end of the start-up period or after the end of the cost reporting periods used under Section 4.320.

**4.332 Modified Cost Report Period**

The Department may modify the above start-up period and cost reporting requirements for special situations or to accommodate the fiscal year of a provider to permit more efficient or reliable cost reporting. Whenever possible, fuel and utility expense should cover a twelve-month period pursuant to Section 3.212.

**4.333 Base Rates**

The base rates for a newly-licensed facility are described in Section 3.722, item 4.

**4.335 July 1 Payment Rates**

A base cost reporting period shall be designated by the Department for establishing a new facility's payment rates for July 1 of the reimbursement period described in Section 1.314. If the start-up period includes the July 1 date, then the July payment rates shall be established under the retrospective provisions for the start-up period. If the cost reporting fiscal year specified in Section 1.302 begins before or during the start-up period, then the Department may designate a more current base cost reporting period for July rates.

**4.350 Inflationary Adjustment of Expenses**

Cost data from any cost reporting period described above will be inflated or deflated to the reimbursement period described in Section 1.314.

**4.360 Property Tax Allowance**

The property tax allowance shall be based on the provisions of Section 3.400. Nevertheless, the provider may request the property tax allowance for a new facility to be adjusted if the expense in the previous tax allowance had been based on an assessment date prior to the month of licensure. The adjustment shall be effective on January 1 of the year in which payment of the tax or municipal service fees are due but not earlier than the first of the month in which the request is received by the Department. The adjustment shall only consider current expenses, without any inflationary adjustment, and patient days from the cost report period that was used for the dietary and environmental services allowance in the January 1 payment rate.

**4.400 PAYMENT RATES FOR SIGNIFICANT INCREASES IN LICENSED BEDS****4.401 General**

The Department may require or a provider may request the payment rate to be reestablished under the provisions of Section 3.000 when a provider significantly increases its unrestricted use licensed beds. The rate computations will consist of two phases: (1) retrospective rates for the start-up period, and (2) post start-up period adjusted rates.

The Department may establish interim rates until rates can be finalized under this section. A significant increase in licensed beds is defined in Section 1.304. The Department may deny approving any adjusted rates if any required Chapter 150 approval was not obtained. The Chapter 150 rate maximum per Section 1.600 shall apply, if applicable, to the expanded facility. The property allowance shall be recalculated under the provisions of Section 3.500.

The provisions of Sections 4.400 through 4.460 shall not apply to the full or partial conversion of an NF to ICF-MR certification.

#### 4.410 Start-Up Period

The start-up period shall be the twelve-month period beginning on the first of the month following the month in which the new beds were licensed.

#### 4.420 Payment Rates During the Start-Up Period

Application of this section is optional. Payment rates for the start-up period may be retrospectively established based on one or more cost reports for the start-up period for any or all applicable payment allowances. The cost reporting period shall: (1) begin on, or within the five calendar months after, the beginning date of the start-up period, and (2) end on, or within the five calendar months after, the end date of the start-up period. The adjusted payment rates shall be effective as of the date of amended licensure.

#### 4.430 Payment Rates After the Start-Up Period

~~After completion of the start-up period, rates for a significantly expanded provider may be reestablished based on at least a six-month cost report which will begin after the end of the start-up period or after the end of the cost reporting period used in Section 4.420.~~

#### 4.432 Modified Cost Report Period

The Department may modify the above cost reporting requirements for special situations or to accommodate the fiscal year of a provider to permit more efficient or reliable cost reporting. Whenever possible, fuel and utility expense should cover a twelve-month period pursuant to Section 3.273.

#### 4.433 Base Rates

The base rates for a significantly expanded facility are described in Section 3.722, item 3.

#### 4.435 July 1 Payment Rates

A base cost reporting period shall be designated by the Department for establishing an expanded facility's payment rates for July 1 of the reimbursement period described in Section 1.314. If the start-up period includes the July 1 date, July payment rates may be established under the retrospective provisions for the start-up period. If the cost report for the fiscal year specified in Section 1.302 begins before or during the start-up period, the Department may designate a more current base cost reporting period for July 1 rates.

#### 4.460 Property Tax Allowance

The property tax allowance shall be based on the provisions of Section 3.400. Nevertheless, the provider may request the property tax allowance for an expanded facility to be adjusted if the expense in the previous tax allowance had been based on an assessment date prior to the month of licensure. The adjustment shall be effective on January 1 of the year in which payment of the tax or municipal service fees are due but not earlier than the first of the month in which the request is received by the Department. The adjustment shall only consider current expenses, without any inflationary adjustment, and patient days from the cost report period that was used for the dietary and environmental services allowance in the January 1 payment rate.

#### 4.500 PAYMENT RATES FOR SIGNIFICANT DECREASES IN LICENSED BEDS

#### 4.501 General

A provider may plan to significantly decrease its number of unrestricted use licensed beds. The Department may require or the provider may request payment rates to be reestablished. If the provider makes the request, the provider must notify the Department in writing prior to the effective date of the reestablished rates and must relinquish the future use of a significant number of licensed beds. Any future use of the relinquished beds must be approved, if required, under Chapter 150, Wis. Stats. The Department may deny rate adjustments under this section if it determines the provider's decrease is not desirable or appropriate.

If the reduction involves an extended and major phase-down, the provider may elect to have rates established under the provisions of Section 4.560 below. If Section 4.560 is not applied, the rate computation will consist of two phases: (1) retrospective rates for the phase-down period, and (2) post phase-down adjusted rates. A significant decrease is defined in Section 1.304. The property allowance shall be recalculated, subject to the targets, maximums and ratios described in Section 3.500.

The provisions of Sections 4.500 through 4.560 shall not apply to the full or partial conversion of an NF to ICF-MR certification.

#### 4.501(a) Sale of Beds

A rate adjustment will be made under this section only when a provider has surrendered the right to license these beds for reallocation through the Resource Allocation Program (RAP). Thus, where a provider has sold or transferred his right to license beds, without going through the RAP process, the phase-down and facility closing provisions will not be used to adjust Medicaid rates for the facility that is reducing licensed bed capacity.

The costs of acquiring the right to license beds from another provider are non-reimbursable costs.

#### 4.510 Phase-Down Period

The phase-down period is that time period during which the resident population may be reduced and during which licensed beds are being reduced to the objective bed capacity. The provider shall submit a written plan for the phase-down acceptable to the Department. The plan must specify the objective licensed bed capacity, the expected date by which any phase-down of the resident population is to begin, the amount of the phase-down, and the expected date by which the license will be amended to the objective capacity. The Department shall establish the beginning and ending dates of the phase-down period which may be modified as needed during the phase-down.

#### 4.520 Payment Rates During the Phase-Down Period

Application of this section is optional. Payment rates for the phase-down period shall be retrospectively established under Section 3.000 based on one or more cost reports. No retrospective adjustment shall be available if the phase-down period is less than six months. The cost reporting period(s) shall: (1) begin on, or within the five calendar months before or the five calendar months after, the starting date of the phase-down period, and (2) end on, or within the five calendar months after, the effective date of the amended license at the objective capacity. The retrospective payment rates shall not be effective earlier than the beginning date of the cost reporting period and shall lapse at the end of the reporting period.

#### 4.530 Payment Rates After the Phase-Down Period

After a provider's license is amended to the objective licensed bed capacity, payment rates may be reestablished based on at least a six-month cost report acceptable to the Department which will begin after the end of the phase-down period or after the end of the cost reporting period used under Section 4.520. Section 4.530 may be applied to the significantly decreased provider which does not receive a retrospective adjustment under Section 4.520.

#### 4.532 Modified Cost Report Period

The Department may modify the above cost reporting requirements for special situations or to accommodate the fiscal year of a provider to permit more efficient or reliable cost reporting. Whenever possible, fuel and utility expense should cover a twelve-month period pursuant to Section 3.273.

#### 4.535 July 1 Payment Rates

A base cost reporting period shall be designated by the Department for establishing the decreased facility's payment rates for July 1 of the reimbursement period described in Section 1.314. If the phase-down period includes the July 1 date, then the July 1 payment rates may be established under the retrospective provisions for the phase-down period. If the cost report for the fiscal year specified in Section 1.302 begins before or during the phase-down period, then the Department may designate a more current base cost reporting period for July 1 rates.

#### 4.550 Inflationary Adjustment of Expenses

Cost data from any cost reporting periods described above will be inflated or deflated to the reimbursement period described in Section 1.314.

#### 4.560 Major Phase-Down

A major phase-down is: (1) a significant reduction in unrestricted use licensed beds, and (2) a reduction of resident population by 15.0% or more. The determination of the extent of the reduction of resident population shall be based on the average daily resident census, including each bed hold day as one full day, during the cost reporting period which would have been used for establishing payment rates in the first month of the phase-down period if no phase-down rate adjustment had been pursued. Payment rates for such a provider shall be negotiated between the Department and the provider. Rates for some or all related facilities under common control of a parent entity may be affected. The provisions of Section 3.000 need not be applied for determining such rates.

#### 4.580 Facility Closings

A provider may choose to phase out its nursing home operation. In such cases, the provider may request, or the Department may require, an adjustment to payment rates for the period of the phase-out. The Department may deny rate adjustments under this section if it determines the provider's phase-out is not desirable or appropriate. Payment rates for such a provider shall be negotiated between the Department and the provider. The provisions of Section 3.000 need not be applied for determining such rates.

### 4.600 CHANGE IN FACILITY CERTIFICATION OR LICENSURE

#### 4.601 General

If a provider changes its certification, including certification in whole or in part as an ICF-MR or licensure level, the Department may require, or the facility may request, payment rates to be reestablished under Section 3.000. Only the direct care allowance under Section 3.100 and the final rates under Section 3.700 will be recalculated, based on a cost reporting period for patient days and for direct care wages, purchased services and supply expenses. In lieu of reporting new supply expenses, previously allowed supply expenses may be used in the recalculation if acceptable to the Department. The rate computations will consist of two phases: (1) retrospective rates for the change-over period, and (2) post change-over period adjusted rates. The Department may establish interim rates until rates are finalized. The Department may deny reestablishing payment rates if any required Chapter 150 approval was not received. The Chapter 150 rate maximum, per Section 1.600, shall apply, if applicable, to the facility.

#### 4.610 Change-Over Period

The change-over period shall be at least a six-month period but no more than a twelve-month period beginning on the first of the month following the month in which the change was effective.

**4.620 Payment Rates During Change-Over Period**

Application of this section is optional, and if it is not applied, then Section 4.610 will apply. Payment rates for the change-over period may be retrospectively established based on one or more cost reports for the change-over period. The cost reporting period shall: (1) begin on, or within the five calendar months after, the beginning date of the change-over period, and (2) end on, or within the five calendar months after, the end date of the change-over period. The adjusted payment rates shall be effective as of the effective date of the applicable change.

**4.630 Payment Rates After the Change-Over Period**

After completion of the change-over period, rates for a changed provider may be reestablished based on at least a six-month cost report for patient days and for direct care wages, purchased services and supply expenses. Such cost reporting period shall begin after the end of the change-over period or after the end of the optional cost reporting period used under Section 4.620.

**4.632 Modified Cost Report Period**

The Department may modify the above cost reporting requirements for special situations or to accommodate the fiscal year end, reimbursement period, or other cost reports required in different sections of these Methods to permit more efficient or reliable cost reporting.

**4.635 July 1 Payment Rates**

A base cost reporting period shall be designated by the Department for establishing a changed facility's payment rates for July 1 of the reimbursement period described in Section 1.314. If the change-over period includes the July 1 date, then payment rates for July 1 through the end of the change-over period may be established under the retrospective provisions for change-over period. If the cost report for the fiscal year specified in Section 1.302 begins before or during the change-over period, then the Department may designate a more current base cost reporting period for July 1 rates.

**4.650 Inflationary Adjustment of Expenses**

Cost data from any cost reporting periods described above will be inflated or deflated to the reimbursement period described in Section 1.314.

**4.690 Special Care Payments/Non Rate Payments****4.691 Ventilator Dependent and Extensive Care Patients**

Ventilator dependent patients who can be transferred from a hospital to a nursing home, may be able to receive a comparable level of service at a lower cost in a nursing home. Upon prior approval of the Department, payment of \$475 per day, in lieu of the facility's daily rate, shall be paid for such an individual resident for a period determined by the Department if it has been demonstrated to the satisfaction of the Department that the facility can provide care in accordance with the specific patient's needs. This payment does not apply to patients receiving either Continuous Positive Airway or Bi-level Positive Airway pressure ventilator care. Any such payment or recoupment of same is contingent on care being needed and provided. Payment for related extensive care patients prior authorized for care at the \$150 rate before July 1, 1989 will continue to receive this rate, with appropriate continued prior authorization for the payment rate year.

**4.692 Facilities for the Treatment of Head Injuries**

Facilities providing specialized treatment for head injuries may receive a negotiated rate, in lieu of the facility's daily rate, for each resident participating in the head injury program. Allowable cost principles and formula maximums may be applied to rate calculations. If average head injury occupancy drops below 50.0% for the reimbursement period, allowable costs will be proportionately reduced to reflect costs associated with unoccupied head injury unit beds. Rates may be updated periodically to account for changes in facility costs. The treatment program must be approved by the Department based on established criteria for admission, continuing stay, discharge and other program requirements as determined by the Department. Treatment and rates must be appropriate and receive prior approval of the Department.



Persons interested in a rate for treatment of head injured persons should contact:

Fredi-Ellen Bove  
Deputy Division Administrator  
Division of Long Term Care  
P.O. Box 7851  
1 West Wilson Street  
Madison, WI 53703

#### 4.694 Residents with AIDS

For requests received prior to October 1, 1993, subject to prior authorization from the Department, a provider accepting a resident diagnosed with AIDS or ARC may receive a payment of \$150 per day in lieu of the facility's daily rate. A facility may claim bed hold for the empty bed in a semi-private room occupied by an AIDS patient, even if the facility does not meet the occupancy requirements for bed hold described in Section 1.500.

For requests submitted or renewed on or after October 1, 1993, subject to prior authorization from the Department, a provider accepting a resident diagnosed with AIDS may receive a payment of \$150 per day in lieu of the facility's daily room rate. Subject to prior authorization by the Department, an additional payment equal to 85% of the facility's in-house non-DD rate may be provided for the empty bed in a semi-private room if the AIDS resident's clinical condition requires isolation and a private room is not available.

#### 4.695 Exceptional Supply Needs

In addition to the rates described in Section 4.691, payment for exceptional supply needs for ventilator dependent patients and patients receiving similar care may be paid, if prior authorization is received by the Department.

#### 4.696 Isolation Rate

Subject to prior authorization from the Department, and except for AIDS residents under Section 4.694, a facility accepting a resident with a communicable disease requiring isolation pursuant to HFS 132.51(2)(b), Wis. Adm. Code, may receive an additional payment of the difference between the nursing home's private pay rate for a semi-private room and the private room rate up to \$35 per day in addition to the authorized rate.

#### 4.697 Property Appraisals

The nursing facility shall submit payment for property appraisal to the contractor under Section 3.531 upon receipt of appraisal invoice from said contractor after the Department has approved the appraisal. The nursing facility provider shall receive payment authorized by the Department upon verification of appraisal cost payment from the contractor.

#### 4.700 OTHER SPECIAL ADJUSTMENTS

##### 4.710 Special Property Tax Adjustment

The property tax allowance per Section 3.400 may be adjusted when licensed bed areas are added or replaced or when service areas are added or replaced through construction, conversion, or renovation. This adjustment is available for both significant and non-significant bed increases. The provider may request this adjustment to the property tax allowance if the expense in the previous tax allowance had been based on an assessment date prior to the month of completion of the construction, conversion, or renovation. The adjustment shall be effective on January 1 of the year in which payment of the tax or municipal service fees are due but not earlier than the first of the month in which the request is delivered to the Department. The adjustment shall consider only current expenses, without any inflationary adjustment, and patient days from the cost report period that was used for the dietary and environmental services allowance in the January 1 payment rate.

#### 4.720 Special Calculation of the All resident case Mix Index (CMI)

Many of the payment provisions of Section 4.000, Special Payment Rate Adjustments and Recalculations, require and updated cost report and/or a rate recalculation during a transition period and a rate recalculation upon completion of the transition activity. For facilities that qualify for these alternate calculations the case mix indices from the reporting periods in Sections 5.421 and 5.422 do not provide a representative sample for the special payment calculation. Facilities with a special payment alternate cost report periods will use the table below to calculate the necessary all resident CMI. The Division will determine the actual cost reporting period(s) to be used.

Cost report period includes months of:	Picture Date	Data available "as of" Date
Apr 30, May 31, Jun 30, 2008	June 30, 2008	May 31, 2010
Jul 31, Aug 30, Sep 30, 2008	September 30, 2008	May 31, 2010
Oct 31, Nov 30, Dec 31, 2008	December 31, 2008	May 31, 2010
Jan31, Feb 28, Mar 31, 2009	March 31, 2009	May 31, 2010
Apr 30, May 31, Jun 30, 2009	June 30, 2009	May 31, 2010
Jul 31, Aug 30, Sep 30, 2009	September 30, 2009	May 31, 2010
Oct 31, Nov 30, Dec 31, 2009	December 31, 2009	May 31, 2010
Jan31, Feb 29, Mar 31, 2010	March 31, 2010	August 31, 2010
Apr 30, May 31, Jun 30, 2010	June 30, 2010	November 30, 2010
Jul 31, Aug 30, Sep 30, 2010	September 30, 2010	February 28, 2011
Oct 31, Nov 30, Dec 31, 2010	December 31, 2010	May 31, 2011
Jan31, Feb 28, Mar 31, 2011	March 31, 2011	August 31, 2011
Apr 30, May 31, Jun 30, 2011	June 30, 2011	November 30, 2011

#### 4.720 Special calculation of the Medicaid case mix index (CMI)

Many of the payment provisions of Section 4.000 special payment rate adjustments and recalculations, require and updated cost report and/or a rate recalculation during a transition period and a rate recalculation upon completion of the transition activity. For facilities that qualify for these alternate calculations the Medicaid CMI will be determined from the first picture date (see Section 5.422) subsequent to the significant licensure change unless the DLTC determines a more representative time period.

#### 4.800 PAYMENT RATE ADJUSTMENT FOR RENOVATION PERIOD

##### 4.801 General

The payment rates may be retrospectively adjusted when a provider temporarily takes a significant number of licensed bed days out-of-use for the purpose of capital renovation of a portion of the facility. Significant is the lesser of 4500 licensed bed days or 25.0% of the annualized licensed bed days of the facility. The adjusted rates shall be effective only for the period of the renovation but not earlier than the first of the month following the month in which the written request for the renovation rate adjustment is delivered to the Department's Division of Health Care Financing. The period of renovation and the number of beds out-of-use must be acceptable to the Department. The period of renovation must be reasonable and will be subject to approval by the Nursing Home Section Chief or delegate upon recommendation from the provider's Medicaid auditor.

##### 4.810 Calculation

The allowances listed below will be retrospectively adjusted for the reimbursement period. The adjustment will not consider current expenses, only current patient days for the renovation period. The allowances to be adjusted are the maintenance and security components of the dietary and environmental services allowance (Section 3.200), the administrative expense component of the administrative and general services allowance (Section 3.250), the fuel and utility allowance (Section 3.270), the property tax allowance (Section 3.400), and the property allowance (Section 3.500). See Section 3.722, item 4, regarding base rates.

##### 4.850 Payment for Services Provided During Temporary Evacuation

4.851 General

If a facility is evacuated due to a natural or man-made disaster, pursuant to a declaration by the Governor or approval by the Department Secretary of a state of emergency, the following provisions will apply. The nursing home will be responsible for the services provided during the emergency. The Department shall provide retrospective payment for extraordinary expenses that occurred on or after the first day of the base cost reporting period and associated with the temporary evacuation. Extraordinary expenses include the Medicaid share of payments for direct expenses or purchased services for temporary accommodations and emergency repairs to the nursing home, including costs associated with the evacuated residents incurred by other service providers in providing care, treatment, housing and housing-related services for the evacuated residents. Payment for extraordinary expenses is not subject to the formula maximums under Sections 3.100 through 3.700 but is net of insurance and third party payments.

4.852 Payments

The Department will provide prospective payment during the evacuation period and retrospective payment for extraordinary expenses after the evacuation period.

4.8521 Prospective Payment

The payment rates in effect at the time of the disaster will be paid to the evacuated facility for the care of the relocated residents. The Department may establish an interim payment for extraordinary expenses, subject to reconciliation with a retrospective settlement.

4.8522 Retrospective Payment

The Department shall perform a retrospective cost and revenue settlement subsequent to the evacuation period for extraordinary expenses. Payment for extraordinary expenses is contingent upon the facility pursuing all possible sources of revenue, including third party insurance for resident services, property insurance, business interruption insurance and litigation for damages from responsible parties. Payment may be recouped in part or in full if the facility does not make a good faith effort to pursue all possible sources of revenue for extraordinary expenses or if the facility successfully recovers from these sources.

4.853 Revenues

All revenue received from non-Medicaid sources for extraordinary expenses will be used to reduce reported expenses in cost reports during the period of the emergency. Expenses incurred during the emergency will not be allowable for subsequent prospective rate setting activities.

4.854 Short Term Cost Report

The facility shall submit a short term cost report for the period of the evacuation as determined by the Department. The cost report shall include costs associated with the evacuated residents including costs incurred by other service providers as described in Section 4.851.

4.855 Patient Days for Rate Calculations after the Evacuation Period

Patient days for the time period during the evacuation will be deducted from the cost report period. Patient days will then be annualized to obtain the adjusted patient day ratio.

4.856 Bed hold

For bed hold, the criteria in Section 1.500 apply for the three month period following the evacuation except that for the occupancy criteria, the greater of the average patient day occupancy for the three month period prior to the evacuation or the actual for any of the three months following the evacuation period will be used in the bed hold occupancy test.

4.857 Procedure

1. Normal Rate Setting. A 12 month fiscal year cost report including the evacuation time period shall be submitted by the facility. A separate short term cost report consisting of only the expenses and revenues attributable to the evacuation period shall also be submitted. The short term cost report shall then be subtracted from the 12 month cost report and the remaining costs annualized for normal rate setting purposes.
2. Rate Setting for the Evacuation Period. Expenses from the short term cost report shall have any revenues received as a result of insurance, third party liability, law suits, and related revenue sources for the evacuation offset. The portion of the difference attributable to Medicaid residents in excess of the Medicaid daily payment rates shall then result in additional Medicaid reimbursement.

4.858 Facilities Receiving Evacuees

1. Patient Days. Patient days for evacuees will not be included in patient days used for normal rate setting unless the residents are permanently admitted to the receiving facility. Occupancy determinations used for the rate calculations for the payment system will use the three months period prior to admission of these temporary residents.
2. Base Cost Report Effect. Base cost reports including the evacuation period will be adjusted for all expenses billed to the evacuated facility or facilities and/or associated with the evacuated residents.

4.900 NEW FACILITIES, REPLACEMENT FACILITIES AND SIGNIFICANT LICENSED BED INCREASES OR DECREASES ON OR AFTER JULY 1, 2010

For new facilities licensed on or after July 1, 2010, and facilities with significant licensed bed increases or decreases on or after July 1, 2010 (as defined in Sections 1.305 and 1.304 respectively), the property payment allowance will be recalculated using the cost reporting periods and procedures described in Sections 4.300, 4.400, or 4.500.

4.910 Significant Replacement Facilities on or After July 1, 2010

The property payment allowance will also be recalculated when a facility has replaced a significant number of licensed beds. ("Replacement" is defined in Section 1.306.) (A "significant" replacement is defined as the replacement of the lesser of: (1) 25% of licensed bed capacity or (2) 50 beds.) When a significant replacement has occurred, the property payment allowance will be based on at least a six-month cost reporting period which begins within five months after the first of the month following licensure of the replacement bed area. The adjusted property payment allowance will be effective as of the date of licensure. No phase-in or start-up provisions will apply to property payment allowances for facilities receiving adjustments for replacement facilities.

4.920 Total replacement Facilities:

Facilities that have applied for and received Division approval in fiscal year 2008-2009 for a higher URC maximum as a result of total replacement and meet the criteria listed below utilize Section 5.823 for the URC maximum.

1. Criteria: - Department prior approval of innovative model construction
  - New construction started after 7/1/09,
  - 85% Medicaid/Medicare utilization per Section 1.317 in the first cost report after construction,
  - 80% private rooms with private bath per the DQA license,
  - Total licensed beds of 50 or less at the facility (Section 1.307)
  - Part of a continuum of care campus on site including operations such as Independent Living, assisted Living, or Senior apartments

2. Continuation of the higher URC maximum:

- If the Medicare/Medicaid Utilization percentage drops below 85% in any cost report period, the Higher URC maximum will be discontinued in the rate year the cost report is utilized to calculate a Medicaid rate.
- Facilities that have their higher URC discontinued will receive the incentive in Section 3.655 and will not be eligible for the higher URC maximum in section 5.823 in any subsequent reimbursement period.

JUN 20 2011

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SECTION 5.000 APPENDICES RELATED TO REIMBURSEMENT

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## 5.100 SUPPLIES AND EQUIPMENT

## 5.110 General

Dietary Supplies, Incontinence Supplies, Personal Comfort Supplies, Medical Supplies and Equipment, and other similar items reasonably associated with patients' personal living needs in normal and routine nursing home operations are to be provided to Medicaid recipient patients without charge to the patient, the patient's family, or other interested persons. Costs for any such durable and non-durable items are considered to be reimbursed in the facility's daily rate and, therefore, not to be billed or paid for separately.

If a Medicaid recipient specifically requests a brand of a non-durable item:

1. which the nursing home does not routinely supply; AND
2. for which there is no equivalent or close substitute brand routinely supplied to patients by the facility, then the recipient will be expected to pay the actual cost of that item out of personal funds, AFTER being informed in advance that there will be a charge for the item. However, if the non-durable item was ordered by a physician, the recipient cannot be charged. (Reference: HFS 107.09(2)(b), Wis. Adm. Code)

The following is a partial list of items covered by Section 5.000. The Department retains its authority under s. 49.45(10), Wis. Stats., to amend, modify, or delete items from the list.

## 5.120 Dietary Supplies

Artificial sweeteners

Diet supplements (Metrecal, Ensure, Vivonex and related products)

Salt substitutes (Neocurtasal, etc.)

Sugar substitutes

(Note: The cost of dietary supplies is included in the support services allowance.)

## 5.130 Incontinence Supplies

Catheters (Foley and Condom), catheter sets, component parts, (tubing, urine collection apparatus, e.g., bags, bed bags, etc.)

Diapers - disposable and reusable (including purchased diaper service)

Underpads - disposable and reusable

## 5.140 Personal Comfort Items and Medical Supplies and Equipment

Alcohols (rubbing antiseptics and swabs)

Analgesic rubs (Ben-Gay, Infrarub, Vicks Vaporub, etc.)

Antiseptics (Betadine, iodine, mercurochrome, merthiolate and similar products)

Baby, comfort and foot powders

Body lotions, skin lubricants and moisturizers (olive oil, Nivea oil and cream, Lubath, Alpha-Keri, Keri Lotion, etc.)

Blood glucose testing supplies, including strips

Cotton tipped applicators and cotton balls

Deodorants

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-55-

JUN 20 2011

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Denture products (adhesives and cleaning products)

Disposable tissues (Kleenex, etc.)

Dressings (adhesive pads, abdominal pads, gauze pads and rolls, eye pads, sanitary pads, stockinette, Opsite and related items)

Enema administration apparatus

Gloves (latex and vinyl)

Hydrogen peroxide

Lemon or glycerin swabs

Lubricating jellies (Vaseline, KY jelly, etc.)

Oral hygiene products (dental floss, toothpaste, toothbrush, Waterpik)

Phosphate enemas

Plastic or adhesive bandages (e.g. Band-aids)

Shampoos (except specialized shampoos as Selsun and similar products)

Soaps (antiseptic and non-antiseptic)

Straws (paper and plastic)

Syringes and needles, Lancets (disposable and reusable)

Tapes, all types

Tincture of benzoin

Tongue depressors

Tracheotomy care sets and suction catheters

Tube feeding sets and components part

**NOTE:** Although these are the most common of the personal comfort items, this is not intended to be an all-inclusive list. Exceptional supply needs subject to prior authorization are based upon the Department's guidelines pursuant to Section 4.695.

## 5.150 All Non-Expendable, Reusable Materials

Abdominal binder	Lamp, heat and ultraviolet Lap boards/trays, wheelchair
Abdominal support	Mat, exercise
Adaptive dressing equipment	Mattress, air, alternating pressure, gel, foam
Adaptive eating utensils	Mattress pads
Adaptive hygiene equipment	Lower extremity splints/positioners (e.g. mulitodus)
Air cleaner	Name tags
Air splints	Patient lifts
All non-expendable, reusable materials (bedpans, thermometers, Towels, linen, ace bandages, rubber pants, etc.)	Positioning equipment for wheelchairs, chairs and beds
Alternating pressure pumps	Prone standers
Apnea monitor	Pulse oximeter
Aquaped (K pad)	Reachers
Bath bench	Restraints
Bath lifts	Roho, Jay or similar flotation cushion
Bath sling	Safety rails – hallways, bathroom areas (tub, toilet, shower)
Bed, electric	Sitz baths – portable
Bed, hospital	Sliding boards
Bed rails	Standing tables
Blood glucose monitor	Suction machine (standard)
Commodes	TENS units
Crib, hospital-type	Transfer devices
Crib with enclosed top	Traction apparatus
Cushions, all types, wheelchairs (See note)	Trapeze
Elbow protectors	Tub, rail
Elevated toilet seats	Vaporizer, room
Enuretic alarm	Volumetric pump
Exercise equipment	Walkers, canes, crutches (including quad-canes)
Exercycle (exercise bike)	Water mattress
Floor stand, trapeze	Wheelchairs, all manual
Floor stand, weights	Wheelchairs, power (See Sec 5.160)
Flotation pads	Whirlpool
Food pumps	Wrist bands and alarm systems
Foot boards (model)	
Foot protectors	
Geriatric chairs	
Gait belts	
Hand cones	
Hand splints, soft	
Hosiery, including support and thrombo-embolytic Disease stockings	
Hoyer or other hydraulic or non-hydraulic lift	
Humidifier	
IPPB (Intermittent positive pressure machine)	
IV Poles	

**NOTE: For the purposes of this section, cushions for use in wheelchairs are those available through general medical supply houses and are not those created especially for any particular resident. Positioning equipment for wheelchairs (seating system) is personalized in nature, custom-made specifically for one resident and is used only by that resident. Such equipment may be separately billable as allowed under Section 5.166 below.**



## 5.160 Durable Medical Equipment and Wheelchairs - Exceptions

5.162 General

Durable medical equipment and wheelchairs reasonably associated with a patient's personal living needs in normal and routine nursing home operations are to be provided to Medicaid recipients without charge to the patient, the patient's family, or other interested persons. The cost of all wheelchairs, including geriatric chairs but excluding motorized wheelchairs or vehicles, is included in the nursing home payment rate.

Under certain exceptions, durable medical equipment (DME) and wheelchairs may be billed separately by the supplier if prior authorized. The prior authorization request must document the need for the item according to the exception criteria described below.

5.164 Durable Medical Equipment

Exceptions to permit separate payment for DME may be allowed by the Department if the DME is personalized or custom-made for a recipient resident and is used by the resident on an individual basis for hygienic or other reasons. These items include orthoses, prostheses (including hearing aids), orthopedic or corrective shoes, or pressure relief beds.

5.166 Special Adaptive Positioning or Electric Wheelchairs

The Department may permit separate payment for a special adaptive positioning or electric wheelchair, while a recipient resides in a nursing home, if the wheelchair is prescribed by a physician and the following criteria are met:

1. The wheelchair is personalized in nature or is custom-made for a patient and is used by the resident on an individual basis for hygienic or other reasons, AND
2. The special adaptive positioning wheelchair or electric wheelchair is justified by the diagnosis and prognosis and the occupational or vocational activities of the recipient (i.e., educational, therapeutic involvement).

Exceptions for wheelchairs may be allowed for the recipient who is about to transfer from a nursing home to an alternate and more independent setting.

5.167 References

Information regarding DME and wheelchairs is contained in HFS 107.24, Wis. Adm. Code, and in the DME Provider Handbook. (For more information on prior authorization, see HFS 107.02(3), Wis. Adm. Code.)

## 5.200 OVER-THE-COUNTER DRUGS

5.210 General

Certain over-the-counter drugs are to be provided to Medicaid recipient patients without charge to the patient, the patient's family, or other interested persons. Costs for any such over-the-counter drugs are considered to be reimbursed in the facility's daily rate and, therefore, not to be billed or paid for separately.

The following is a partial list of items covered by Section 5.200. The Department retains its authority under s. 49.45(10), Wis. Stats., to amend, modify, or delete items from the list.

Aspirin	Vaginal products	Hemorrhoidal products
Ibuprofen	Digestive aids	Antibiotic Ointment
Vitamins	Saliva substitutes	Pediculicides
Non-covered cough & cold products	Acetaminophen	Decubitus treatments
Non-covered ophthalmic products	Laxatives	Capaicin Topical Products
Topical steroids	Minerals	Antidiarrheals
Antifungals	Antihistamines	

The above list does not represent the entire list of drugs covered under Section 5.200 and other non-covered over-the-counter drugs may be added to this section. Over-the-counter drugs covered under this section must be on the Division of Health Care Financing's approved OTC list or index.

### 5.300 COST REPORT INFLATION AND DEFLATION FACTORS

Inflation and deflation factors to adjust expenses from nursing home cost reports to the reimbursement period are given below. The factors listed below apply to annual nursing home cost reports ending in the following months.

#### 5.310 Direct Care

	<b>January February <u>March 2009</u></b>	<b>April May <u>June 2009</u></b>	<b>July August <u>September 2009</u></b>	<b>October November <u>December 2009</u></b>
Wages	4.6 %	3.8%	3.1 %	2.6 %
Fringe Benefits	8.8 %	7.3 %	6.0 %	4.9 %
Supplies /OTC Drugs	1.7 %	2.0 %	2.5 %	2.1 %
Purchased Services	2.9 %	2.5 %	2.3 %	2.1 %

#### 5.320 Support Service

	<b>January February <u>March 2009</u></b>	<b>April May <u>June 2009</u></b>	<b>July August <u>September 2009</u></b>	<b>October November <u>December 2009</u></b>
Composite Support Service Expenses	2.4 %	2.0 %	2.0%	1.9%

#### 5.360 Alternate Cost Report Periods

The Department may establish alternate inflation or deflation factors for cost reporting periods not listed above. The Department used the forecasting services of Global Insights, Inc. to establish the inflation and deflation factors in section 5.300. The factors posted in this section assume an annual cost report and rates effective for the common period. The Global Insight projections have a relative value index for each quarter of the historical and projection period for each inflation index. The average relative value index for each alternate reporting period is divided into the average relative value index for the common period to compute the inflation/deflation factor. This calculation is repeated for each inflation index and for reporting period from 3 to 15 months duration.

## 5.400 DIRECT CARE PAYMENT PARAMETERS

## 5.410 Labor Factors

For each labor region, the labor factor shall be a three-year, moving average of the factors from the most recent cost period and the two immediately preceding cost periods.

<u>County</u>	<u>Labor Factor</u>	<u>County</u>	<u>Labor Factor</u>
Adams	0.956	Marathon	1.037
Ashland	0.956	Marinette	0.956
Barron	0.956	Marquette	0.956
Bayfield	0.956	Milwaukee	1.076
Brown	0.969	Monroe	0.956
Buffalo	0.956	Oconto	0.969
Burnett	0.956	Oneida	0.956
Calumet	1.000	Outagamie	1.000
Chippewa	0.965	Ozaukee	1.076
Clark	0.956	Pepin	0.956
Columbia	1.090	Pierce	1.155
Crawford	0.956	Polk	0.956
Dane	1.090	Portage	0.956
Dodge	0.956	Price	0.956
Door	0.956	Racine	1.003
Douglas	1.073	Richland	0.956
Dunn	0.956	Rock	1.090
Eau Claire	0.965	Rusk	0.956
Florence	0.956	St. Croix	1.155
Fond du Lac	0.926	Sauk	1.090
Forest	0.956	Sawyer	0.956
Grant	0.956	Shawano	0.956
Green	0.956	Sheboygan	1.034
Green Lake	0.956	Taylor	0.956
Iowa	1.090	Trempealeau	0.956
Iron	0.956	Vernon	0.956
Jackson	0.956	Vilas	0.956
Jefferson	0.956	Walworth	0.956
Juneau	0.956	Washburn	0.956
Kenosha	1.040	Washington	1.076
Kewaunee	0.969	Waukesha	1.076
La Crosse	1.025	Waupaca	0.956
Lafayette	0.956	Waushara	0.956
Langlade	0.956	Winnebago	0.998
Lincoln	0.956	Wood	0.956
Manitowoc	0.956	Menominee	0.956

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-60-

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Calculation of 3-Year Moving Average for SFY11 Nursing Home Labor Factors by Region

Labor Region	Labor Factors			D	E	F = B + D + E / 3
	A	B	C			
	SFY08 Final	SFY09 Final	SFY10 Base	SFY10 Final	SFY11 Base	SFY11 Final
Rural	0.957	0.956	0.954	0.956	0.957	0.956
Minneapolis	1.142	1.150	1.165	1.152	1.164	1.155
Duluth	1.038	1.053	1.097	1.063	1.104	1.073
Eau Claire	0.978	0.983	0.953	0.971	0.941	0.965
La Crosse	1.035	1.035	1.034	1.035	1.006	1.025
Wausau	1.044	1.036	1.035	1.038	1.036	1.037
Madison	1.082	1.083	1.090	1.085	1.103	1.090
Janesville	1.082	1.083	1.090	1.085	1.103	1.090
Racine	0.993	0.990	1.000	0.994	1.026	1.003
Kenosha	1.039	1.035	1.028	1.034	1.051	1.040
Green Bay	0.984	0.981	0.975	0.980	0.945	0.969
Sheboygan	1.034	1.039	1.037	1.037	1.027	1.034
Milwaukee	1.078	1.077	1.066	1.074	1.076	1.076
Appleton	1.002	0.999	1.000	1.000	1.000	1.000
Oshkosh	1.021	1.014	1.007	1.014	0.965	0.998
Fond Du Lac	0.937	0.941	0.949	0.942	0.896	0.926



5.421 Source of the RUGs Case Mix Weights from Various Reporting Periods

Reporting Period	Picture Date	Data Available as of Date:
Jan 2008 – Mar 2008	Mar 31, 2008	May 31, 2010
Apr 2008 – Jun 2008	Jun 30, 2008	May 31, 2010
Jul 2008 – Sep 2008	Sep 30, 2008	May 31, 2010
Oct 2008 – Dec. 2008	Dec. 31, 2008	May 31, 2010
Jan 2009 – Mar 2009	Mar 31, 2009	May 31, 2010
Apr 2009 – Jun 2009	Jun 30, 2009	May 31, 2010
Jul. 2009 – Sep 2009	Sep 30, 2009	May 31, 2010
Oct. 2009 – Dec. 2009	Dec 31, 2009	May 31, 2010

5.422 Source of the Reimbursement Period Case Mix Index

Picture Date	Data Available as of Date:	Rate Effective Date
Dec 31, 2009	May 31, 2010	Jul 1, 2010
Mar 31, 2010	Aug 31, 2010	Oct 1, 2010
Jun 30, 2010	Nov 30, 2010	Jan 1, 2011
Sep 30, 2010	Feb 28, 2011	Apr 1, 2011

5.430 Direct Care Base

	Nursing Facilities	ICFsMR
The Nursing Services Base is	\$70.13	\$65.11
The Other Direct Care Supplies and Services Base is	\$11.73	\$14.05

5.450 Statewide Employee Meal Allowance

The statewide employee meal allowance is \$4.25

5.460 Behavior/Cogitative Impairment Incentive

The Base for the Behavior/Cogitative Impairment Incentive is \$0.12

5.500 SUPPORT SERVICES PAYMENT PARAMETERS

Support Services Target	
Nursing Facilities	ICFsMR
\$45.60	\$43.56

5.700 PROPERTY TAX PAYMENT PARAMETERS5.710 Real Estate Tax and Municipal Fees Inflation Rates

1. Inflation for real estate taxes = 0.7%
2. Inflation for municipal fees = 0.7%

5.800 PROPERTY PAYMENT PARAMETERS

5.810 Service Factors

T1 7.5% of equalized value (after adjustments under Sections 3.531(a) and (b))

5.820 EQUALIZED VALUE

5.821 URC maximum: \$75,900

5.823 Qualified for Section 4.920 Total replacement  
URC Maximum \$135,000 per licensed bed

5.830 Cost Share Value

- a. Cost Share Value: 20%
- b. Cost Share Value for nursing facilities with 50 or fewer beds for rate setting referenced in Sections 3.040, including any distinct part ICF=MR or distinct part IMD units in the total facility. 40%
- c. Cost Share Value for facilities that qualify for 4.920(1) Total Replacement. 100%

5.900 OTHER PAYMENT PARAMETERS

5.920 Exceptional Medicaid/Medicare Utilization Incentive

Min	Max	Incentive	Incentive	Incentive
MM%	MM%	>50 Beds	<=50 Beds	City of Milw.
95.00%	100.00%	2.70	4.20	4.60
90.00%	94.99%	2.45	3.65	4.00
85.00%	89.99%	2.20	3.10	3.40
80.00%	84.99%	1.90	2.50	2.75
75.00%	79.99%	1.70	2.00	2.20
70.00%	74.99%	1.50	1.50	1.65

Beds referred to in this table are beds for rate setting.

5.930 Private Room Incentive

Base allowance for the private room incentive = \$1.00  
Replacement allowance for the private room incentive = \$2.00

5.940 Medicaid Access Incentive

5.941 Nursing Facilities = \$9.65

5.942 ICF/MR Facilities = \$28.42

5.950 Specialized Psychiatric Rehabilitation Services  
 Specialized Psychiatric Rehabilitation Services \$9.00 per qualifying resident per day

Section 5.970 Behavioral Add-On Categories

Section E1. Indicators of Depression, anxiety, Sad Mood

Variable	Weighting Factor
E1d. Persistent Anger	3
E1h. Repetitive health complaints	3
E1i. Repetitive anxious complaints	3
E1n. Repetitive physical movements	3

Section E2. Mood Persistence

no mood indicators	0
easily altered	1
not easily altered	2

Section E4. Behavioral Symptoms

E4a. Wandering	3
E4b. Verbally abusive behavior	3
E4c. Physically Abusive Behavior	3
E4d. Socially Inappropriate/Disruptive	3
E4e. Resists Care	3

Section P2. Intervention Programs

P2a. Behavior Symptom Evaluation	3
P2b. Evaluation by a Licensed MHP	3
P2c. Group Therapy	3
P2d. Resident Specific	3

**Other Indicators Apply if Preliminary Behavior Score derived from the Weights above is greater than One**

G1e Locomotion on Unit - Self Performance

Independent = 0 score is 3

Supervision = 1 score is 2

Limited Assistance = 2 score is 1

Section P1 Special Treatments

P1am. AODA	1
P1ar. Community Skills Training	1
J5a. Condition Unstable	1



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SECTION 6.000 MEDICAID NURSING HOME PAYMENT RATE METHODS ADDENDUM FOR STATE PLAN PURPOSES

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## 6.100 COST FINDING AND REPORTING

### 6.110 Provider Cost Reports

All NF and ICF-MR facilities, which are certified to participate in the Medicaid program, must complete the uniform cost report prescribed by the Department. Completed cost reports must be submitted to the Department normally no later than three months after the close of each cost reporting period. An additional 30 days may be allowed to facilities that have a certified audit completed for the period of the cost report. A copy of the audit report including certified financial statements and notes thereto must be submitted with the cost report. The cost of central administrative services generally are to be reported using the Department's home office cost allocation report, a Medicare cost allocation report, or another cost allocation report acceptable to the Department.

The cost reports, which will be based on the uniform chart of accounts approved by the Department, must be completed in accordance with generally accepted accounting principles (GAAP) and the accrual method of accounting. The Department may allow exceptions to reporting under certain specific accounting standards. Facilities under 30 beds may be exempted from accruing certain items. Governmental institutions normally operated on a cash method of accounting may use this method, if they so desire.

Also see Section 1.170 of this Methods regarding cost reporting requirements.

### 6.120 Cost-Finding Method

The cost-finding method used by NF and ICF-MR facilities is described in the cost report. The cost report requires basic cost and statistical information used in the calculations of the payment rates.

### 6.130 Actual Costs Considered

The Methods referenced in this Methods are intended to take into account the reasonable, actual costs of nursing home services and to provide rates which will be adequate to reimburse the actual allowable costs of a facility that is economically and efficiently operated. This level is determined from study and analysis of cost reports submitted by facilities. Such an analysis may include the use of representative sample of facilities' cost reports.

## 6.200 AUDITS

### 6.210 General

The Department will periodically audit cost reports submitted by nursing home providers and the related financial and statistical records of the providers. The providers selected for on-site audit and the scope of the on-site audit will be determined by: (1) a desk analysis of the cost report submitted by each provider or (2) other criteria determined by the Department. On-site audits will generally be selective in scope.

### 6.220 Desk Analysis of Cost Reports

Upon submission of the cost reports to the Department, desk reviews will be conducted by Department auditors to determine that, to the extent possible and necessary for rate-setting: (1) only those expense items that the Department has specified as allowable costs are included in the computation of the costs of the nursing home services and (2) expenses have been reliably reported.

Based on the results of the cost report analysis, some of the submitted cost reports will be selected for further on-site examination. The audit will be limited to specific items in the cost report based on the desk analysis or other observations.

#### 6.230 Overpayments Identified and Recovered

Overpayments identified in the audit of a nursing home provider's cost report(s) will be recovered from the provider. Immaterial amounts may not be recovered.

#### 6.300 SEPARATELY BILLABLE ANCILLARY ITEMS

##### 6.310 Items

The costs for the following items may be billed separately by the nursing home and, thus, are not included in the calculation of the daily payment rate of the nursing home:

1. Tracheotomy and ventilatory supplies and related equipment, subject to guidelines and limitations published by the Department.
2. Transportation provided by a nursing home to permit a recipient to obtain health treatment or care if the treatment or care is prescribed by a physician as medically necessary and is performed at a physician's office, clinic, or other recognized medical treatment center. Such transportation may be provided in the nursing home's own controlled equipment and by its staff, or by common carrier, such as bus or taxi.
3. Oxygen, or the daily rental of oxygen concentrators. (The nursing home will be subject to maximum fees for these services, and prior authorization is required for more than 30 days rental of an oxygen concentrator.)

##### 6.320 Reimbursement Manner

The costs of services and materials identified above which are provided to patient recipients shall be reimbursed in the following manner:

1. Claims shall be submitted under the nursing home's National Provider Identifier (NPI), and shall appear on the same claim form used for claiming reimbursement at the daily nursing home rate.
2. The items shall either have been prescribed in writing by the attending physician or the physician's entry in the medical records or nursing charts shall make the need for the items obvious.
3. The amounts billed shall reflect the fact that the nursing home has taken advantage of the benefits associated with quantity purchasing.
4. Reimbursement for questionable materials and services shall be decided by the Department.
5. Claims for transportation shall show the name and address of any treatment center to which the patient recipient was transported and the total number of miles to and from the treatment center. Claims must be submitted on a form other than the rate claim form.
6. The amount charged for transportation may not include the cost the facility's staff time and shall be for an actual mileage amount.
7. Reimbursement will be limited to the amount set per Section 3.801.

#### 6.400 REIMBURSEMENT OF OUT-OF-STATE NURSING HOMES

Nursing home services may be provided to a Wisconsin Medicaid recipient in a nursing home located outside the State of Wisconsin, provided the home is certified in the Medicaid program of the other state.

Payment for temporary coverage of the Wisconsin recipient at the out-of-state home will be at a standardized payment rate for the month of admission and for a maximum of three full calendar months after the admission date. The Department will establish the standardized payment rate based on the approximate average payment rate for a comparable level of care as paid to Wisconsin nursing homes in the July preceding the admission date.

A payment rate more specific to the out-of-state nursing home may be established if: (1) the temporary coverage payment rate is not appropriate for the patient; (2) the temporary rate is not appropriate for the nursing home; (3) the facility requests a specific payment rate; or (4) the period of the temporary payment rate has been completed.

In determining a different rate, the Department may take into consideration: Medicaid rates which are being paid to the facility by states other than Wisconsin; payment for similar services in Wisconsin; available information on the cost of the facility's operation; and any specialized services or unique treatment regimens which may not be available in Wisconsin at a similar or lesser cost.

Ancillary items listed in Section 3.800 may be separately reimbursed to the out-of-state nursing home, if coverage for such materials or services is not included in the daily care rate.

MEDICAID NURSING HOME PAYMENT RATE METHODS

ADDENDUM: COSTS FOR OBRA '87 COMPLIANCE

6.500 REIMBURSEMENT OF THE OMNIBUS BUDGET RECONCILIATION ACT OF 1987 (OBRA '87) REQUIREMENTS

6.503 Payments for OBRA '87 Requirements

Upon compliance, the allowance under Section 3.100 has been adjusted for facilities over 120 beds for the addition of qualified social workers. Notwithstanding Section 3.121, the facility's actual allowable direct care expenses shall be inflated from the cost reporting period to the common period, to fund costs incurred to comply with OBRA '87, as well as the annual estimated inflationary increase.

In Section 3.251 describing the calculation for Administrative and General Services allowances, the expense factor is defined as the facility's allowable expenses (per patient day) adjusted by a composite inflation factor, including annual inflation and cost inflation to comply with OBRA '87 applied to the common period.

6.503(a) For ICF facilities converting to NF facilities

The related direct care costs have been included in the allowable costs reported under Section 4.600.

6.506 Compliance with OBRA '87 Requirements

The Department's Bureau of Quality Assurance determines compliance with OBRA '87 for each nursing facility. Allowances under Section 6.503 of these Methods will only recognize costs determined by Bureau of Quality Assurance to be related to OBRA '87 compliance.

6.507 Professional Nurse Staffing Requirement

Nursing homes' rates have been adjusted for the incremental costs to meet OBRA requirements relating to having a professional nurse (RN or LPN) on duty at all times. One of the following conditions had to be met to be eligible for the adjustment:

1. The facility has 50 or fewer licensed beds, or
2. The facility changed its certification from intermediate care facility (ICF) to nursing facility (NF) on or after October 1, 1990.

The adjustment may be effective on the first day of the month following the date the facility fulfilled the staffing requirement. The adjustment may allow payments for direct care services to exceed the maximums which are applied under Section 3.100, by 20%. The costs have now been incorporated in the base cost reports for qualifying nursing homes, and the adjustment has been addressed through incorporating the provisions in the Methods in Section 3.122.

COMPARISON OF OBRA '87 AND OBRA '90 WITH WISCONSIN NURSING HOME REQUIREMENTS  
(CH. HFS WIS. ADMIN. CODE)

1. Nurse Staffing

State regulations under HFS 132.62(2) and (3), Wis. Adm. Code, comply with OBRA '87 requirements in all areas.

2. Other Staffing

Requirements in this area with the exception of social worker staffing, are met by State regulations under HFS 132.63 (dietary services), 64 (rehabilitative services), .65 (pharmaceutical services), .66 (laboratory, radiologic and blood services), .67 (dental services), and .69 (activities), Wis. Adm. Code. Medical records requirements are fulfilled under HFS 132.45, Wis. Adm. Code. Currently, Wisconsin requires either a full-time or part-time social worker (HFS 132.68(2), Wis. Adm. Code), while OBRA mandates at least a full-time social worker for facilities over 120 beds.

3. Continuing Education for Nurse Aides

HFS 129, Wis. Adm. Code, effective July 1, 1991, complies with all OBRA requirements.

4. Resident Assessment

Current State requirements at HFS 132.52(3) through (6), Wis. Adm. Code, require evaluation and assessment at the time of admission to the facility. A minimum data set and resident assessment protocols are required along with a quarterly review and annual reassessment. The State has specified the HCFA MDS as the resident assessment instrument for all nursing homes in the State to use.

5. Plans of Care

The initial Plan of Care (HFS 132.52(4), Wis. Adm. Code) is required under state code upon admission to a facility and, within 4 weeks of admission, a care plan must be written. The care plan must be reviewed, evaluated, and updated as necessary (HFS 132.60(8), Wis. Adm. Code). Required areas/contents of the care plan correspond to OBRA '87 requirements. While timing of the comprehensive plan differs from OBRA '87, other requirements, in general, comply.

6. Resident Personal Funds

State regulation under HFS 132.31, Wis. Adm. Code, requires all resident funds be deposited in an interest-bearing account with separate accounting for each resident. A quarterly report must be made to each resident except in cases of discretionary expenditure authority for the facility, in which case, reporting may be monthly. To comply with OBRA '87, facilities will have to establish a second, non-interest bearing account or petty cash fund for amounts under \$50 and re-adjust for current interest-bearing monies under \$50. Further, facilities must notify resident when his/her account reaches \$200 less than the MA eligibility limits. Monitoring compliance with these requirements performed by the state survey agency and the state Medicaid agency is based on an interagency agreement.

7. Resident Rights

All State requirements for facilities meet the OBRA requirements regarding all residents rights issues. However, the State continues to work with facilities to reduce both physical and chemical restraint use in nursing facilities.

8. Compliance with the Definition of a Nursing Facility

All facilities are in compliance with the OBRA definition of a nursing facility or operating under a waiver of specific portions of the regulations.

SUMMARY OF OBRA NURSING HOME COMPLIANCE

1. Nurse Staffing  
- No additional cost.
2. Plans for Care  
- No additional cost.
3. Resident Assessments  
- No additional cost will be incurred in this rate period.
4. Other Staffing Requirements (Social Workers)  
- No additional cost.
5. Continuing Educations (Nurses Aides)  
- No additional cost.
6. Resident Rights (freedom from restraints)  
- No additional cost will be incurred in this rate period.
7. Personal Funds  
- No additional cost.
- 8a. Physical Plant Projects (HVAC and ancillary space)  
- No additional costs will be incurred during this rate period.
- 8b. ICF Conversions  
- No additional cost in this rate period.
9. Services Required to Ensure the Highest Physical, Mental and Psychosocial Well-Being of Each Resident  
- No additional cost.

FY 00 ESTIMATED COST = \$ -0- OR \$ -0- PPD

## ANALYSIS AND SUMMARY FOR OBRA '87 AND '90

Wisconsin has reviewed its estimates for the cost of implementing the requirements of OBRA '87 and OBRA '90. The following represents the cost analysis and summary of OBRA implementation for the payment rate year.

Several sources were used to estimate costs of OBRA '87. Primarily these are the survey guidelines issued by HCFA reviewed against costs itemized on nursing facility cost reports, two clinical resident surveys conducted in a group of Wisconsin's nursing facilities, and an analysis of facility staffing collected during annual facility surveys. For both the resident assessment system and freedom from restraint requirement, resident sampling was conducted to estimate additional staff time needed to conduct the activities necessary to comply with the new requirements. This information is updated with survey information as it becomes available and cost report information that document staffing in NFs and ICF-MRs. We believe that facilities completed implementation of OBRA on or before October 1, 1990, as required by federal law. The cost reports for rate setting are from facility fiscal years subsequent to 1990; therefore, the cost of implementing the requirements of OBRA '87 and OBRA '90 are now totally incorporated into the cost reports that are used for the payment plan.

1. Nurse Staffing: For the facilities licensed and certified as SNF (NF) prior to implementation of OBRA '87, it is determined that no additional costs are being incurred since current state regulations already comply with OBRA '87 requirements in this area. (See Comparison on Current Wisconsin and OBRA '87 Requirements.)
2. Plans of Care: It is anticipated that no additional costs are being incurred to comply with the Plan of Care Requirements. (See Comparison of Current Wisconsin and OBRA '87 Requirements.)
3. Resident Assessments: The agency, in a joint effort with the nursing home industry, conducted a sample survey of residents in ten nursing facilities to determine the additional time necessary to fulfill the requirements to complete the new MDS and RAP. An average of 2.63 additional nursing hours were needed, an average 1.13 social work hours and an average 0.74 activity hours were reported. Based on the average salary and fringe benefit costs from 1988 cost reports, inflated to the 1990-91 year, the estimated implementation cost was \$2.0 million. It is assumed that the total cost of implementation has been reported on facility cost reports that will be used for establishing rates.
4. Other Staffing: Survey results indicate no additional needs beyond the funding made available during the 1990-91 rate year.
5. Continuing Education for Nurses Aides: Based on revised regulations, continuing education requirements for nurses aides have been significantly reduced over original OBRA estimates. No additional funding is required.
6. Resident Rights: Implementation of this requirement was completed during previous cost report periods.
7. Resident Personal Funds: Implementation of these requirements indicate no additional funding will be necessary for the payment rate year.
8. Compliance with the Definition of "Nursing Facility":
  - a. Physical Plant Requirements. Review of the new Federal Survey Guidelines indicated that major renovations may be necessary for a number of facilities to bring their heating, ventilation and air conditioning (HVAC) systems up to compliance with OBRA '87 temperature requirements. To estimate costs, 18 previous projects were identified and the average cost of these projects was used as the cost of new projects. In addition, it is anticipated that some facilities will have to construct additional spaces for activities, therapies and other ancillary services. The cost basis for these construction projects to "ancillary areas" is estimated at the equivalent of 50% of the construction of new bed areas.

Total necessary HVAC renovation and ancillary space additions are expected to cost \$3.2 million in prior rate years. We believe that all facilities are now in compliance with the definition of a nursing facility and costs have been incorporated into the cost reports.

- b. ICF Conversion. The basis for this estimate is the change in rates for 11 facilities converting from ICF to SNF licensure since July 1, 1987, inflated forward. The average change was applied to patient days for the remaining 14 ICF facilities at an estimated cost of \$1.092 million. All conversions have been completed prior to this rate period; therefore, their conversion costs are included in the cost reports that will be used to establish rates for this reimbursement period.
9. Services Required to Ensure the Highest Physical, Mental and Psychosocial Well-Being of Each Resident; The costs of this requirement are included in the resident direct care costs estimated in items 1-6. The objective of requirements included in these items is the maximization of physical, mental and psychosocial well-being of all residents.