

Table of Contents

State/Territory Name: Wisconsin

State Plan Amendment (SPA) #: 25-0018

This file contains the following documents in the order listed:

- 1) Approval Letter
- 2) CMS Form 179
- 3) Approved SPA Pages

DEPARTMENT OF HEALTH & HUMAN SERVICES

Centers for Medicare & Medicaid Services
601 E. 12th St., Room 355
Kansas City, Missouri 64106



Medicaid and CHIP Operations Group

December 8, 2025

William Hanna
Medicaid Director
Division of Medicaid Services
Wisconsin Department of Health Services
1 W. Wilson St
Madison, WI 53701

Re: Wisconsin State Plan Amendment (SPA) – 25-0018

Dear Director Hanna:

The Centers for Medicare & Medicaid Services (CMS) reviewed your Medicaid State Plan Amendment (SPA) submitted under transmittal number (TN) 25-0018. This amendment proposes to update provider qualifications for Psychotherapy and Medication Management under the rehabilitative services and prescribed drugs benefits.

We conducted our review of your submittal according to statutory requirements in Title XIX of the Social Security Act and implementing regulations 42 Code of Federal Regulation (CFR) Part 440 subpart A. This letter informs you that Wisconsin's Medicaid SPA TN 25-0018 was approved on December 4, 2025, with an effective date of December 1, 2025.

Enclosed are copies of Form CMS-179 and approved SPA pages to be incorporated into the Wisconsin State Plan.

If you have any questions, please contact Mai Le-Yuen at (312) 353-2853 or via email at Mai.Le-Yuen@cms.hhs.gov.

Sincerely,

Wendy E. Hill Petras
Acting Director, Division of Program Operations

Enclosures

cc: Alexandra Merfeld, DHS

**TRANSMITTAL AND NOTICE OF APPROVAL OF
STATE PLAN MATERIAL
FOR: CENTERS FOR MEDICARE & MEDICAID SERVICES**

1. TRANSMITTAL NUMBER

2 5 — 0 0 1 8

2. STATE

WI

3. PROGRAM IDENTIFICATION: TITLE OF THE SOCIAL
SECURITY ACT



XIX



XXI

TO: CENTER DIRECTOR
CENTERS FOR MEDICAID & CHIP SERVICES
DEPARTMENT OF HEALTH AND HUMAN SERVICES

4. PROPOSED EFFECTIVE DATE

12/1/2025

5. FEDERAL STATUTE/REGULATION CITATION

42 CFR Part 440 subpart A

6. FEDERAL BUDGET IMPACT (Amounts in WHOLE dollars)

a. FFY 26 \$ 0

b. FFY 27 \$ 0

7. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT

3.1-A Supp. 1 pg. 10

3.1-A Supp. 3 pg. 2-3

3.1-B Supp. 1 pgs. 5 and 9

3.1-B Supp. 3 pg. 2-3

8. PAGE NUMBER OF THE SUPERSEDED PLAN SECTION
OR ATTACHMENT (If Applicable)

3.1-A Supp. 1 pg. 10 (97-0020)

3.1-A Supp. 3 pg. 2-3 (21-0009)

3.1-B Supp. 1 pgs. 5 (09-0018) and 9 (93-0003)

3.1-B Supp. 3 pg. 2-3 (21-0009)

9. SUBJECT OF AMENDMENT

Aligning coverage of services with full scope of provider practice.

10. GOVERNOR'S REVIEW (Check One)



GOVERNOR'S OFFICE REPORTED NO COMMENT



COMMENTS OF GOVERNOR'S OFFICE ENCLOSED



NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAL



OTHER, AS SPECIFIED:

Signed by:

Nathan Bollhorst
F0EB146644474E3...

11. SIGNATURE OF STATE AGENCY OFFICIAL

12. TYPED NAME

Bill Hanna

13. TITLE

Medicaid Director

14. DATE SUBMITTED

9/26/2025

15. RETURN TO

Allie Merfeld

State Plan Amendment Coordinator

Department of Health Services

201 East Washington Ave

Room B300

Madison, WI 53701-0309

FOR CMS USE ONLY

16. DATE RECEIVED

September 26, 2025

17. DATE APPROVED

December 4, 2025

PLAN APPROVED - ONE COPY ATTACHED

18. EFFECTIVE DATE OF APPROVED MATERIAL

December 1, 2025

19. SIGNATURE OF APPROVING OFFICIAL

20. TYPED NAME OF APPROVING OFFICIAL

Wendy E. Hill Petras

21. TITLE OF APPROVING OFFICIAL

Acting Director, Division of Program Director

22. REMARKS

13.d Medical Day Treatment – Mental Health Services (continued)

Activities such as recreation, arts and crafts, music, exercise, socializing, and general education that may be part of a recipient's day treatment program, are non-covered services.

Eff. 1-1-93 Outpatient Psychotherapy Services: The Medical Assistance Program covers outpatient psychotherapy services necessary for the maximum reduction of a recipient's disability and for restoring a recipient to his or her best possible functional level. These services are available to recipients when recommended by a physician or other licensed practitioner of the healing arts prior to beginning treatment.

Evaluations, assessments and testing are provided to all recipients to determine the need for psychotherapy services or to evaluate the appropriateness of the services being provided. Treatment services include individual, group, and family psychotherapy (including such modalities as hypnotherapy and biofeedback) and collateral contacts.

Outpatient psychotherapy services are provided or overseen by licensed professionals acting within the scope of their practice. These services may be performed by Licensed psychologists, Licensed psychiatrists, Licensed physicians, Licensed clinical social workers, Advanced practice social workers, Certified independent social workers, Licensed marriage and family therapists, Licensed professional counselors, Licensed physician assistants, Advanced practice nurse prescribers, and Supervised mental health professionals holding training licenses.

Medication management services for treatment of mental health disorders include: prescribing, patient education and informed consent of medications, ongoing monitoring, and evaluation of medications, maintaining medication records. Medication prescribing may only be conducted by licensed medical professionals acting within their scope of practice.

Allowable Practitioners of medication management services include: Licensed psychiatrists, Licensed physicians, Licensed physician assistants, Licensed psychologists, Licensed advance practice nurse prescribers, Licensed independent clinical social workers, Licensed professional counselors, Licensed marriage and family therapists, Certified advance practice social workers, Certified independent social workers, Clinical Student/Resident, and Supervised mental health professionals holding training licenses.

Eff. 10-1-97 Mental health services, including services provided by a psychiatrist, may be provided to an individual who is 21 years of age or older in the individual's home or in the community.

Individual, group, and family substance abuse counseling – Services are provided to ameliorate negative symptoms from opioid and other substance abuse and to restore effective functioning. Family counseling that involves the participation of a non-Medicaid eligible is for the direct benefit of the beneficiary. The service must actively involve the beneficiary in the sense of being tailored to the beneficiary's individual needs. There may be times when, based on clinical judgment, the beneficiary is not present during the delivery of the service, but remains the focus of the service.

Medication management – Includes identification of symptoms, dispensing and administration of medication, monitoring symptoms, and educating the member and the member's family regarding their medications.

Drug testing – Includes collection of samples and completion of point-of-care drug tests to determine the presence of opiates and other substances, guide clinical decision-making, and ensure member safety.

- b) Please include each practitioner and provider entity that furnishes each service and component service.

Opioid use disorder assessments – May be rendered by licensed psychiatrists, licensed psychologists, licensed independent clinical social workers, licensed professional counselors, licensed marriage and family therapists, certified social workers with substance abuse certification, certified advanced practice social workers with substance abuse certification, certified independent social workers with substance abuse certification, certified alcohol and drug abuse counselors.

Individual, group, and family substance abuse counseling – May be rendered by licensed psychiatrists, licensed psychologists, licensed independent clinical social workers, licensed professional counselors, licensed marriage and family therapists, certified social workers with substance abuse certification, certified advanced practice social workers with substance abuse certification, certified independent social workers with substance abuse certification, certified alcohol and drug abuse counselors.

Medication management – May be provided by physicians, physician assistants, advance practice nurse prescribers, registered nurses or licensed practical nurses employed by a certified clinic. Medication management is provided under the general direction of a physician. Medication prescribing may only be conducted by licensed medical professionals acting within their scope of practice under state law.

Drug testing - May be rendered by physicians, physician assistants, advance practice nurse prescribers, registered nurses, licensed practical nurses, licensed psychiatrists, licensed psychologists, licensed independent clinical social workers, licensed professional counselors, licensed marriage and family therapists, certified social workers with substance abuse certification, certified advanced practice social workers with substance abuse certification, certified independent social workers with substance abuse certification, certified alcohol and drug abuse counselors.

- c) Please include a brief summary of the qualifications for each practitioner or provider entity that the state requires. Include any licensure, certification, registration, education, experience, training and supervisory arrangements that the state requires.

Physicians – Physicians shall be licensed in Wisconsin to practice medicine and surgery and shall possess knowledge and experience related to addiction medicine.

Physician assistants - Physician assistants shall be licensed in Wisconsin and supervised by a physician.

Advance practice nurse prescribers – Advance practice nurse prescribers shall be licensed in Wisconsin as a registered nurse and certified in Wisconsin as an advance practice nurse prescriber.

Registered nurses – Registered nurses shall be licensed in Wisconsin and supervised by a physician.

Licensed practical nurses – Licensed practical nurses shall be licensed in Wisconsin and supervised by a physician.

Licensed psychiatrists – Psychiatrists shall be licensed in Wisconsin to practice medicine and surgery and shall have completed 3 years of residency training in psychiatry in a program approved by the American Medical Association or the Accreditation Council for Graduate Medical Education.

Licensed psychologists – Psychologists shall be licensed in Wisconsin and be listed or have met the requirements for listing with the National Register of Health Service Providers in Psychology or have a minimum of one year of supervised post-doctoral clinical experience directly related to the assessment and treatment of individuals with mental disorders or substance-use disorders.

12. Prescribed Drugs

1. Drugs and drug products covered by MA include legend and non-legend drugs and supplies listed in the Wisconsin Medicaid drug index, which are prescribed by a licensed provider acting within the scope of the provider's practice or when a physician delegates prescribing authority to a licensed pharmacist through a collaborative practice agreement in accordance with state law.
2. Drugs excluded from coverage include drugs determined to be "less than effective by the FDA, drugs not covered by a federal rebate agreement, experimental drugs or other drugs that have no medically accepted indications, and other items as enumerated in Wisconsin Administrative Code, such as personal hygiene items, cosmetic items, and common medicine chest items.
3. To be a covered service, an over-the-counter drug shall have a signed federal rebate agreement and be listed in the Wisconsin Medicaid drug index. General categories of OTC drugs that are covered include the following: antacids, analgesics, insulins, contraceptives, cough preparations, ophthalmic lubricants, iron supplements for pregnant women, and other, medically necessary, cost-effective drug products, including some non-legend products that previously had legend drug status.
4. Prescribed drugs that are not covered outpatient drugs (including drugs authorized for import by the Food and Drug Administration during drug shortages) are eligible for FFP when determined to be medically necessary.

13.d Medical Day Treatment – Mental Health Services (continued) Prior authorization is required after a limited number of hours of service have been provided in a calendar year. Any occupational therapy and psychotherapy provided as part of the day treatment program are part of the day treatment benefit, are subject to day treatment limitations, and cannot be separately billed.

Activities such as recreation, arts and crafts, music, exercise, socializing, and general education that may be part of a recipient's day treatment program, are non-covered services.

Eff. 1-1-93 Outpatient Psychotherapy Services: The Medical Assistance Program covers outpatient psychotherapy services necessary for the maximum reduction of a recipient's disability and for restoring a recipient to his or her best possible functional level.

Evaluations, assessments and testing are provided to all recipients to determine the need for psychotherapy services or to evaluate the appropriateness of the services being provided.

Treatment services include individual, group, and family psychotherapy (including such modalities as hypnotherapy and biofeedback) and collateral contacts.

Outpatient psychotherapy services are provided or overseen by licensed professionals acting within the scope of their practice. These services may be performed by Licensed psychologists, Licensed psychiatrists, Licensed physicians, Licensed clinical social workers, Advanced practice social workers, Certified independent social workers, Licensed marriage and family therapists, Licensed professional counselors, Licensed physician assistants, Advanced practice nurse prescribers, and Supervised mental health professionals holding training licenses.

Medication management services for treatment of mental health disorders include: prescribing, patient education and informed consent of medications, ongoing monitoring, and evaluation of medications, maintaining medication records. Medication prescribing may only be conducted by licensed medical professionals acting within their scope of practice.

Allowable Practitioners of medication management services include: Licensed psychiatrists, Licensed physicians, Licensed physician assistants, Licensed psychologists, Licensed advance practice nurse prescribers, Licensed independent clinical social workers, Licensed professional counselors, Licensed marriage and family therapists, Certified advance practice social workers, Certified independent social workers, Clinical Student/Resident, and Supervised mental health professionals holding training licenses.

Individual, group, and family substance abuse counseling – Services are provided to ameliorate negative symptoms from opioid and other substance abuse and to restore effective functioning. Family counseling that involves the participation of a non-Medicaid eligible is for the direct benefit of the beneficiary. The service must actively involve the beneficiary in the sense of being tailored to the beneficiary's individual needs. There may be times when, based on clinical judgment, the beneficiary is not present during the delivery of the service, but remains the focus of the service.

Medication management – Includes identification of symptoms, dispensing and administration of medication, monitoring symptoms, and educating the member and the member's family regarding their medications.

Drug testing – Includes collection of samples and completion of point-of-care drug tests to determine the presence of opiates and other substances, guide clinical decision-making, and ensure member safety.

- b) Please include each practitioner and provider entity that furnishes each service and component service.

Opioid use disorder assessments – Assessments may be rendered by licensed psychiatrists, licensed psychologists, licensed independent clinical social workers, licensed professional counselors, licensed marriage and family therapists, certified social workers with substance abuse certification, certified advanced practice social workers with substance abuse certification, certified independent social workers with substance abuse certification, certified alcohol and drug abuse counselors.

Individual, group, and family substance abuse counseling – May be rendered by licensed psychiatrists, licensed psychologists, licensed independent clinical social workers, licensed professional counselors, licensed marriage and family therapists, certified social workers with substance abuse certification, certified advanced practice social workers with substance abuse certification, certified independent social workers with substance abuse certification, certified alcohol and drug abuse counselors.

Medication management – May be provided by physicians, physician assistants, advance practice nurse prescribers, registered nurses or licensed practical nurses employed by a certified clinic. Medication management is provided under the general direction of a physician. Medication prescribing may only be conducted by licensed medical professionals acting within their scope of practice under state law.

Drug testing - May be rendered by physicians, physician assistants, advance practice nurse prescribers, registered nurses, licensed practical nurses, licensed psychiatrists, licensed psychologists, licensed independent clinical social workers, licensed professional counselors, licensed marriage and family therapists, certified social workers with substance abuse certification, certified advanced practice social workers with substance abuse certification, certified independent social workers with substance abuse certification, certified alcohol and drug abuse counselors.

- c) Please include a brief summary of the qualifications for each practitioner or provider entity that the state requires. Include any licensure, certification, registration, education, experience, training and supervisory arrangements that the state requires.

Physicians – Physicians shall be licensed in Wisconsin to practice medicine and surgery and shall possess knowledge and experience related to addiction medicine.

Physician assistants - Physician assistants shall be licensed in Wisconsin and supervised by a physician.

Advance practice nurse prescribers – Advance practice nurse prescribers shall be licensed in Wisconsin as a registered nurse and certified in Wisconsin as an advance practice nurse prescriber.

Registered nurses – Registered nurses shall be licensed in Wisconsin and supervised by a physician.

Licensed practical nurses – Licensed practical nurses shall be licensed in Wisconsin and supervised by a physician.

Licensed psychiatrists – Psychiatrists shall be licensed in Wisconsin to practice medicine and surgery and shall have completed 3 years of residency training in psychiatry in a program approved by the American Medical Association or the Accreditation Council for Graduate Medical Education.

Licensed psychologists – Psychologists shall be licensed in Wisconsin and be listed or have met the requirements for listing with the National Register of Health Service Providers in Psychology or have a minimum of one year of supervised post-doctoral clinical experience directly related to the assessment and treatment of individuals with mental disorders or substance-use disorders.